

### CLINCH COUNTY BOARD OF EDUCATION HOMERVILLE, GEORGIA

ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2020 (Including Independent Auditor's Reports)



#### CLINCH COUNTY BOARD OF EDUCATION

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SECTION I

**FINANCIAL** 



#### DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Clinch County Board of Education

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Clinch County Board of Eduation (School District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the School District as of June 30, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As described in Note 2 to the financial statements, in 2020, the Clinch County Board of Education early adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. The cumulative effect of GASB Statement No. 84 is described in the restatement note in the Notes to the Basic Financial Statements. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 16, 2021 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

Greg S. Griffin State Auditor

March 16, 2021



#### CLINCH COUNTY BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2020

	_	GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>		
Cash and Cash Equivalents Investments Receivables, Net	\$	10,039,638.17 615,422.97
Interest Taxes State Government		2,328.37 567,729.77 1,057,319.04
Federal Government Other Inventories		371,611.53 89,183.70 7,088.66
Capital Assets, Non-Depreciable Capital Assets, Depreciable (Net of Accumulated Depreciation)	_	444,100.03 9,469,508.01
Total Assets	_	22,663,930.25
DEFERRED OUTFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plan Related to OPEB Plan	_	3,615,303.00 889,034.00
Total Deferred Outflows of Resources	_	4,504,337.00
LIABILITIES		
Accounts Payable Salaries and Benefits Payable Net Pension Liability Net OPEB Liability	_	152,275.25 1,671,352.98 13,067,193.00 10,849,926.00
Total Liabilities	_	25,740,747.23
DEFERRED INFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plan Related to OPEB Plan	_	746,015.00 2,921,254.00
Total Deferred Inflows of Resources	_	3,667,269.00
NET POSITION		
Investment in Capital Assets Restricted for		9,913,608.04
Continuation of Federal Programs Capital Projects		321,685.35 439,512.34
Unrestricted (Deficit)	_	(12,914,554.71)
Total Net Position	\$ _	(2,239,748.98)

					Р	ROGRAM REVENUE	S			NET (EXPENSES)
			_			OPERATING		CAPITAL	•	REVENUES
		EXPENSES		CHARGES FOR SERVICES		GRANTS AND CONTRIBUTIONS		GRANTS AND CONTRIBUTIONS		AND CHANGES IN NET POSITION
	_		_						-	
GOVERNMENTAL ACTIVITIES										
Instruction	\$	9,807,262.67	\$	251,880.03	\$	7,367,657.63	\$	-	\$	(2,187,725.01)
Support Services										
Pupil Services		1,046,403.48		-		87,049.35		-		(959,354.13)
Improvement of Instructional Services		761,580.05		-		268,313.97		-		(493,266.08)
Educational Media Services		257,418.46		-		259,790.05		-		2,371.59
General Administration		381,416.70		-		499,437.06				118,020.36
School Administration		819,994.24		-		466,332.00		-		(353,662.24)
Business Administration		414,429.88				19,810.66				(394,619.22)
Maintenance and Operation of Plant		1,684,288.45		_		481,569,67				(1,202,718.78)
Student Transportation Services		710,603,44		_		290,377.26		77,220.00		(343,006.18)
Central Support Services		105,444.00		_		96.17				(105,347.83)
Other Support Services		29,840.74				108.48				(29,732.26)
Operations of Non-Instructional Services		20,040.14				100.40				(25,152.25)
Food Services		1,000,953.17		43,249.33		1,016,970.06				59,266.22
Interest on Long-Term Debt		6,049.30		-5,2-5.55		1,010,370.00				(6,049.30)
merest on Long form best	-	0,043.30	-							(0,040.00)
Total Governmental Activities	\$	17,025,684.58	\$_	295,129.36	\$	10,757,512.36	\$	77,220.00		(5,895,822.86)
General Revenues										
Taxes										
Property Taxes										
For Maintenance and Operations										6,009,850.72
Railroad Cars										63.306.34
Sales Taxes										,
Special Purpose Local Option Sales Tax										
For Capital Projects										659,801.84
Other Sales Tax										37,329.95
Grants and Contributions not Restricted to Specifi	c Prod	rame								752,391.00
Investment Earnings	C Flugi	ans								116,597.65
Miscellaneous										
Miscellatieous									-	465,798.33
Total General Revenues									-	8,105,075.83
Change in Net Position										2,209,252.97
Net Position - Beginning of Year - Restated									_	(4,449,001.95)
Net Position - End of Year									\$	(2,239,748.98)
***************************************									-	, 1,211,1100)

## CLINCH COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2020

	_	GENERAL FUND	<u> </u>	CAPITAL PROJECTS FUND		DEBT SERVICE FUND		TOTAL
<u>ASSETS</u>								
Cash and Cash Equivalents Investments Receivables, Net	\$	5,146,061.71 615,422.97	\$	4,893,576.46 -	\$	-	\$	10,039,638.17 615,422.97
Interest Taxes		2,328.37 509,892.69		- 57,837.08		-		2,328.37 567,729.77
State Government		1,057,319.04		-		-		1,057,319.04
Federal Government Other		371,611.53 89,183.70		-		-		371,611.53 89,183.70
Inventories	-	7,088.66	-	-		-		7,088.66
Total Assets	\$_	7,798,908.67	\$ =	4,951,413.54	= =	-	=	12,750,322.21
<u>LIABILITIES</u>								
Accounts Payable Salaries and Benefits Payable	\$	144,728.07 1,671,352.98	\$	7,547.18	\$	-	\$	152,275.25 1,671,352.98
	-		-					
Total Liabilities	-	1,816,081.05	-	7,547.18		-		1,823,628.23
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Taxes	_	379,654.86	_	-		-		379,654.86
FUND BALANCES								
Nonspendable		7,088.66		-		-		7,088.66
Restricted		314,596.69		439,512.34 4,504,354.02		-		754,109.03
Assigned Unassigned	_	354,900.37 4,926,587.04		4,504,554.02	_	-		4,859,254.39 4,926,587.04
Total Fund Balances	_	5,603,172.76	_	4,943,866.36		-		10,547,039.12
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	7,798,908.67	\$	4,951,413.54	¢		\$	12,750,322.21
and rund palances	Φ=	1,130,300.01	Ψ=	4,301,413.34	. Φ=		= ==	12,100,322.21

## CLINCH COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2020

Total fund balances - governmental funds (Exhibit "C")

10,547,039.12

9,913,608.04

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

 Land
 \$ 444,100.03

 Buildings and improvements
 12,442,722.88

 Equipment
 2,874,593.25

 Land improvements
 2,948,587.23

 Accumulated depreciation
 (8,796,395.35)

Some liabilities are not due and payable in the current period and,

therefore, are not reported in the funds.

 Net pension liability
 \$ (13,067,193.00)

 Net OPEB liability
 (10,849,926.00)
 (23,917,119.00)

Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.

 Related to pensions
 \$ 2,869,288.00

 Related to OPEB
 (2,032,220.00)
 837,068.00

Taxes that are not available to pay for current period expenditures are deferred in the funds. 379,654.86

Net position of governmental activities (Exhibit "A") \$ (2,239,748.98)

## CLINCH COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2020

	_	GENERAL FUND	_	CAPITAL PROJECTS FUND		DEBT SERVICE FUND	_	TOTAL
REVENUES								
Property Taxes Sales Taxes State Funds Federal Funds Charges for Services Investment Earnings Miscellaneous	\$	5,848,143.12 37,329.95 9,316,857.03 2,230,446.10 295,129.35 84,664.97 465,798.33	\$ 	659,801.84 - - - 31,932.68	\$	- - - - - -	\$	5,848,143.12 697,131.79 9,316,857.03 2,230,446.10 295,129.35 116,597.65 465,798.33
Total Revenues	-	18,278,368.85	_	691,734.52	_	-	_	18,970,103.37
<u>EXPENDITURES</u>								
Current Instruction Support Services		9,323,486.56		7,734.44		-		9,331,221.00
Pupil Services Improvement of Instructional Services		919,431.67 749,933.67		2,958.00		-		919,431.67 752,891.67
Educational Media Services		271,723.48		300.00		-		272,023.48
General Administration		351,559.71		6,232.18		-		357,791.89
School Administration		787,587.00		319.00		-		787,906.00
Business Administration		383,451.34		13,633.79		-		397,085.13
Maintenance and Operation of Plant		1,460,907.94		141,219.48		-		1,602,127.42
Student Transportation Services		663,321.58		51,682.00		-		715,003.58
Central Support Services		91,816.24		12,757.87		-		104,574.11
Other Support Services		29,784.20		-		-		29,784.20
Food Services Operation Debt Service		998,593.92		2,107.55		-		1,000,701.47
Principal		1,944.45				515,000.00		516,944.45
Dues and Fees				_		472.00		472.00
Interest	_	62.43	_	-	_	7,982.50	_	8,044.93
Total Expenditures	_	16,033,604.19	_	238,944.31		523,454.50		16,796,003.00
Revenues over (under) Expenditures	_	2,244,764.66	_	452,790.21		(523,454.50)	_	2,174,100.37
OTHER FINANCING SOURCES (USES)								
Transfers In Transfers Out	_	(2,512,827.51)	_	2,512,827.51 (523,454.50)	_	523,454.50	_	3,036,282.01 (3,036,282.01)
Total Other Financing Sources (Uses)	-	(2,512,827.51)	_	1,989,373.01	. <u>-</u>	523,454.50	_	-
Net Change in Fund Balances		(268,062.85)		2,442,163.22		-		2,174,100.37
Fund Balances - Beginning - Restated	-	5,871,235.61	_	2,501,703.14	_	-	_	8,372,938.75
Fund Balances - Ending	\$ _	5,603,172.76	\$ _	4,943,866.36	\$_	-	\$ _	10,547,039.12

# CLINCH COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES JUNE 30, 2020

Net change in fund balances total governmental funds (Exhibit "E")

2,174,100.37

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

 Capital outlay
 \$ 217,014.92

 Depreciation expense
 (668,893.42)
 (451,878.50)

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

225,013.94

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.

 Bond principal retirements
 \$ 515,000.00

 Capital lease payments
 1,944.45
 516,944.45

District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.

 Pension expense
 \$ (297,478.92)

 OPEB expense
 40,556.00
 (256,922.92)

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued interest on issuance of bonds 1,995.63

Change in net position of governmental activities (Exhibit "B") \$ 2,209,252.97



#### NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

#### **REPORTING ENTITY**

The Clinch County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

#### **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

#### **BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

#### **GOVERNMENT-WIDE STATEMENTS:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions

The Statement of Net Position presents the School District's assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

- Investment in capital assets consists of the School District's total investment in capital
  assets, net of accumulated depreciation, and reduced by outstanding debt obligations
  related to those capital assets. To the extent debt has been incurred but not yet expended
  for capital assets, such amounts are not included as a component of net investment in
  capital assets.
- 2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
- 3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **FUND FINANCIAL STATEMENTS:**

The fund financial statements provide information about the School District's funds. Eliminations have been made to minimize the double counting of internal activities. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

#### **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 60 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

#### **NEW ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2020, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The primary objective of this statement is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in statements and Implementation Guides that first became effective or are scheduled to become effective for period beginning after June 15, 2018, and later.

In fiscal year 2020, the School District early adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The cumulative effect of GASB Statement No. 84 is described in the restatement note in the Notes to the Basic Financial Statements.

In fiscal year 2020, the School District early adopted Governmental Accounting Standards Board (GASB) Statement No. 90, *Majority Equity Interests*. It defines a majority equity interest and specifies that majority equity interest in a legal separate organization should be reported as an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The adoption of this statement did not have an impact on the School District's financial statements.

#### **CASH AND CASH EQUIVALENTS**

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### **INVESTMENTS**

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

#### **RECEIVABLES**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

#### **INVENTORIES**

#### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

#### **CAPITAL ASSETS**

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

		Capitalization	Estimated
	_	Policy	Useful Life
Land		Any Amount	N/A
Land Improvements	\$	10,000.00	10 to 80 years
<b>Buildings and Improvements</b>	\$	50,000.00	10 to 80 years
Equipment	\$	10,000.00	5 to 20 years
Intangible Assets	\$	10,000.00	15 years
Infrastructure	\$	300,000.00	10 to 50 years

#### **DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

#### **PENSIONS**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Postemployment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **FUND BALANCES**

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

#### **USE OF ESTIMATES**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **PROPERTY TAXES**

The Clinch County Board of Commissioners adopted the property tax levy for the 2019 tax digest year (calendar year) on August 15, 2019 (levy date) based on property values as of January 1, 2019. Taxes were due on December 20, 2019 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2019 tax digest are reported as revenue in the governmental funds for fiscal year 2020. The Clinch County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2020, for maintenance and operations amounted to \$5,447,243.96.

The tax millage rate levied for the 2019 tax year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

**School Operations** 

17.90 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$337,592.82 during fiscal year ended June 30, 2020.

#### **SALES TAXES**

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$659,801.84 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

#### **NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

#### **NOTE 4: DEPOSITS AND CASH EQUIVALENTS**

#### **COLLATERALIZATION OF DEPOSITS**

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### **CATEGORIZATION OF DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2020, School District had deposits with a carrying amount of \$2,103,915.91, which includes \$615,422.97 in Certificate of Deposits that are reported as investments. The School District has a bank balance of \$2,616,763.42. The bank balances insured by Federal depository insurance were \$750,000.00 and the bank balances collateralized with securities by the pledging financial institution's trust department or agent in the School District's name were \$1,866,763.42.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents
Statement of Net Position \$ 10,039,638.17

Add:

Deposits with original maturity of three months or more reported as investments 615,422.97

Less:
Investment pools reported as cash and cash equivalents
Georgia Fund 1 8,551,145.23

Total carrying value of deposits - June 30, 2020 \$ 2,103,915.91

#### **CATEGORIZATION OF CASH EQUIVALENTS**

The School District reported cash equivalents of \$8,551,145.23 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2020 was 38 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

#### **NOTE 5: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	_	Balances July 1, 2019	 Increases	 Decreases	_	Adjustments	Balances June 30, 2020
Governmental Activities Capital Assets, Not Being Depreciated:							
Land	\$_	445,833.47	\$ 	\$ 	\$_	(1,733.44) \$	444,100.03
Capital Assets Being Depreciated							
Buildings and Improvements		12,442,722.88	-	-		-	12,442,722.88
Equipment		2,703,162.89	171,430.36	-		-	2,874,593.25
Land Improvements		2,901,269.23	47,318.00	-		-	2,948,587.23
Less Accumulated Depreciation for:							
Buildings and Improvements		4,702,807.62	335,299.58	-		-	5,038,107.20
Equipment		1,600,770.91	180,467.95	-		-	1,781,238.86
Land Improvements	_	1,823,923.40	 153,125.89	 -	_	<u> </u>	1,977,049.29
Total Capital Assets, Being Depreciated, Net	_	9,919,653.07	 (450,145.06)	 -	_		9,469,508.01
Governmental Activities Capital Assets - Net	\$	10,365,486.54	\$ (450,145.06)	\$ -	\$_	(1,733.44) \$	9,913,608.04

Current year depreciation expense by function is as follows:

Instruction		\$ 287,779.21
Support Services		
Pupil Services	\$ 108,557.94	
Educational Media Services	936.62	
General Administration	15,120.04	
School Administration	12,883.19	
Maintenance and Operation of Plant	114,474.02	
Student Transportation Services	 113,335.31	365,307.12
Food Services	 _	 15,807.09
		\$ 668,893.42

#### **NOTE 6: INTERFUND TRANSFERS**

#### **INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2020, consisted of the following:

	_	Transf	ers	From
Transfers to		General Fund		Capital Projects Fund
Capital Projects Fund Debt Service Fund	\$	2,512,827.51	\$	- 523,454.50
Total	<b>-</b> \$_	2,512,827.51	\$	523,454.50

Transfers are used to move property tax revenues collected by the general fund to the capital projects fund as a supplemental funding source for capital construction projects. Transfers are used to move sales tax revenues collected by the capital projects fund to the debt service fund to provide funding to service debt.

#### **NOTE 7: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	_	Governmental Activities									
	=	Balance July 1, 2019		Additions		Deductions	-	Balance June 30, 2020	Due Within One Year		
General Obligation (G.O.) Bonds Capital Leases	\$	515,000.00 1,944.45	\$	-	\$	515,000.00 1,944.45	\$	<u>-</u>	 		
	\$_	516,944.45	\$	-	\$	516,944.45	\$				

#### **NOTE 8: RISK MANAGEMENT**

#### **INSURANCE**

#### **Commercial Insurance**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as describe below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

#### **WORKERS' COMPENSATION**

#### **Georgia Education Workers' Compensation Trust**

The School District participates in the Georgia Education Workers' Compensation Trust (the Trust), a public entity risk pool organized on December 1, 1991, to develop, implement and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Trust for its general workers' compensation insurance coverage. Specific excess of loss insurance coverage is provided through an agreement by the Trust with the Safety National Casualty Company to provide coverage for potential losses sustained by the Trust in excess of \$1.0 million loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided with limits of \$2.0 million. The Trust covers the first \$1.0 million of each Employers Liability claim with Safety National providing additional Employers Liability limits up to a \$2.0 million per occurrence maximum. Safety National Casualty Company also provides \$2.0 million in aggregate coverage to the Trust, attaching at 107% of the loss fund and based on the Fund's annual normal premium.

#### **UNEMPLOYMENT COMPENSATION**

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated. The School District had no unemployment claims in the last two fiscal years.

#### **SURETY BOND**

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	 Amount
Superintendent	\$ 25,000.00

#### **NOTE 9: FUND BALANCE CLASSIFICATION DETAILS**

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2020:

\$	7,088.66
	754,109.03
	4,859,254.39
	4,926,587.04
	_
\$_	10,547,039.12
	- -

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### **NOTE 10: SIGNIFICANT CONTINGENT LIABILITIES**

#### **FEDERAL GRANTS**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

#### **LITIGATION**

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

#### **NOTE 11: OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

#### **GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND**

**Plan Description**: Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit postemployment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a payas-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$290,296.00 for the year ended June 30, 2020. Active employees are not required to contribute to the School OPEB Fund.

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2020, the School District reported a liability of \$10,849,926.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2019. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2018. An expected total OPEB liability as of June 30, 2019 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2019. At June 30, 2019, the School District's proportion was 0.088411%, which was an increase of 0.001119% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the School District recognized OPEB expense of \$249,740.00 . At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB			
		Deferred	Deferred	
		Outflows of		Inflows of
	_	Resources	_	Resources
Differences between expected and actual experience	\$	-	\$	1,180,359.00
Changes of assumptions		376,797.00		1,529,497.00
Net difference between projected and actual earnings on OPEB plan investments		23,627.00		-
Changes in proportion and differences between School District contributions and proportionate share of contributions		198,314.00		211,398.00
School District contributions subsequent to the measurement date	_	290,296.00	_	
Total	\$_	889,034.00	\$_	2,921,254.00

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB		
2021	\$	(526,626.00)	
2022	\$	(526,626.00)	
2023	\$	(527,534.00)	
2024	\$	(462,607.00)	
2025	\$	(239,602.00)	
Thereafter	\$	(39,521.00)	

**Actuarial assumptions:** The total OPEB liability as of June 30, 2019 was determined by an actuarial valuation as of June 30, 2018 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019:

#### OPEB:

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.30%, compounded annually, net of investment expense, and including inflation

Healthcare cost trend rate	
Pre-Medicare Eligible	7.250%
Medicare Eligible	5.375%
Ultimate trend rate	
Pre-Medicare Eligible	4.75%
Medicare Eligible	4.75%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2028
Medicare Eligible	2022

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The RP-2000 White Collar Mortality Table projected to 2025 with projection scale BB (set forward 1 year for males) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females) is used for death after disability retirement.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2014, and adopted by the pension Board on December 17, 2015. The next experience study for TRS will be for the period ending June 30, 2018.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2018 valuation were based on a review of recent plan experience done concurrently with the June 30, 2018 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by

adding expected inflation. During fiscal year 2018, the School OPEB fund updated their investment strategy to a more long-term approach. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	(0.10)%
Domestic Stocks – Large Cap	46.20%	8.90%
Domestic Stocks – Small Cap	1.30%	13.20%
Int'l Stocks - Developed Mkt	12.40%	8.90%
Int'l Stocks - Emerging Mkt	5.10%	10.90%
Alternatives	5.00%	12.00%
Total	100.00%	

<sup>\*</sup>Net of Inflation

Discount Rate: The discount rate has changed since the prior measurement date from 3.87% to 3.58%. In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.58% was used as the discount rate. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.50% per the Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2119. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make OPEB payments for inactive employees through year 2026. Therefore, the calculated discount rate of 3.58% was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate: The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.58%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.58%) or 1 percentage-point higher (4.58%) than the current discount rate:

		1% Decrease	Current Discount Rate	1% Increase
	_	(2.58%)	(3.58%)	(4.58%)
School District's proportionate	_			
share of the Net OPEB Liability	\$	12,611,195.00	\$ 10,849,926.00	\$ 9,417,213.00

Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates: The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

		Current Healthcare				
		1% Decrease		Cost Trend Rate		1% Increase
School District's proportionate	_					_
share of the Net OPEB Liability	\$	9,139,913.00	\$	10,849,926.00	\$	13,021,772.00

**OPEB plan fiduciary net position:** Detailed information about the OPEB plan's fiduciary net position is available in the Comprehensive Annual Financial Report (CAFR) which is publicly available at <a href="https://sao.georgia.gov/comprehensive-annual-financial-reports">https://sao.georgia.gov/comprehensive-annual-financial-reports</a>.

#### **NOTE 12: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

#### **TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)**

**Plan Description:** All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at www.trsga.com/publications.

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2020. The School District's contractually required contribution rate for the year ended June 30, 2020 was 21.14% of annual School District payroll, of which 20.95% of payroll was required from the School District and 0.19% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$1,621,742.00 and \$14,299.76 from the School District and the State, respectively.

#### PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

**Plan Description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/financials.

**Benefits Provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.25, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$22,276.00.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the School District reported a liability of \$13,067,193.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 13,067,193.00
State of Georgia's proportionate share of the net pension liability	
associated with the School District	 117,190.00

Total \$ 13,184,383.00

The net pension liability for TRS was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2018. An expected total pension liability as of June 30, 2019 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2019.

At June 30, 2019, the School District's TRS proportion was 0.060770%, which was a decrease of 0.000756% from its proportion measured as of June 30, 2018.

At June 30, 2020, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$128,844.00.

The PSERS net pension liability was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2018. An expected total pension liability as of June 30, 2019 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2019.

For the year ended June 30, 2020, the School District recognized pension expense of \$1,954,550.00 for TRS, and \$39,734.00 for PSERS and revenue of \$36,662.00 for TRS and \$39,734.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		TF	RS	
	_	Deferred		Deferred
		Outflows of	Ir	nflows of
	_	Resources	R	esources
Differences between expected and actual experience	\$	736,534.00	\$	3,874.00
Changes of assumptions		1,253,968.00		-
Net difference between projected and actual earnings on pension plan investments		-	3	311,170.00
Changes in proportion and differences between School District contributions and proportionate share of contributions		3,059.00	2	130,971.00
School District contributions subsequent to the measurement date	_	1,621,742.00		<u>-</u> _
Total	\$_	3,615,303.00	\$	746,015.00

The School District contributions subsequent to the measurement date for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:		TRS
2021	\$	493,111.00
2022	\$	18,654.00
2023	\$	337,780.00
2024	\$	398,001.00

**Actuarial assumptions:** The total pension liability as of June 30, 2019 was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

#### Teachers Retirement System:

Inflation	2.50%
Salary increases	3.00% – 8.75%, average, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

#### Public School Employees Retirement System:

Inflation 2.75% Salary increases N/A

Investment rate of return 7.30%, net of pension plan investment

expense, including inflation

Post-retirement benefit increases 1.50% semi-annually

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.10)%
Domestic large stocks	51.00%	46.20%	8.90%
Domestic small stocks	1.50%	1.30%	13.20%
International developed market stocks	12.40%	12.40%	8.90%
International emerging market stocks	5.10%	5.10%	10.90%
Alternative		5.00%	12.00%
Total	100.00%	100.00%	

<sup>\*</sup> Rates shown are net of assumed rate of inflation.

**Discount Rate:** The discount rate used to measure the total TRS pension liability was 7.25%. The discount rate used to measure the total PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the School District's proportionate share of the net pension liability to changes** *in the discount rate:* The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

Teachers Retirement System:	-	1% Decrease (6.25%)	 Current Discount Rate (7.25%)	 1% Increase (8.25%)	
School District's proportionate share of the net pension liability	\$	21,211,879.00	\$ 13.067.193.00	\$ 6.369.368.00	

**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at www.trsga.com/publications and www.ers.ga.gov/financials.

#### NOTE 13: RESTATEMENT OF PRIOR YEAR NET POSITION AND FUND BALANCE

For fiscal year 2020, the School District made prior period adjustments due to the adoption of GASB Statement No, 84, as described in "New Accounting Pronouncements," which requires the restatement of the June 30, 2019 net position in governmental activities and fund balance in the general fund and fiduciary funds. These changes are in accordance with generally accepted accounting principles.

Net Position, July 1, 2019 as previously reported		(4,557,034.00)
Prior Period Adjustment - Implementation of GASB No. 84: School Activity Account Reclassification	-	108,032.05
Net Position, July 1, 2019, as restated	\$	(4,449,001.95)
Fund Balance (General Fund), July 1, 2019, as previously reported	\$	5,763,203.56
Prior Period Adjustment - Implementation of GASB No. 84: School Activity Account Reclassification	-	108,032.05
Fund Balance (General Fund), July 1, 2019, as restated	\$	5,871,235.61
Net Position (Fiduciary Funds), July 1, 2019 as previously reported	\$	108,032.05
Prior Period Adjustment - Implementation of GASB No. 84: Restatement for Custodial Funds Beginning Net Position	-	(108,032.05)
Net Position (Fiduciary Funds), July 1, 2019, as restated	\$	-

#### **NOTE 14: SUBSEQUENT EVENTS**

On March 16, 2021, voters authorized the School District to issue general obligation bonds up to \$10,000,000.00. The proceeds from this bond will be used for construction, equipping and furnishing of a new K-12 school along with various other projects to the extent that funds are available. The School District has not issued these bonds as of the report date.

In conjunction with the authorization to issue these bonds, voters approved to reimpose a 1% sales and use tax for the purpose of raising no more than \$4,500,000.00 for the purpose of funding the payment of a portion of the principal and interest of the approved general obligation bonds as well as acquiring or purchasing new buses and transportation equipment and a portion of the new K-12 school costs not paid for with proceeds from the general obligation bonds.



## CLINCH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHERS RETIREMENT SYSTEM OF GEORGIA FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	pro	School District's opportionate share of net pension liability	prop the n ass	ate of Georgia's ortionate share of et pension liability ociated with the School District	 Total	-	chool District's overed payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2020	0.060770%	\$	13,067,193.00	\$	117,190.00	\$ 13,184,383.00	\$	7,489,284.71	174.48%	78.56%
2019	0.061526%	\$	11,420,543.00	\$	101,535.00	\$ 11,522,078.00	\$	7,393,906.25	154.46%	80.27%
2018	0.062962%	\$	11,701,682.00	\$	104,821.00	\$ 11,806,503.00	\$	7,294,236.62	160.42%	79.33%
2017	0.062919%	\$	12,980,891.00	\$	212,913.00	\$ 13,193,804.00	\$	7,016,681.08	185.00%	76.06%
2016	0.066829%	\$	10,174,052.00	\$	-	\$ 10,174,052.00	\$	7,107,040.30	143.15%	81.44%
2015	0.069888%	\$	8,829,427.00	\$	-	\$ 8,829,427.00	\$	7,132,038.93	123.80%	84.03%

# CLINCH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS TEACHERS RETIREMENT SYSTEM OF GEORGIA FOR THE YEAR ENDED JUNE 30

Year Ended	Con	tractually required contribution	 utions in relation to the ally required contribution	Contribut	ion deficiency (excess)	Schoo	ol District's covered payroll	Contribution as a percentage of covered payroll
2020	\$	1,621,742.00	\$ 1,621,742.00	\$	-	\$	7,739,428.07	20.95%
2019	\$	1,551,360.92	\$ 1,551,360.92	\$	-	\$	7,489,284.71	20.71%
2018	\$	1,231,956.00	\$ 1,231,956.00	\$	-	\$	7,393,906.25	16.66%
2017	\$	1,031,651.00	\$ 1,031,651.00	\$	-	\$	7,294,236.62	14.14%
2016	\$	993,678.49	\$ 993,678.49	\$	-	\$	7,016,681.08	14.16%
2015	\$	934,575.80	\$ 934,575.80	\$	-	\$	7,107,040.30	13.15%

## CLINCH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	proporti	ol District's onate share of pension liability	propo the ne asso	State of Georgia's proportionate share of the net pension liability associated with the School District Total				chool District's overed payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2020	0.00%	\$	-	\$	128,844.00	\$	128,844.00	\$	299,104.52	N/A	85.02%
2019	0.00%	\$	-	\$	122,071.00	\$	122,071.00	\$	302,018.97	N/A	85.26%
2018	0.00%	\$	-	\$	110,276.00	\$	110,276.00	\$	280,318.82	N/A	85.69%
2017	0.00%	\$	-	\$	145,986.00	\$	145,986.00	\$	272,626.33	N/A	81.00%
2016	0.00%	\$	-	\$	100,563.00	\$	100,563.00	\$	279,922.25	N/A	87.00%
2015	0.00%	\$	-	\$	80,874.00	\$	\$ 80,874.00		266,098.05	N/A	88.29%

## CLINCH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL OPEB FUND FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net OPEB liability	pro	School District's portionate share of e net OPEB liability	propo the r	ate of Georgia's ortionate share of net OPEB liability ociated with the ochool District	are of ability n the			School District's vered-employee payroll	School District's proportionate share of the net OPEB liability as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2020	0.088411%	\$	10,849,926.00	\$	-	\$	10,849,926.00	\$	6,761,229.76	160.47%	4.63%
2019	0.087292%	\$	11,094,545.00	\$	-	\$	11,094,545.00	\$	6,657,363.78	166.65%	2.93%
2018	0.089308%	\$	12,547,738.00	\$	-	\$	12,547,738.00	\$	6,733,696.48	186.34%	1.61%

#### CLINCH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS SCHOOL OPEB FUND FOR THE YEAR ENDED JUNE 30

Year Ended	Contractually required contribution				Contribution deficiency (excess)			ol District's covered- mployee payroll	Contribution as a percentage of covered-employee payroll	
2020	\$	290,296.00	\$	290,296.00	\$	-		\$6,943,560.61	4.18%	
2019	\$	476,156.00	\$	476,156.00	\$	-	\$	6,761,229.76	7.04%	
2018	\$	452,426.00	\$	452,426.00	\$	-	\$	6,657,363.78	6.80%	

### CLINCH COUNTY BOARD OF EDUCATION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2020

#### Teachers Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP 2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

#### Public School Employees Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP 2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date.

#### School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes in assumptions: The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to State OPEB fund based on their last employer payroll location; irrespective of retirement affiliation.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018, and back to 3.58% as of June 30, 2019.

#### CLINCH COUNTY BOARD OF EDUCATION GENERAL FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2020

		NONAPPROPE	RIATE		ACTUAL		VARIANCE	
		ORIGINAL (1)		FINAL (1)		AMOUNTS		OVER/UNDER
							_	
REVENUES								
Property Taxes	\$	5,222,525.00	\$	5,944,065.00	\$	5,848,143.12	\$	(95,921.88)
Sales Taxes		-		30,000.00		37,329.95		7,329.95
State Funds		9,231,718.00		9,357,912.00		9,316,857.03		(41,054.97)
Federal Funds		2,466,067.00		2,677,037.00		2,230,446.10		(446,590.90)
Charges for Services		41,800.00		41,800.00		295,129.35		253,329.35
Investment Earnings		41,200.00		80,700.00		84,664.97		3,964.97
Miscellaneous		95,500.00	_	217,076.00	_	465,798.33	_	248,722.33
Total Revenues		17,098,810.00	_	18,348,590.00		18,278,368.85	_	(70,221.15)
EXPENDITURES								
Current								
Instruction		10,005,314.00		9,694,928.00		9,323,486.56		371,441.44
Support Services								
Pupil Services		982,390.00		958,044.00		919,431.67		38,612.33
Improvement of Instructional Services		778,247.00		839,187.00		749,933.67		89,253.33
Educational Media Services		228,527.00		307,289.00		271,723.48		35,565.52
General Administration		407,453.00		365,383.00		351,559.71		13,823.29
School Administration		874,633.00		859,644.00		787,587.00		72,057.00
Business Administration		387,925.00		385,315.00		383,451.34		1,863.66
Maintenance and Operation of Plant		1,552,903.00		1,487,525.00		1,460,907.94		26,617.06
Student Transportation Services		827,093.00		726,668.00		663,321.58		63,346.42
Central Support Services		93,600.00		92,930.00		91,816.24		1,113.76
Other Support Services		36,865.00		31,930.00		29,784.20		2,145.80
Food Services Operation		923,860.00		1,004,700.00		998,593.92		6,106.08
Debt Service		020,000.00		2,00 .,. 00.00		000,000.02		0,200.00
Principal		_		_		1,944.45		(1,944.45)
Interest				_		62.43		(62.43)
merest	_		_		_	02.43	-	(02.40)
Total Expenditures		17,098,810.00	_	16,753,543.00	_	16,033,604.19	_	719,938.81
Excess of Revenues over (under) Expenditures		-	_	1,595,047.00	_	2,244,764.66	_	649,717.66
OTHER FINANCING SOURCES (USES)								
Other Sources		15,080.00		15,080.00				(15,080.00)
Other Uses		*				(0.510.807.51)		, ,
Other uses	_	(15,080.00)	_	(2,527,907.00)	_	(2,512,827.51)	-	15,079.49
Total Other Financing Sources (Uses)		-	_	(2,512,827.00)	_	(2,512,827.51)	_	(0.51)
Net Change in Fund Balances		-		(917,780.00)		(268,062.85)		649,717.15
Fund Balances - Beginning - Restated		5,762,869.08		5,762,869.08		5,871,235.61		108,366.53
Adjustments		<u> </u>	_	104,993.55	_	<u> </u>	_	(104,993.55)
Fund Balances - Ending	\$	5,762,869.08	\$	4,950,082.63	\$	5,603,172.76	\$_	653,090.13

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

<sup>(1)</sup> Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts.

The actual revenues and expenditures of the various principal accounts are \$475,140.71 and \$468,764.49, respectively.

#### CLINCH COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2020

FUNDING AGENCY CFDA ID	EXPENDITURES
PROGRAM/GRANTNUMBER NUMBER	IN PERIOD
Agriculture, U. S. Department of Child Nutrition Cluster	
Pass-Through From Georgia Department of Education	
Food Services School Breakfast Program 10.553 205GA324N1099 \$	312,721.12
National School Lunch Program 10.555 205GA324N1099	572,940.87
Total Child Nutrition Cluster	885,661.99
Other Programs	
Pass-Through From Georgia Department of Education	
Food Services	00 700 00
Child Nutrition Discretionary Grants Limited Availability 10.579 185GA350N8103  Warehouse Grant 10.560 195GA904N2533	23,796.00
Warehouse Grant 10.560 195GA904N2533	1,338.52
Total Other Programs	25,134.52
Total U. S. Department of Agriculture	910,796.51
Education II C December of	
Education, U.S. Department of Special Education Cluster	
Pass-Through From Georgia Department of Education	
Special Education	
Grants to States 84.027 H027A180073	119,642.00
Grants to States 84.027 H027A190073	196,371.73
Preschool Grants 84.173 H173A180081	10,222.00
Preschool Grants 84.173 H173A190081	15,852.62
Total Special Education Cluster	342,088.35
Other Programs	
Pass-Through From Georgia Department of Education	
Career and Technical Education - Basic Grants to States 84.048 V048A190010	20,850.36
Migrant Education - State Grant Program 84.011 S011A180011	22,091.00
Migrant Education - State Grant Program 84.011 S011A190011  Rural Education 84.358 S365B180010	37,086.65 3.381.00
Rural Education 84.358 S358B190010  Rural Education 84.358 S358B190010	16,916.51
Striving Readers 84.371 \$3710110049	176,884.19
Student Support and Academic Enrichment Program 84.424A \$424A180011	8,618.00
Student Support and Academic Enrichment Program 84.424A \$424A190011	31,862.95
Supporting Effective Instruction State Grants 84.367 \$367A180001	15,964.00
Supporting Effective Instruction State Grants 84.367 S367A190001	24,298.72
Title I Grants to Local Educational Agencies 84.010 S010A180010	65,263.00
Title I Grants to Local Educational Agencies 84.010 S010A190010	488,281.63
Total Other Programs	911,498.01
Total U. S. Department of Education	1,253,586.36
Total Expenditures of Federal Awards \$	2,164,382.87

#### Notes to the Schedule of Expenditures of Federal Awards

#### Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Clinch County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

#### Note 2. Summary of Significant Accounting Policies

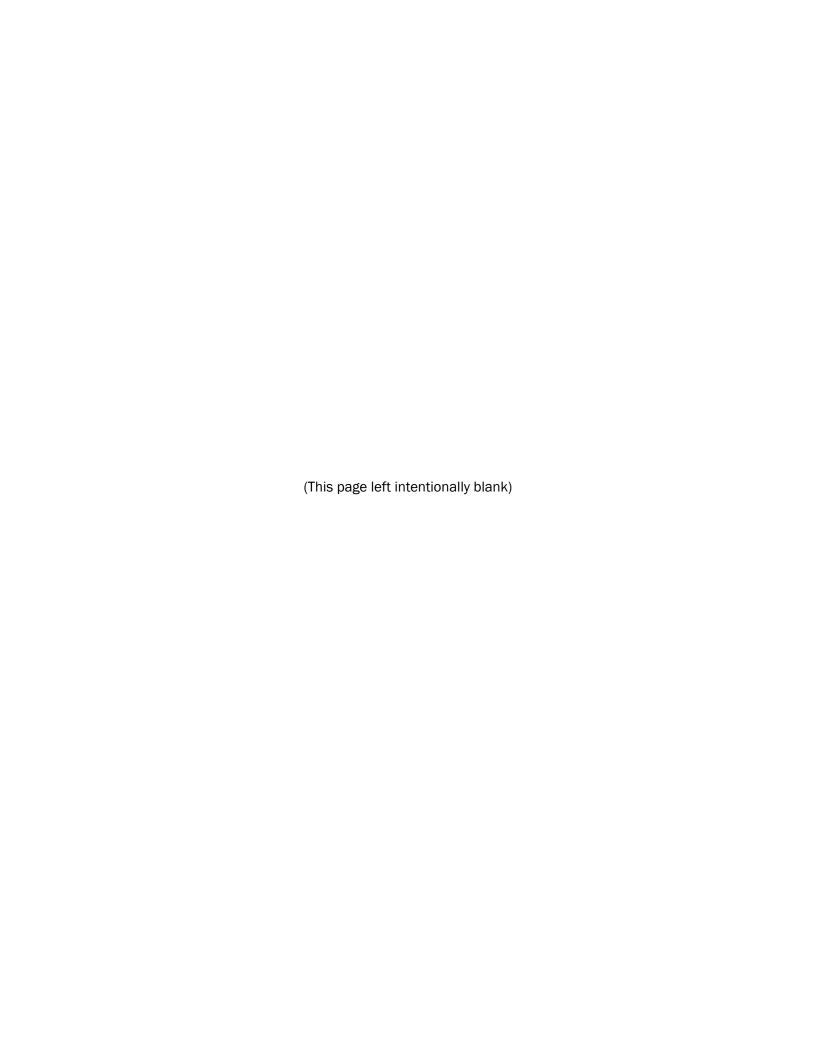
Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### Note 3. Indirect Cost Rate

The Board does not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

	GOVERNMENTA FUND TYPE
	GENERAL
NCY/FUNDING	FUND
RANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 415,542.
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	286,311.
Kindergarten Program - Early Intervention Program	252,814.
Primary Grades (1-3) Program	711,246.
Primary Grades - Early Intervention (1-3) Program	617,362.
Upper Elementary Grades (4-5) Program	326,038.
Upper Elementary Grades - Early Intervention (4-5) Program	521,002.
Middle School (6-8) Program	830,973.
High School General Education (9-12) Program	625,239.
Vocational Laboratory (9-12) Program Students with Disabilities	346,400.
	1,231,623.
Gifted Student - Category VI	120,948.
Remedial Education Program	285,417.
Alternative Education Program	59,473.
Media Center Program	154,744.
20 Days Additional Instruction	48,523.
Staff and Professional Development	28,031.
Principal Staff and Professional Development	852.
Indirect Cost	
Central Administration	429,122.
School Administration	402,185.
Facility Maintenance and Operations	321,666.
Mid-term Adjustment Hold-Harmless	57,405.
Amended Formula Adjustment	(117,720.
Categorical Grants	
Pupil Transportation	
Regular	211,009.
Nursing Services	45,000.
Sparsity	67,469.
Education Equalization Funding Grant	752,391.
Other State Programs	
Food Services	21,507.
Hygiene Products in Georgia Schools	204.
Math and Science Supplements	9,185.
Preschool Disability Services	23,808.
Pupil Transportation - State Bonds	77,220.
School Security Grant	89,992.
Teachers Retirement	14,299.
Vocational Education	27,298.
Office of the State Treasurer	
Public School Employees Retirement	22,276.

\$ 9,316,857.03



#### CLINCH COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2020

	ORIGINAL ESTIMATED	CURRENT ESTIMATED	AMOUNT EXPENDED IN CURRENT	AMOUNT EXPENDED IN PRIOR	TOTAL COMPLETION	EXCESS PROCEEDS NOT	ESTIMATED COMPLETION
PROJECTS	COST (1)	COSTS (2)	YEAR (3)(4)	YEARS (3)(4)	COST	EXPENDED	DATE
2015 SPLOST REFERENDUM							
(1) Constructing, remodeling, renovating, improving, and equipping additional classrooms, physical education and athletic facilities, instructional, vocational, fine arts, office and support space and grounds at various schools and administrative facilities in the School District, including furnishings, equipment, and fixtures for such schools and other facilities;	\$ 1,585,000.00 \$	766,793.00 \$	126,694.51 \$	210,223.08 \$	. :	\$ -	6/30/2021
(2) Educationally-related Labs;	225,000.00	200,000.00	-	-	-	-	6/30/2021
(3) System-wide safety and security systems and equipment;	250,000.00	400,000.00	22,590.88	374,789.58	-	-	6/30/2021
(4) Play ground equipment;	25,000.00	1,000.00	-		-	-	6/30/2021
(5) Band equipment;	15,000.00	15,000.00	1,258.19	13,389.95	-	-	6/30/2021
(6) Cafeteria and Food Service Equipment;	100,000.00	50,000.00	2,107.55	45,494.20	-	-	6/30/2021
(7) Transportation vehicles and equipment and Maintenance Vehicles and equipment, including School Buses;	325,000.00	600,000.00	54,082.00	441,633.82	-	-	6/30/2021
(8) Electronic and institutional resources (including e-books);	625,000.00	400,000.00	300.00	19,971.00	-	-	6/30/2021
(9) Technology related items;	-	500,000.00	31,911.18	348,432.05	-	-	6/30/2021
(10) Real or personal property in connection with any of the forgoing.	50,000.00	6,895.00	<u> </u>	6,895.00			6/30/2021
	3,200,000.00	2,939,688.00	238,944.31	1,460,828.68	<u> </u>		
SPLOST IV (2020)							
(1) Constructing, remodeling, renovating, improving, and equipping additional classrooms, physical education and athletic facilities, instructional, vocational, fine arts, office and support space and grounds at various schools and administrative facilities in the School District, including furnishing, equipment, and fixtures for such schools and other facilities, including educationally-related labs	1,000,000.00						6/30/2022
(2) System-wide safety and security systems and equipment	100,000.00	-	-	-	-	-	6/30/2022
(3) Transportation vehicles and equipment, including school buses, and maintenance vehicles and equipment	200,000.00	-	-	-	-	-	6/30/2022
(4) Electronic and instructional resources (including e-books)	100,000.00	-	-	-	÷	-	6/30/2022
(5) Technology related items	100,000.00	-	-	-	-	-	6/30/2022
(6) Real or personal property in connection with any of the forgoing.		<u> </u>	<u> </u>	<u> </u>			6/30/2022
	1,500,000.00		<u> </u>	<u> </u>			
	\$4,700,000.00 \$	2,939,688.00 \$	238,944.31 \$_	1,460,828.68 \$		\$	

 $<sup>\</sup>textbf{(1)} \ The \ School \ District's \ original \ cost \ estimate \ as \ specified \ in \ the \ resolution \ calling \ for \ the \ imposition \ of \ the \ Local \ Option \ Sales \ Tax.$ 

<sup>(4)</sup> In addition to the expenditures shown above, the School District has incurred interest and other expenditures to provide advance funding for the above projects:

	SPLOST III (2015)
Prior Years Current Year	\$ 136,865.56 7,982.50
Total	\$ 144,848.06

See notes to the basic financial statements.

<sup>(2)</sup> The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

<sup>(3)</sup> The voters of Clinch County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt.

Amounts expended for these projects may include sales tax proceeds, state, local property taxes, GSFIC Funds, and/or other funds over the life of the projects.

### SECTION II COMPLIANCE AND INTERNAL CONTROL REPORTS



#### DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Clinch County Board of Education

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Clinch County Board of Education (School District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated March 16, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

They S. Duff

Greg S. Griffin State Auditor

March 16, 2021



#### DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Clinch County Board of Education

#### Report on Compliance for Each Major Federal Program

We have audited the Clinch County Board of Education (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020.

#### Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted.

Greg S. Griffin State Auditor

#### SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

# CLINCH COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2020

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

#### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

### SECTION IV FINDINGS AND QUESTIONED COSTS

### CLINCH COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2020

#### I SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued:

Governmental Activities; All Major Funds

Unmodified

Internal control over financial reporting:

Material weakness identified?
No

Significant deficiency identified?
 None Reported

Noncompliance material to financial statements noted:

No

Federal Awards

Internal Control over major programs:

Material weakness identified?
No

Significant deficiency identified?None Reported

Type of auditor's report issued on compliance for major programs:

All major programs Unmodified

Any audit findings disclosed that are required to be reported in

accordance with 2 CFR 200.516(a)?

Identification of major programs:

CFDA Numbers Name of Federal Program or Cluster

10.553, 10.555 Child Nutrition Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee?

#### II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

#### III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.