



# **CITY OF JEFFERSON BOARD OF EDUCATION JACKSON COUNTY, GEORGIA**

**ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
JUNE 30, 2019  
(Including Independent Auditor's Reports)**



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FINANCIAL



## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

### INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Jefferson Board of Education

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Jefferson Board of Education (School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional

procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 10, 2020 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is fluid and cursive, with a horizontal line extending from the end.

Greg S. Griffin  
State Auditor

November 10, 2020

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CITY OF JEFFERSON BOARD OF EDUCATION – JACKSON COUNTY

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
STATEMENT OF NET POSITION  
JUNE 30, 2019

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 12,507,905.22
Receivables, Net	
Taxes	604,781.56
State Government	3,268,733.58
Federal Government	212,908.38
Other	55,418.84
Inventories	10,080.33
Restricted Assets	
Cash with Fiscal Agent or Trustee	799,899.31
Investments with Fiscal Agent or Trustee	1,926,289.64
Capital Assets, Non-Depreciable	1,399,769.00
Capital Assets, Depreciable (Net of Accumulated Depreciation)	72,605,231.41
	<hr/>
Total Assets	93,391,017.27
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Deferred Charge on Debt Refunding	1,889,193.27
Related to Defined Benefit Pension Plan	8,361,781.16
Related to OPEB Plan	2,092,111.13
	<hr/>
Total Deferred Outflows of Resources	12,343,085.56
<u>LIABILITIES</u>	
Accounts Payable	479,637.38
Salaries and Benefits Payable	4,049,084.31
Payroll Withholdings Payable	480,416.45
Interest Payable	773,736.46
Contracts Payable	281,802.55
Retainages Payable	244,539.98
Net Pension Liability	27,378,417.00
Net OPEB Liability	21,923,076.00
Long-Term Liabilities	
Due Within One Year	2,092,888.30
Due in More Than One Year	47,426,821.61
	<hr/>
Total Liabilities	105,130,420.04
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	814,466.00
Related to OPEB Plan	4,212,539.00
	<hr/>
Total Deferred Inflows of Resources	5,027,005.00
<u>NET POSITION</u>	
Net Investment in Capital Assets	26,617,711.67
Restricted for	
Continuation of Federal Programs	412,315.56
Debt Service	2,505,048.91
Capital Projects	3,445,154.80
Unrestricted (Deficit)	(37,403,553.15)
	<hr/>
Total Net Position	\$ (4,423,322.21)

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2019

	EXPENSES	CHARGES FOR SERVICES
<u>GOVERNMENTAL ACTIVITIES</u>		
Instruction	\$ 26,836,258.32	\$ 546,660.61
Support Services		
Pupil Services	1,124,220.00	-
Improvement of Instructional Services	993,798.84	-
Educational Media Services	535,203.93	-
General Administration	890,714.00	-
School Administration	1,951,654.83	-
Business Administration	153,063.61	-
Maintenance and Operation of Plant	1,926,759.58	-
Student Transportation Services	1,079,357.13	-
Central Support Services	20,367.50	-
Other Support Services	34,414.57	-
Operations of Non-Instructional Services		
Community Services	215,663.85	222,676.57
Food Services	1,399,528.61	633,290.02
Interest on Short-Term and Long-Term Debt	2,013,466.05	-
	<u>\$ 39,174,470.82</u>	<u>\$ 1,402,627.20</u>
Total Governmental Activities		
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
For Debt Services		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects		
Other Sales Tax		
Grants and Contributions not Restricted to Specific Programs		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Position		
Net Position - Beginning of Year		
Net Position - End of Year		

## EXHIBIT "B"

PROGRAM REVENUES		NET (EXPENSES)	
OPERATING	CAPITAL	REVENUES	
GRANTS AND	GRANTS AND	AND CHANGES IN	
CONTRIBUTIONS	CONTRIBUTIONS	NET POSITION	
\$ 17,192,319.67	\$ 83,589.74	\$ (9,013,688.30)	
252,913.38	-	(871,306.62)	
188,844.59	-	(804,954.25)	
514,814.00	1,156.16	(19,233.77)	
762,295.53	936.18	(127,482.29)	
941,444.17	39.44	(1,010,171.22)	
-	-	(153,063.61)	
1,314,444.30	1,499.85	(610,815.43)	
136,356.90	231,660.00	(711,340.23)	
-	132.22	(20,235.28)	
2,288.04	-	(32,126.53)	
-	-	7,012.72	
775,702.80	2,646.42	12,110.63	
-	-	(2,013,466.05)	
<u>\$ 22,081,423.38</u>	<u>\$ 321,660.01</u>	<u>(15,368,760.23)</u>	
		9,962,238.82	
		2,554,922.41	
		3,557,980.48	
		95,899.98	
		73,953.00	
		115,644.79	
		<u>2,647,842.20</u>	
		<u>19,008,481.68</u>	
		3,639,721.45	
		<u>(8,063,043.66)</u>	
		<u>\$ (4,423,322.21)</u>	

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2019

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 8,259,383.53	\$ 3,670,128.03	\$ 578,393.66	\$ 12,507,905.22
Receivables, Net				
Taxes	252,015.13	302,697.56	50,068.87	604,781.56
State Government	3,268,733.58	-	-	3,268,733.58
Federal Government	212,908.38	-	-	212,908.38
Other	55,418.84	-	-	55,418.84
Inventories	10,080.33	-	-	10,080.33
Restricted				
Cash with a Fiscal Agent or Trustee	-	-	799,899.31	799,899.31
Investments with a Fiscal Agent or Trustee	49,190.64	-	1,877,099.00	1,926,289.64
	<u>12,107,730.43</u>	<u>3,972,825.59</u>	<u>3,305,460.84</u>	<u>19,386,016.86</u>
Total Assets	\$ 12,107,730.43	\$ 3,972,825.59	\$ 3,305,460.84	\$ 19,386,016.86
<u>LIABILITIES</u>				
Accounts Payable	\$ 478,309.12	\$ 1,328.26	\$ -	\$ 479,637.38
Salaries and Benefits Payable	4,049,084.31	-	-	4,049,084.31
Payroll Withholdings Payable	480,416.45	-	-	480,416.45
Contracts Payable	-	281,802.55	-	281,802.55
Retainages Payable	-	244,539.98	-	244,539.98
	<u>5,007,809.88</u>	<u>527,670.79</u>	<u>-</u>	<u>5,535,480.67</u>
Total Liabilities	5,007,809.88	527,670.79	-	5,535,480.67
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	<u>115,131.17</u>	<u>-</u>	<u>26,675.47</u>	<u>141,806.64</u>
	<u>115,131.17</u>	<u>-</u>	<u>26,675.47</u>	<u>141,806.64</u>
<u>FUND BALANCES</u>				
Nonspendable	10,080.33	-	-	10,080.33
Restricted	451,425.87	3,445,154.80	3,278,785.37	7,175,366.04
Assigned	590,475.98	-	-	590,475.98
Unassigned	5,932,807.20	-	-	5,932,807.20
	<u>6,984,789.38</u>	<u>3,445,154.80</u>	<u>3,278,785.37</u>	<u>13,708,729.55</u>
Total Fund Balances	6,984,789.38	3,445,154.80	3,278,785.37	13,708,729.55
	<u>12,107,730.43</u>	<u>3,972,825.59</u>	<u>3,305,460.84</u>	<u>19,386,016.86</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 12,107,730.43	\$ 3,972,825.59	\$ 3,305,460.84	\$ 19,386,016.86

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2019

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")	\$	13,708,729.55
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Land	\$	969,796.00	
Construction in progress		429,973.00	
Buildings and improvements		78,692,575.72	
Equipment		4,571,310.44	
Land improvements		3,175,474.00	
Accumulated depreciation		<u>(13,834,128.75)</u>	74,005,000.41

Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Net pension liability	\$	(27,378,417.00)	
Net OPEB liability		<u>(21,923,076.00)</u>	(49,301,493.00)

Deferred charges on debt refundings are applicable to future periods and are therefore not reported in the funds and are amortized over the life of the new debt.	1,889,193.27
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Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.

Related to pensions	\$	7,547,315.16	
Related to OPEB		<u>(2,120,427.87)</u>	5,426,887.29

Taxes that are not available to pay for current period expenditures are deferred in the funds.	141,806.64
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Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.

Bonds payable	\$	(27,050,000.00)	
Accrued interest payable		(773,736.46)	
Capital leases payable		(484,347.66)	
Qualified School Construction Bonds Payable		(8,300,000.00)	
Unamortized bond premiums		(2,502,846.15)	
Energy efficiency lease payable		(603,877.04)	
Revenue Bonds		<u>(10,578,639.06)</u>	<u>(50,293,446.37)</u>

Net position of governmental activities (Exhibit "A")	\$	<u><u>(4,423,322.21)</u></u>
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CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2019

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>REVENUES</u>				
Property Taxes	\$ 9,989,599.95	\$ -	\$ 2,540,456.64	\$ 12,530,056.59
Sales Taxes	76,936.68	3,557,980.48	18,963.30	3,653,880.46
State Funds	20,860,206.65	-	-	20,860,206.65
Federal Funds	1,604,265.75	-	-	1,604,265.75
Charges for Services	1,402,627.20	-	-	1,402,627.20
Investment Earnings	305.90	80,040.00	35,298.89	115,644.79
Miscellaneous	2,236,831.59	1,594.85	409,415.76	2,647,842.20
Total Revenues	36,170,773.72	3,639,615.33	3,004,134.59	42,814,523.64
<u>EXPENDITURES</u>				
Current				
Instruction	24,667,375.73	717,881.59	-	25,385,257.32
Support Services				
Pupil Services	1,129,187.51	-	-	1,129,187.51
Improvement of Instructional Services	984,315.05	15,939.20	-	1,000,254.25
Educational Media Services	511,018.08	-	-	511,018.08
General Administration	870,851.70	950.00	-	871,801.70
School Administration	1,966,102.31	951.76	-	1,967,054.07
Business Administration	154,939.74	-	-	154,939.74
Maintenance and Operation of Plant	2,097,078.96	8,316.00	-	2,105,394.96
Student Transportation Services	1,129,037.17	201,802.00	-	1,330,839.17
Central Support Services	17,361.00	-	-	17,361.00
Other Support Services	34,089.10	-	-	34,089.10
Community Services	215,663.85	-	-	215,663.85
Food Services Operation	1,332,935.81	-	-	1,332,935.81
Capital Outlay	-	7,075,103.10	-	7,075,103.10
Debt Services				
Principal	18,853.37	-	1,817,219.53	1,836,072.90
Dues and Fees	-	-	9,209.26	9,209.26
Interest	1,515.27	-	1,758,098.62	1,759,613.89
Total Expenditures	35,130,324.65	8,020,943.65	3,584,527.41	46,735,795.71
Revenues over (under) Expenditures	1,040,449.07	(4,381,328.32)	(580,392.82)	(3,921,272.07)
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	-	-	1,053,247.90	1,053,247.90
Transfers Out	(223,163.74)	(830,084.16)	-	(1,053,247.90)
Total Other Financing Sources (Uses)	(223,163.74)	(830,084.16)	1,053,247.90	-
Net Change in Fund Balances	817,285.33	(5,211,412.48)	472,855.08	(3,921,272.07)
Fund Balances - Beginning	6,167,504.05	8,656,567.28	2,805,930.29	17,630,001.62
Fund Balances - Ending	\$ 6,984,789.38	\$ 3,445,154.80	\$ 3,278,785.37	\$ 13,708,729.55

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
TO THE STATEMENT OF ACTIVITIES  
JUNE 30, 2019

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E") \$ (3,921,272.07)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay	\$ 7,012,880.62	
Depreciation expense	<u>(1,422,786.35)</u>	5,590,094.27

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (12,895.36)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.

Amortization of deferred charges on refunding of bonds	\$ (234,704.38)	
Bond principal retirements	1,605,000.00	
Capital lease payments	151,154.02	
Revenue bond payments	18,853.37	
Amortization of bond premiums	192,493.11	
Energy Efficiency leases	<u>61,065.51</u>	1,793,861.63

District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.

Pension expense	\$ 403,461.67	
OPEB expense	<u>(192,745.87)</u>	210,715.80

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued interest on issuance of bonds		<u>(20,782.82)</u>
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Change in net position of governmental activities (Exhibit "B") \$ 3,639,721.45



CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2019

EXHIBIT "G"

	AGENCY FUNDS
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 116,699.96
<u>LIABILITIES</u>	
Funds Held for Others	\$ 116,699.96

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## **NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY**

### **REPORTING ENTITY**

The City of Jefferson Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

## **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

### **BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

### **GOVERNMENT-WIDE STATEMENTS:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and Bond Proceeds that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (property and sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

### **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

#### NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2019, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 83, *Certain Asset Retirement Obligations*. This statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this statement. The adoption of this statement does not have an impact on the School District's financial statement.

In fiscal year 2019, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. The primary objective of this statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The School District included additional information in the long-term liabilities note disclosure.

#### CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### INVESTMENTS

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

#### RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

## INVENTORIES

### Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

## RESTRICTED ASSETS

Certain resources set aside for repayment of debt are classified as restricted assets on the Statement of net position because their use is limited by applicable debt statutes, e.g. Qualified Zone Academy Bond sinking funds and Rutland Center revenue bonds.

## CAPITAL ASSETS

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	All	N/A
Computer Applications	\$ 5,000.00	6 years
Land Improvements	\$ 5,000.00	20 to 80 years
Buildings and Improvements	\$ 5,000.00	10 to 80 years
Equipment	\$ 5,000.00	5 to 30 years
Intangible Assets	\$ 20,000.00	Individually Determined

## DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

## LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

## PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Postemployment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

#### USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### PROPERTY TAXES

The City of Jefferson Board of Commissioners certified to the Mayor and City Council the property tax levy for the 2018 tax digest year (calendar year) on October 17, 2018 (levy date) based on property values as of January 1, 2018. Taxes were due on December 20, 2018 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2018 tax digest are reported as revenue in the governmental funds for fiscal year 2019. The Jackson County Tax Commissioner bills and collects the property taxes for the School District, withholds 2% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2019, for maintenance and operations amounted to \$9,311,294.29 and for school bonds amounted to \$2,540,456.64.

The tax millage rates levied for the 2018 tax year (calendar year) for the School District were as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	15.157 mills
School Bonds	<u>3.845 mills</u>
	<u>19.002 mills</u>

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$678,305.66 during fiscal year ended June 30, 2019.

#### SALES TAXES

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$3,557,980.48 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

#### NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary



and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of no more than 10% of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than 10% of the budgeted amount, the Superintendent shall request Board approved for the budget amendment. Financial statements are presented to the Board monthly for review, discussion and approval of actual revenues, expenditures and changes in fund balances as compared to the budget balances.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

#### **NOTE 4: DEPOSITS AND CASH EQUIVALENTS, AND INVESTMENTS**

##### **COLLATERALIZATION OF DEPOSITS**

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

The school District participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered Deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased in amount of up to 125% if economic or financial conditions warrant. The program lists the types of eligible collateral. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of covered depository's collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

### CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2019, the School District had deposits with a carrying amount of \$9,428,256.17 and a bank balance of \$9,738,595.91. The bank balances insured by Federal depository insurance were \$750,000.00, the bank balances collateralized with securities held by the pledging financial institution or by the pledging financial institution's trust department or agent in the School District's name were \$379,682.75, and the bank balances included in the State's Secure Deposit Program (SDP) were \$8,608,913.16.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents	
Statement of Net Position	\$ 13,307,804.53
Statement of Fiduciary Net Position	<u>116,699.96</u>
Total cash and cash equivalents	13,424,504.49
Less:	
Investment pools reported as cash and cash equivalents	
Georgia Fund 1	<u>3,996,248.32</u>
Total carrying value of deposits - June 30, 2019	<u>\$ 9,428,256.17</u>

### CATEGORIZATION OF CASH EQUIVALENTS

The School District reported cash equivalents of \$3,996,248.32 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2019, was 39 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at [www.audits.ga.gov/SGD/CAFR.html](http://www.audits.ga.gov/SGD/CAFR.html).

## CATEGORIZATION OF INVESTMENTS

### Fair Value of Investments

The School District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical measurements in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

At June 30, the School District had the following investments by fair value level:

<u>Investments by fair value level:</u>	<u>Fair Value</u>	<u>Level 1</u>
U. S. Treasuries		
Bond Mutual Funds	\$ 49,190.64	\$ 49,190.64

The School District also has an investment in State and Local Government Series (SLGS), which are issued as Certificates of Indebtedness with a maturity date of February 1, 2028. The SLGS are non-marketable securities that cannot be traded in the secondary market after their initial purchase. Investments in nonparticipating interest-earning investment contracts should be measured using cost-based; therefore, these investments are not included in the leveling table above.

### Interest Rate Risks

Interest rate risk is the risk that changes in interest rates of debt investment will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

### Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk.

At June 30, 2019, \$1,926,289.64 of the School District's applicable investments were held by the investment's counterparty, not in the School District's name.

### Credit Quality Risk

Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments to those prescribed O.C.G.A. §36-83-4. The School District does not have a formal policy that would further limit its investment choices or one that addresses credit risk.

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2019

EXHIBIT "H"

The investments subject to credit quality risk are reflected below:

Rated Debt Investments	Fair Value/ Amortized Cost	Quality Ratings	
		AAA	Unrated
Debt Securities			
U. S. Treasuries			
State and Local Government Series (SLGS)	\$ 1,877,099.00	\$ -	\$ 1,877,099.00
Bond Mutual Funds	49,190.64	49,190.64	-
Totals by Quality Ratings	\$ 1,926,289.64	\$ 49,190.64	\$ 1,877,099.00

**NOTE 5: RESTRICTED ASSETS**

The restricted cash balances totaling \$799,899.31 are for QSCB Bond Sinking Fund. The restricted investment balances totaling \$1,926,289.64 are for the QSCB Bond Sinking Fund and the Rutland Center revenue bonds. These assets are pledged to redeem the QSCB bonds and revenue bonds upon maturity.

**NOTE 6: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2018	Increases	Decreases	Balances June 30, 2019
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 969,796.00	\$ -	\$ -	\$ 969,796.00
Construction in Progress	8,139,711.92	5,820,545.68	13,530,284.60	429,973.00
Total Capital Assets Not Being Depreciated	9,109,507.92	5,820,545.68	13,530,284.60	1,399,769.00
Capital Assets Being Depreciated				
Buildings and Improvements	65,228,889.18	13,463,686.54		78,692,575.72
Equipment	3,798,387.44	772,923.00	-	4,571,310.44
Land Improvements	2,689,464.00	486,010.00	-	3,175,474.00
Less Accumulated Depreciation for:				
Buildings and Improvements	8,950,901.71	1,005,832.53	-	9,956,734.24
Equipment	1,757,484.85	288,392.45	-	2,045,877.30
Land Improvements	1,702,955.84	128,561.37	-	1,831,517.21
Total Capital Assets, Being Depreciated, Net	59,305,398.22	13,299,833.19	-	72,605,231.41
Governmental Activity Capital Assets - Net	\$ 68,414,906.14	\$ 19,120,378.87	\$ 13,530,284.60	\$ 74,005,000.41

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
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JUNE 30, 2019

EXHIBIT "H"

Current year depreciation expense by function is as follows:

Instruction		\$ 1,203,457.38
Support Services		
Educational Media Services	\$ 18,206.00	
General Administration	14,742.00	
School Administration	621.00	
Maintenance and Operation of Plant	23,618.00	
Student Transportation Services	118,386.97	
Central Support Services	2,082.00	177,655.97
Food Services		41,673.00
		<u>\$ 1,422,786.35</u>

**NOTE 7: INTERFUND TRANSFERS**

**INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2019, consisted of the following:

Transfers to	Transfers From	
	General Fund	Capital Projects Fund
Debt Service Fund	<u>\$ 223,163.74</u>	<u>\$ 830,084.16</u>

Transfers are used to move property tax revenues collected by the general fund to pay capital lease debt payments and transfers are used to move Education Special Purpose Local Option Sales Tax (ESPLOST) revenues collected by the capital projects fund to debt service fund to pay remaining debt service obligations and Rutland payments as they become due.

**NOTE 8: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities, were as follows:

	Governmental Activities				
	Balance July 1, 2018	Additions	Deductions	Balance June 30, 2019	Due Within One Year
General Obligation (G.O.) Bonds	\$ 28,655,000.00	\$ -	\$ 1,605,000.00	\$ 27,050,000.00	\$ 1,645,000.00
Unamortized Bond Premiums	2,695,339.26	-	192,493.11	2,502,846.15	192,493.11
Qualified School Construction Bonds	8,300,000.00	-	-	8,300,000.00	-
Capital Leases	635,501.68	-	151,154.02	484,347.66	153,751.91
Energy Efficiency Leases	664,942.55	-	61,065.51	603,877.04	63,004.22
Revenue Bonds	10,597,492.43	-	18,853.37	10,578,639.06	38,639.06
	<u>\$ 51,548,275.92</u>	<u>\$ -</u>	<u>\$ 2,028,566.01</u>	<u>\$ 49,519,709.91</u>	<u>\$ 2,092,888.30</u>

The School District's outstanding bonds from direct placement related to governmental activities of \$27,050,000.00 contain a provision that in an event of default, outstanding amounts become immediately due if the School District is unable to make payment.

### GENERAL OBLIGATION DEBT OUTSTANDING

The School District's bonded debt consists of various issues of general obligation bonds that are generally callable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. Bonds have also been issued to advance-refund previously issued bonds. The School District repays general obligation bonds from voter-approved property taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Refunding - Series 2004	3.58%	5/19/2004	2/1/2025	\$ 9,490,000.00	\$ 4,435,000.00
General Government - Refunding - Series 2013	1.70 - 3.00%	7/11/2013	2/1/2025	9,550,000.00	5,880,000.00
General Government - Refunding - Series 2017	2.00 - 5.00%	9/12/2017	2/1/2033	16,760,000.00	16,735,000.00
				<u>\$ 35,800,000.00</u>	<u>\$ 27,050,000.00</u>

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized Bond
	Principal	Interest	Premium
2020	\$ 1,645,000.00	\$ 982,115.50	\$ 158,970.58
2021	1,680,000.00	941,479.50	158,970.58
2022	1,715,000.00	896,819.50	158,970.58
2023	1,755,000.00	849,367.00	158,970.58
2024	1,810,000.00	799,717.00	158,970.57
2025 - 2029	7,550,000.00	3,202,873.00	717,370.06
2030 - 2034	<u>10,895,000.00</u>	<u>994,600.00</u>	<u>465,436.92</u>
Total Principal and Interest	<u>\$ 27,050,000.00</u>	<u>\$ 8,666,971.50</u>	<u>\$ 1,977,659.87</u>

### QUALIFIED SCHOOL CONSTRUCTION BONDS (QSCB)

Section 1521 of the American Recovery and Reinvestment Act (ARRA) of 2009 provides for a source of capital at no or at nominal interest rates for costs incurred by School Districts in connection with the construction, rehabilitation or repair of a public school facility or for the acquisition of land where a school will be built. Investors receive Federal income tax credits at prescribed tax credit rates in lieu of interest, which essentially allows School Districts to borrow without incurring interest costs.

When the stated interest rate on the QSCB results in interest payments that exceed the supplemental interest payments discussed in the preceding paragraph, the School District may apply for a direct cash subsidy payment from the U.S. Treasury which is intended to reduce the stated interest rate to a nominal percentage. To qualify for this subsidy the School District is required to periodically file appropriate documents with the Internal Revenue Service. These subsidy payments do not include the amount of any supplemental interest paid on a QSCB. The interest subsidy received by the School District in fiscal year 2019 was \$409,415.76, which funded all but \$27,994.24 of interest expense due on the QSCB.

The School District's outstanding Qualified School Construction Bonds of \$8,300,000.00 contain provisions that in an event of default, outstanding amounts may become immediately due if the School District is unable to make payment.

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
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EXHIBIT "H"

Debt currently outstanding under Qualified School Construction Bonds is as follows:

Description	Interest Rate	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
QSCB Series 2011B	5.27%	7/21/2011	2/1/2028	\$ 8,300,000.00	\$ 8,300,000.00

The following is a schedule of total Qualified School Construction Bond payments:

Fiscal Year Ended June 30:	Principal	Interest
2020	\$ -	\$ 437,410.00
2021	-	437,410.00
2022	-	437,410.00
2023	-	437,410.00
2024	-	437,410.00
2025 - 2028	8,300,000.00	1,749,640.00
Total Principal and Interest	\$ 8,300,000.00	\$ 3,936,690.00

## REVENUE BONDS

The School District entered into a contract with the City of Jefferson Public Building Authority, dated June 14, 2018, for the issuance of revenue bonds to provide funds for capital outlay projects of the School District. Under the terms of the contract, the City of Jefferson Public Building Authority issued \$10,555,000.00 in revenue bonds on behalf of the School District.

The City of Jefferson Board of Education also entered into an agreement dated June 1, 2006 with the Northeast Georgia Regional Educational Service Agency (RESA) in conjunction with various other School Districts for the construction and subsequent lease of the Rutland Center, located in Athens, Georgia. This facility was built through the sale of bonds, retirement of which was pledged by funds from various local School Districts in the area. Under terms of the agreement, the various School Districts pledged funds annually to retire the bonds as they become due. The obligation of the School District is absolute and unconditional so long as any of the bonds remain outstanding. Under the contracts, the School District will exercise its power of taxation to the extent necessary to pay the amounts required to be paid by the contracts.

Debt currently outstanding under Revenue Bonds is as follows:

Purpose	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
2006 Revenue Bonds	4.16%	6/1/2006	8/1/2020	\$ 214,667.00	\$ 23,639.06
2018 Revenue Bonds	3.00 - 4.00%	6/14/2018	2/1/2035	10,555,000.00	10,555,000.00
				\$ 10,769,667.00	\$ 10,578,639.06

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
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EXHIBIT "H"

The following is a schedule of total revenue bond payments:

Fiscal Year Ended June 30:	Principal	Interest	Unamortized Bond Premium
2020	\$ 38,639.06	\$ 406,252.88	\$ 33,522.53
2021	30,000.00	404,987.50	33,522.53
2022	50,000.00	404,087.50	33,522.53
2023	60,000.00	402,587.50	33,522.53
2024	60,000.00	400,787.50	33,522.53
2025 - 2029	850,000.00	1,964,637.50	167,612.64
2030 - 2034	5,775,000.00	1,645,200.00	167,612.64
2035	<u>3,715,000.00</u>	<u>148,600.00</u>	<u>22,348.35</u>
Total Principal and Interest	\$ <u>10,578,639.06</u>	\$ <u>5,777,140.38</u>	\$ <u>525,186.28</u>

Capital assets acquired under revenue bonds as of June 30, 2019 are as follows:

	Governmental Activities
Land	\$ 131,313.00
Buildings and Improvements	13,336,436.08
Less: Accumulated Depreciation	<u>152,602.39</u>
	<u>\$ 13,315,146.69</u>

### CAPITAL LEASES

During fiscal year 2018, the School District entered into a lease agreement as lessee for financing the acquisition of buses at a cost of \$482,500.00 with a down payment of \$101,998.32. This lease qualifies as a capital lease for accounting purposes, and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception.

During fiscal year 2018, the School District entered into a lease agreement as lessee for financing the acquisition of stadium lighting at a cost of \$300,000.00 with no down payment. This lease qualifies as a capital lease for accounting purposes, and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception.

Capital leases currently outstanding are as follows:

Purpose	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
Buses	2.85%	7/20/2017	8/1/2021	\$ 482,500.00	\$ 289,347.66
Stadium Lighting	0.00%	8/10/2017	9/1/2022	<u>300,000.00</u>	<u>195,000.00</u>
				<u>\$ 782,500.00</u>	<u>\$ 484,347.66</u>



CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
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EXHIBIT "H"

The following is a schedule of total capital lease payments:

<u>Fiscal Year Ended June 30:</u>	<u>Principal</u>	<u>Interest</u>
2020	\$ 153,751.91	\$ 8,246.41
2021	156,423.84	5,574.48
2022	159,171.91	2,826.41
2023	15,000.00	-
Total Principal and Interest	<u>\$ 484,347.66</u>	<u>\$ 16,647.30</u>

Capital Assets acquired under capital leases as of June 30, 2019 are as follows:

	<u>Governmental Activities</u>
Equipment	\$ 853,246.00
Less: Accumulated Depreciation	<u>57,518.65</u>
	<u>\$ 795,727.35</u>

#### OBLIGATIONS UNDER ENERGY EFFICIENCY LEASES

An energy efficiency lease agreement dated December 20, 2017 was executed by and between the School District, the lessee, and Wells Fargo Equipment Finance, Inc., the lessor. The agreement authorized the borrowing of \$694,767.00 for the purchase of energy efficiency equipment, machinery, supplies, building modifications and other energy saving items. Payments of the lease shall be made from the School District's general fund.

The School District's outstanding obligations from an energy efficiency lease agreement related to governmental activities of \$603,877.04 contain a provision that in an event of default, the lessor has the option of declaring outstanding amounts immediately due and payable or they make take possession of project, equipment, machinery or supplies.

Debt currently outstanding is as follows:

<u>Purpose</u>	<u>Interest Rate</u>	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Amount Issued</u>	<u>Amount Outstanding</u>
Wells Fargo	3.15%	12/20/2017	8/1/2027	\$ <u>694,767.00</u>	\$ <u>603,877.04</u>

The following is a schedule of total energy efficiency lease payments:

<u>Fiscal Year Ended June 30:</u>	<u>Principal</u>	<u>Interest</u>
2020	\$ 63,004.22	\$ 18,529.84
2021	65,004.49	16,529.59
2022	67,068.25	14,465.82
2023	69,197.53	12,336.53
2024	71,394.42	10,139.64
2025 - 2029	<u>268,208.13</u>	<u>17,161.12</u>
Total Principal and Interest	<u>\$ 603,877.04</u>	<u>\$ 89,162.54</u>

**NOTE 9: RISK MANAGEMENT**

**INSURANCE**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters.

**Georgia School Boards Association Risk and Insurance Management System**

The School District participates in the Georgia School Boards Association Risk and Insurance Management System (the System), a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the System for its general insurance coverage. Additional coverage is provided through agreements by the System with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the System varies by line of coverage.

**WORKERS' COMPENSATION**

**Georgia School Boards Association Workers' Compensation Fund**

The School District participates in the Georgia School Boards Association Workers' Compensation Fund (the Fund), a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Fund for its Workers' Compensation insurance coverage. Excess insurance coverage is provided through an agreement by the Fund with the Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided by Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to \$2.0 million. In addition to the \$550,000.00 per occurrence retention, the Fund also retains an additional \$200,000.00 per year corridor retention.

**UNEMPLOYMENT COMPENSATION**

The School District is self-insured with regard to unemployment compensation claims. Claims are accounted for within the same fund that the employee's salary and benefits are paid. The School District accounts for claims with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2018	\$ -	\$ -	\$ -	\$ -
2019	\$ -	\$ 9,002.00	\$ 9,002.00	\$ -

## SURETY BOND

The School District purchased a surety bond to provide additional insurance coverage as follows:

<u>Position Covered</u>	<u>Amount</u>
Superintendent	\$ <u>50,000.00</u>

## NOTE 10: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2019:

Nonspendable		
Inventories	\$	10,080.33
Restricted		
Continuation of Federal Programs	\$	402,235.23
Capital Projects		3,445,154.80
Debt Service		3,278,785.37
Rutland Project		<u>49,190.64</u>
		7,175,366.04
Assigned		
School Activity Accounts		590,475.98
Unassigned		<u>5,932,807.20</u>
Fund Balance, June 30, 2019	\$	<u>13,708,729.55</u>

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

## NOTE 11: SIGNIFICANT COMMITMENTS

### COMMITMENTS UNDER CONSTRUCTION CONTRACTS

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2019.

<u>Project</u>	<u>Unearned Executed Contracts (1)</u>	<u>Payments through June 30, 2019 (2)</u>
Jefferson High School Restroom Project	\$ 461,557.10	\$ 429,973.00
Jefferson City High School Stadium Improvements	<u>13,357.56</u>	<u>13,507,874.03</u>
	\$ <u>474,914.66</u>	\$ <u>13,937,847.03</u>

(1) The amounts described are not reflected in the basic financial statements.

(2) Payments include contracts and retainages payable at year end.

## OPERATING LEASES

The School District leases copiers under the provisions of one or more long-term lease agreements classified as operating leases for accounting purposes. Rental expenditures under the terms of the operating leases totaled \$30,194.80 for governmental activities for the year ended June 30, 2019. The following future minimum lease payments were required under operating leases at June 30, 2019:

<u>Year Ending</u>	<u>Governmental Funds</u>
2020	\$ 25,200.00
2021	25,200.00
2022	25,200.00
2023	25,200.00
2024	12,600.00
Total	<u>\$ 113,400.00</u>

## NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

### FEDERAL GRANTS

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

### LITIGATION

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

## NOTE 13: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

### GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit postemployment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

**Benefits Provided:** The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health

Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$961,464.13 for the year ended June 30, 2019. Active employees are not required to contribute to the School OPEB Fund.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2019, the School District reported a liability of \$21,923,076.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2018. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2017. An expected total OPEB liability as of June 30, 2018 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2018. At June 30, 2018, the School District's proportion was 0.172491%, which was an increase of 0.002833% from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the School District recognized OPEB expense of \$1,154,200.00. At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 498,664.00
Changes of assumptions	-	3,713,875.00
Net difference between projected and actual earnings on OPEB plan investments	29,662.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	1,100,985.00	-
School District contributions subsequent to the measurement date	<u>961,464.13</u>	<u>-</u>
Total	<u>\$ 2,092,111.13</u>	<u>\$ 4,212,539.00</u>

School District contributions subsequent to the measurement date of \$961,464.13 are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	<u>OPEB</u>
2020	\$ (584,626.00)
2021	\$ (584,626.00)
2022	\$ (584,626.00)
2023	\$ (586,399.00)
2024	\$ (517,692.00)
Thereafter	\$ (223,923.00)

**Actuarial assumptions:** The total OPEB liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018:

***OPEB:***

Inflation	2.75%
Salary increases	3.25% - 9.00%, including inflation
Long-term expected rate of return	7.30%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.50%
Medicare Eligible	5.50%
Ultimate trend rate	
Pre-Medicare Eligible	4.75%
Medicare Eligible	4.75%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2028
Medicare Eligible	2022

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The RP-2000 White Collar Mortality Table projected to 2025 with projection scale BB (set forward 1 year for males) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females) is used for death after disability retirement.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2014.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017 valuation were based on a review of recent plan experience done concurrently with the June 30, 2017 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. During fiscal year 2018, the School OPEB fund updated their investment strategy to a more long-term approach. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	(0.50)%
Domestic Stocks -- Large Cap	37.20%	9.00%
Domestic Stocks -- Mid Cap	3.40%	12.00%
Domestic Stocks -- Small Cap	1.40%	13.50%
Int'l Stocks - Developed Mkt	17.80%	8.00%
Int'l Stocks - Emerging Mkt	5.20%	12.00%
Alternatives	5.00%	10.50%
Total	100.00%	

\*Net of Inflation

**Discount rate:** The discount rate has changed since the prior measurement date from 3.58% to 3.87%. In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.87% was used as the discount rate. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.87% per the Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2118. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make OPEB payments for inactive employees through year 2018. Therefore, the calculated discount rate of 3.87% was applied to all periods of projected benefit payments to determine the total OPEB liability.

***Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate:*** The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.87%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.87%) or 1 percentage-point higher (4.87%) than the current discount rate:

	1% Decrease (2.87%)	Current Discount Rate (3.87%)	1% Increase (4.87%)
School District's proportionate share of the Net OPEB Liability	\$ 25,599,280.00	\$ 21,923,076.00	\$ 18,958,604.00

***Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates:*** The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
School District's proportionate share of the Net OPEB Liability	\$ 18,430,907.00	\$ 21,923,076.00	\$ 26,385,941.00

***OPEB plan fiduciary net position:*** Detailed information about the OPEB plan's fiduciary net position is available in the Comprehensive Annual Financial Report (CAFR) which is publicly available at <https://sao.georgia.gov/comprehensive-annual-financial-reports>.

#### **NOTE 14: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

#### **TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)**

***Plan Description:*** All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at [www.trsga.com/publications](http://www.trsga.com/publications).

***Benefits Provided:*** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.



**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2019. The School District's contractually required contribution rate for the year ended June 30, 2019 was 20.90% of annual School District payroll, of which 20.72% of payroll was required from the School District and 0.18% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$3,960,833.16 and \$35,355.01 from the School District and the State, respectively.

#### **PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)**

**Plan description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at [www.ers.ga.gov/formspubs/formspubs](http://www.ers.ga.gov/formspubs/formspubs).

**Benefits provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.00, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$40,406.00.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2019, the School District reported a liability of \$27,378,417.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 27,378,417.00
State of Georgia's proportionate share of the net pension liability associated with the School District	<u>261,169.00</u>
Total	<u>\$ 27,639,586.00</u>

The net pension liability for TRS was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017. An expected total pension liability as of June 30, 2018 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS and ERS during the fiscal year ended June 30, 2018.

At June 30, 2018, the School District's TRS proportion was 0.147496%, which was an increase of 0.006345% from its proportion measured as of June 30, 2017.

At June 30, 2019, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$ 203,450.00.

The PSERS net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017. An expected total pension liability as of June 30, 2018 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2018.

For the year ended June 30, 2019, the School District recognized pension expense of \$3,585,316.00 for TRS and \$47,106.00 for PSERS and revenue of \$41,219.00 for TRS and \$47,106.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2019

EXHIBIT "H"

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,812,490.00	\$ 56,428.00
Changes of assumptions	413,130.00	-
Net difference between projected and actual earnings on pension plan investments	-	748,579.00
Changes in proportion and differences between School District contributions and proportionate share of contributions	2,175,328.00	9,459.00
School District contributions subsequent to the measurement date	<u>3,960,833.16</u>	<u>-</u>
Total	<u>\$ 8,361,781.16</u>	<u>\$ 814,466.00</u>

The School District contributions subsequent to the measurement date of \$3,960,833.16 are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2020	\$ 2,146,924.00
2021	\$ 1,379,725.00
2022	\$ (221,365.00)
2023	\$ 233,327.00
2024	\$ 47,871.00

**Actuarial assumptions:** The total pension liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

***Teachers Retirement System:***

Inflation	2.75%
Salary increases	3.25% – 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

***Public School Employees Retirement System:***

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.30%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Asset class</b>	<b>TRS Target allocation</b>	<b>PSERS Target allocation</b>	<b>Long-term expected real rate of return*</b>
Fixed income	30.00%	30.00%	(0.50)%
Domestic large stocks	39.80%	37.20%	9.00%
Domestic mid stocks	3.70%	3.40%	12.00%
Domestic small stocks	1.50%	1.40%	13.50%
International developed market stocks	19.40%	17.80%	8.00%
International emerging market stocks	5.60%	5.20%	12.00%
Alternative	-	5.00%	10.50%
Total	100.00%	100.00%	

\* Rates shown are net of the 2.75% assumed rate of inflation

**Discount rate:** The discount rate used to measure the total TRS pension liability was 7.50%. The discount rate used to measure the total PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate:** The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$ 45,702,417.00	\$ 27,378,417.00	\$ 12,278,508.00

**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at [www.trsga.com/publications](http://www.trsga.com/publications) and <http://www.ers.ga.gov/formspubs/formspubs.html>.

#### DEFINED CONTRIBUTION PLAN

The School District began an employer paid 403(b) annuity plan for the group of employees covered under the Public School Employees Retirement System (PSERS). Recognizing that PSERS was a limited defined contribution and defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement of this group.

The School District selected The Variable Annuity Life Insurance Company (VALIC) as the provider of this plan. For each employee covered under PSERS, the Board began contributing to the plan an amount equal to 0.62% of the employee's base pay.

The employee becomes vested in the plan with zero years of experience. Employees who had already achieved zero years of experience at the time the plan was implemented were vested upon enrollment.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2019	100%	\$ 46,025.10
2018	100%	\$ 42,212.90
2017	100%	\$ 47,201.61

**NOTE 15: PRIOR YEAR DEFEASEMENT OF DEBT**

In prior years, the School District defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the School District's basic financial statements. At June 30, 2019, \$16,625,000.00 of bonds outstanding are considered defeased.

**NOTE 16: TAX ABATEMENTS**

City of Jefferson enters into property tax abatement agreements with local businesses for the purpose of attracting or retaining businesses within their jurisdictions. The abatements may be granted to any business located within or promising to relocate to City of Jefferson.

For the fiscal year ended June 30, 2019, City of Jefferson abated property taxes due to the School District that were levied on October 17, 2018 and due on December 20, 2018 totaling \$110,254.75. Included in that amount abated, the following are individual tax abatement agreements that each exceeded 10.00% of the total amount abated:

- A 60 percent property tax abatement to a retail company employing residents. The abatement amounted to \$14,029.75.
- A 40 percent property tax abatement to a retail company employing residents. The abatement amounted to \$24,062.94.
- A 20 percent property tax abatement to a retail and a manufacturing company employing residents. The abatement amounted to \$72,162.06.

**NOTE 17: SUBSEQUENT EVENTS**

In the subsequent fiscal year, the School District refinanced the 2013 refinancing series bonds in the amount of \$5,030,000.00. The proceeds from these bonds will be used for construction of the Jefferson Academy.

In December 2019, a strain of coronavirus (COVID-19) began to spread worldwide, resulting in a severe impact to the United States economy in March 2020. The spread of COVID-19 has had a negative impact on virtually all businesses and individuals which comprise the tax base of all levels of government. The extent of this impact is uncertain but is expected to have negative results on financial operations, however the impact cannot be reasonably estimated at this time.

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CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
TEACHERS RETIREMENT SYSTEM OF GEORGIA  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "1"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2019	0.147496%	\$ 27,378,417.00	\$ 261,169.00	\$ 27,639,586.00	\$ 17,814,307.77	153.69%	80.27%
2018	0.141151%	\$ 26,233,348.00	\$ 265,584.00	\$ 26,498,932.00	\$ 16,371,431.90	160.24%	79.33%
2017	0.133701%	\$ 27,584,007.00	\$ 266,760.00	\$ 27,850,767.00	\$ 14,807,501.13	186.28%	76.06%
2016	0.128215%	\$ 19,519,461.00	\$ 144,628.00	\$ 19,664,089.00	\$ 13,634,090.00	143.17%	81.44%
2015	0.125554%	\$ 15,862,092.00	\$ 122,547.00	\$ 15,984,639.00	\$ 12,907,942.40	122.89%	84.03%



CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "2"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2019	0.00%	\$ -	\$ 203,450.00	\$ 203,450.00	\$ 742,188.49	N/A	85.26%
2018	0.00%	\$ -	\$ 183,792.00	\$ 183,792.00	\$ 556,942.48	N/A	85.69%
2017	0.00%	\$ -	\$ 281,158.00	\$ 281,158.00	\$ 534,882.35	N/A	81.00%
2016	0.00%	\$ -	\$ 187,254.00	\$ 187,254.00	\$ 588,875.68	N/A	87.00%
2015	0.00%	\$ -	\$ 164,743.00	\$ 164,743.00	\$ 618,441.52	N/A	88.29%

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
SCHOOL OPEB FUND  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "3"

Year Ended	School District's proportion of the net OPEB liability	School District's proportionate share of the net OPEB liability	State of Georgia's proportionate share of the net OPEB liability associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the net OPEB liability as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2019	0.172491%	\$ 21,923,076.00	\$ -	\$ 21,923,076.00	\$ 15,422,794.94	142.15%	2.93%
2018	0.169658%	\$ 23,836,881.00	\$ -	\$ 23,836,881.00	\$ 14,281,356.64	166.91%	1.61%

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
TEACHERS RETIREMENT SYSTEM OF GEORGIA  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "4"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2019	\$ 3,960,833.16	\$ 3,960,833.16	\$ -	\$ 19,120,021.91	20.72%
2018	\$ 2,966,414.49	\$ 2,966,414.49	\$ -	\$ 17,814,307.77	16.65%
2017	\$ 2,312,788.53	\$ 2,312,788.53	\$ -	\$ 16,371,431.90	14.13%
2016	\$ 2,092,781.00	\$ 2,092,781.00	\$ -	\$ 14,807,501.13	14.13%
2015	\$ 1,779,695.00	\$ 1,779,695.00	\$ -	\$ 13,634,090.00	13.05%
2014 (1)	\$ 1,585,095.30	\$ 1,585,095.30	\$ -	\$ 12,907,942.40	12.28%
2013 (1)	\$ 1,452,218.00	\$ 1,452,218.00	\$ -	\$ 12,727,590.00	11.41%
2012 (1)	\$ 1,342,904.00	\$ 1,342,904.00	\$ -	\$ 13,063,268.00	10.28%
2011 (1)	\$ 1,317,354.00	\$ 1,317,354.00	\$ -	\$ 12,814,728.00	10.28%

(1) These amounts include contributions paid on the School District's behalf by the Georgia Department of Education.

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
SCHOOL OPEB FUND  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "5"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered- employee payroll
2019	\$ 961,464.13	\$ 961,464.13	\$ -	\$ 16,242,799.31	5.92%
2018	\$ 894,016.00	\$ 894,016.00	\$ -	\$ 15,422,794.94	5.80%
2017	\$ 884,606.00	\$ 884,606.00	\$ -	\$ 14,281,356.64	6.19%

**Teachers Retirement System**

In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

**Changes of assumptions:** On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP 2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

**Public School Employees Retirement System**

In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP 2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

**Changes of assumptions:** On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date.

**School OPEB Fund**

**Changes of benefit terms:** There have been no changes in benefit terms.

**Changes of assumptions:** June 30, 2017 valuation: the June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the State OPEB fund based on their last employer payroll location: irrespective of retirement affiliation.

The discount rate was updated from 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018.

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
YEAR ENDED JUNE 30, 2019

SCHEDULE "7"

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL	FINAL	AMOUNTS	OVER/UNDER
<b>REVENUES</b>				
Property Taxes	\$ 9,725,330.00	\$ 9,725,330.00	\$ 9,989,599.95	\$ 264,269.95
Sales Taxes	-	-	76,936.68	76,936.68
State Funds	19,393,866.00	20,646,358.64	20,860,206.65	213,848.01
Federal Funds	1,590,494.33	1,618,288.97	1,604,265.75	(14,023.22)
Charges for Services	1,244,000.00	1,244,559.78	1,402,627.20	158,067.42
Investment Earnings	400.00	400.00	305.90	(94.10)
Miscellaneous	2,180,895.90	2,224,334.52	2,236,831.59	12,497.07
Total Revenues	34,134,986.23	35,459,271.91	36,170,773.72	711,501.81
<b>EXPENDITURES</b>				
Current				
Instruction	25,117,968.09	25,279,475.38	24,667,375.73	612,099.65
Support Services				
Pupil Services	1,181,270.18	1,172,060.08	1,129,187.51	42,872.57
Improvement of Instructional Services	943,593.29	839,564.65	984,315.05	(144,750.40)
Educational Media Services	529,017.27	529,017.27	511,018.08	17,999.19
General Administration	866,769.11	869,634.44	870,851.70	(1,217.26)
School Administration	2,086,990.19	2,086,990.19	1,966,102.31	120,887.88
Business Administration	157,177.65	157,177.65	154,939.74	2,237.91
Maintenance and Operation of Plant	1,871,176.49	2,085,673.49	2,097,078.96	(11,405.47)
Student Transportation Services	982,377.39	1,231,884.79	1,129,037.17	102,847.62
Central Support Services	37,456.00	37,456.00	17,361.00	20,095.00
Other Support Services	41,321.19	41,321.19	34,089.10	7,232.09
Community Services	-	-	215,663.85	(215,663.85)
Food Services Operation	1,303,085.00	1,303,085.00	1,332,935.81	(29,850.81)
Debt Service	-	-	20,368.64	(20,368.64)
Total Expenditures	35,118,201.85	35,633,340.13	35,130,324.65	503,015.48
Excess of Revenues over (under) Expenditures	(983,215.62)	(174,068.22)	1,040,449.07	1,214,517.29
<b>OTHER FINANCING SOURCES (USES)</b>				
Operating Transfers From Other Funds	136,687.00	420,146.34	20,368.64	(399,777.70)
Operating Transfers To Other Funds	(280,000.00)	(563,459.34)	(243,532.38)	319,926.96
Total Other Financing Sources (Uses)	(143,313.00)	(143,313.00)	(223,163.74)	(79,850.74)
Net Change in Fund Balances	(1,126,528.62)	(317,381.22)	817,285.33	1,134,666.55
Fund Balances - Beginning	6,152,652.56	6,152,652.56	6,167,504.05	14,851.49
Fund Balances - Adjustments	21,599.47	(653.82)	-	653.82
Fund Balances - Ending	\$ 5,047,723.41	\$ 5,834,617.52	\$ 6,984,789.38	\$ 1,150,171.86

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2019

SCHEDULE "8"

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	195GA324N1099	\$ 159,430.87
National School Lunch Program	10.555	195GA324N1099	1,109,723.59
Total U. S. Department of Agriculture			1,269,154.46
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A170073	12,049.00
Grants to States	84.027	H027A180073	502,075.48
Preschool Grants	84.173	H173A180081	10,252.00
Total Special Education Cluster			524,376.48
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A180010	25,639.00
Student Support and Academic Enrichment Program	84.424A	S424A180011	14,996.00
Supporting Effective Instruction State Grants	84.367	S367A170001	290.00
Supporting Effective Instruction State Grants	84.367	S367A180001	41,866.00
Title I Grants to Local Educational Agencies	84.010	S010A170010	611.00
Title I Grants to Local Educational Agencies	84.010	S010A180010	214,731.93
Total Other Programs			298,133.93
Total U. S. Department of Education			822,510.41
Defense, U. S. Department of			
Direct			
Department of the U.S. Army			
R.O.T.C. Program	12.UNKNOWN		71,569.41
Total Expenditures of Federal Awards			\$ 2,163,234.28

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the City of Jefferson County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimus indirect cost rate as allowed under the Uniform Guidance.

CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
SCHEDULE OF STATE REVENUE  
YEAR ENDED JUNE 30, 2019

SCHEDULE "9"

AGENCY/FUNDING	GOVERNMENTAL	
	FUND TYPE	
	GENERAL	
		FUND
GRANTS		
Bright From the Start:		
Georgia Department of Early Care and Learning		
Pre-Kindergarten Program	\$	557,880.61
Education, Georgia Department of		
Quality Basic Education		
Direct Instructional Cost		
Kindergarten Program		1,037,815.00
Kindergarten Program - Early Intervention Program		234,102.00
Primary Grades (1-3) Program		2,416,122.00
Primary Grades - Early Intervention (1-3) Program		815,363.00
Upper Elementary Grades (4-5) Program		1,535,311.00
Upper Elementary Grades - Early Intervention (4-5) Program		166,815.00
Middle Grades (6-8) Program		2,379,045.00
High School General Education (9-12) Program		2,290,857.00
Vocational Laboratory (9-12) Program		695,262.00
Students with Disabilities		2,710,925.00
Gifted Student - Category VI		1,697,706.00
Remedial Education Program		246,688.00
Alternative Education Program		180,575.00
English Speakers of Other Languages (ESOL)		112,137.00
Media Center Program		441,311.00
20 Days Additional Instruction		131,996.00
Staff and Professional Development		72,277.00
Principal staff and Professional Development		1,051.00
Indirect Cost		
Central Administration		615,250.00
School Administration		801,204.00
Facility Maintenance and Operations		959,634.00
Categorical Grants		
Pupil Transportation		68,358.00
Nursing Services		75,223.00
Education Equalization Funding Grant		73,953.00
Other State Programs		
Bus Purchases - State Allotment		231,660.00
Career, Technical and Agricultural Education (CTAE) Total Programs 3100-3999		155,042.00
Food Services		32,038.00
Math and Science Supplements		6,197.03
Preschool Disability Services		61,090.00
School Safety Grant		49,489.00
One Time QBE Adjustment		(202,230.00)
School Security Grant		120,000.00
Teachers Retirement		35,355.01
Vocational Supervisors		14,299.00
Office of the State Treasurer		
Public School Employees Retirement		40,406.00
	\$	20,860,206.65



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CITY OF JEFFERSON BOARD OF EDUCATION - JACKSON COUNTY  
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
YEAR ENDED JUNE 30, 2019

SCHEDULE "10"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	ESTIMATED COMPLETION DATE
<b>SPLOST 2017</b>						
(i) paying a portion of the debt service on the outstanding Series 2004 General Obligation Bonds, Series 2011A and Series 2011B General Obligation Bonds, and Series 2013A General obligation Refunding Bonds issued by the Jefferson City School District (the "Outstanding Jefferson Debt"), the maximum amount of debt service to be paid with sales tax proceeds to be \$18,000,000.00;	\$ 27,330,000.00	\$ 27,330,000.00	\$ 1,953,107.25	\$ 1,927,444.50	\$ -	3/31/2022
(ii) acquiring, constructing, equipping new school buildings and other buildings or facilities useful or desirable in connection therewith;	-	-	6,401,881.60	6,219,629.93	-	3/31/2022
(iii) acquiring new technology, safety and security equipment and other school equipment;	-	-	769,719.08	307,570.77	-	3/31/2022
(iv) acquiring school buses, school vehicles and transportation and maintenance equipment;	-	-	206,370.00	5,153.92	-	3/31/2022
(v) acquiring land and any improvements thereon, and modifying those improvements as desired;	-	-	100,866.00	11,543.25	-	3/31/2022
(vi) demolishing, adding to, renovating, repairing, improving, equipping and furnishing existing schools buildings or other buildings or facilities useful or desirable in connection therewith, including, but not limited to new classrooms and physical education/athletic facilities.	-	-	771,400.24	112,545.37	-	3/31/2022
(vii) acquiring property necessary or desirable therefor, both real and personal,	-	-	-	-	-	3/31/2022
(viii) acquiring a portion of the psychoeducational facility, and	-	-	20,368.64	5,145.20	-	3/31/2022
(ix) acquiring textbooks and bank instruments.	-	-	26,355.00	-	-	3/31/2022
	<u>\$ 27,330,000.00</u>	<u>\$ 27,330,000.00</u>	<u>\$ 10,250,067.81</u>	<u>\$ 8,589,032.94</u>	<u>\$ -</u>	

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Jackson County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

## SECTION II

### COMPLIANCE AND INTERNAL CONTROL REPORTS



## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Jefferson Board of Education

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Jefferson Board of Education (School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated November 10, 2020.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is fluid and cursive, with the first and last names being more prominent.

Greg S. Griffin  
State Auditor

November 10, 2020



## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Jefferson Board of Education

#### **Report on Compliance for Each Major Federal Program**

We have audited the City of Jefferson Board of Education (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

#### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

### **Report on Internal Control over Compliance**

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor

November 10, 2020

### SECTION III

#### AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS



CITY OF JEFFERSON BOARD OF EDUCATION – JACKSON COUNTY  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2019

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

**FS 2018-001**

**Accounting Controls (Overall)**

<b>Control Category:</b>	Financial Reporting
<b>Internal Control Impact:</b>	Significant Deficiency
<b>Compliance Impact:</b>	None

<b>Finding Status:</b>	Previously Reported Corrective Action Implemented
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PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

## SECTION IV

### FINDINGS AND QUESTIONED COSTS

CITY OF JEFFERSON BOARD OF EDUCATION – JACKSON COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2019

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued:  
Governmental Activities; General Fund; Capital Projects Fund; Debt  
Service Fund; Aggregate Remaining Fund Information Unmodified

Internal control over financial reporting:  
▪ Material weakness identified? No  
▪ Significant deficiency identified? None Reported

Noncompliance material to financial statements noted: No

**Federal Awards**

Internal Control over major programs:  
▪ Material weakness identified? No  
▪ Significant deficiency identified? None Reported

Type of auditor's report issued on compliance for major programs:  
All major programs Unmodified

Any audit findings disclosed that are required to be reported in  
accordance with 2 CFR 200.516(a)? No

Identification of major programs:

<u>CFDA Numbers</u>	<u>Name of Federal Program or Cluster</u>
10.553, 10.555	Child Nutrition Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee? No

**II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS**

No matters were reported.

**III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.