

ANNUAL FINANCIAL REPORT · FISCAL YEAR 2021

# Talbot County Board of Education Talbotton, Georgia

Including Independent Auditor's Report



### **Talbot County Board of Education**

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Independent Auditor's Report

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	<b>Talbot</b>	County	Board	of	Educa	ation
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Section I

**Financial** 



#### INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Dr. James Catrett, Superintendent and Members of the
Talbot County Board of Education

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and fiduciary activities of the Talbot County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and fiduciary activities of the School District as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As described in Note 2 to the financial statements, in 2021, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. The School District restated beginning balances for the effect of GASB Statement No. 84. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* 

is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 24, 2023 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

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Greg S. Griffin State Auditor

January 24, 2023



#### TALBOT COUNTY BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2021

	GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 3,194,819.05
Investments	65,000.00
Accounts Receivable, Net	
Taxes	401,203.10
State Government	316,978.68
Federal Government	106,129.96
Other	11,825.52
Inventories	20,228.31
Capital Assets, Non-Depreciable	5,350,076.59
Capital Assets, Depreciable (Net of Accumulated Depreciation)	12,318,390.18
Total Assets	21,784,651.39
DEFERRED OUTFLOWS OF RESOURCES	
Related to Defined Benefit Pension Plan	1,877,818.43
Related to OPEB Plan	2,198,075.00
Total Deferred Outflows of Resources	4,075,893.43
LIADULTICS	
<u>LIABILITIES</u>	54 600 75
Accounts Payable	54,623.75
Salaries and Benefits Payable	561,602.89
Payroll Withholdings Payable	469.15
Interest Payable	32,316.67
Contracts Payable	240,469.55
Retainages Payable	32,153.53
Net Pension Liability	6,809,342.00
Net OPEB Liability	6,862,227.00
Long-Term Liabilities	
Due Within One Year	428,993.35
Due in More Than One Year	2,815,410.38
Total Liabilities	17,837,608.27
DEFERRED INFLOWS OF RESOURCES	
Related to Defined Benefit Pension Plan	189,143.00
Related to OPEB Plan	1,359,733.00
Total Deferred Inflows of Resources	1,548,876.00
NET POSITION	
Net Investment in Capital Assets	14,569,863.62
Restricted for	11,303,003.02
Bus Replacement	65,740.00
Continuation of Federal Programs	153,312.01
Debt Service	11,208.33
Capital Projects Unrestricted (Deficit)	624,992.47
Onrestricted (Deficit)	(8,951,055.88)
Total Net Position	\$6,474,060.55

### TALBOT COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2021

			PROGRAM REVENUES						NET (EXPENSES)	
						OPERATING		CAPITAL		REVENUES
				CHARGES FOR		GRANTS AND	GRANTS AND			AND CHANGES IN
	_	EXPENSES		SERVICES		CONTRIBUTIONS		CONTRIBUTIONS		NET POSITION
GOVERNMENTAL ACTIVITIES										
Instruction	\$	4,574,348.60	\$	24,517.56	\$	2,873,099.99	\$	-	\$	(1,676,731.05)
Support Services				•						,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Pupil Services		390,457.99		-		107,858.55		-		(282,599.44)
Improvement of Instructional Services		284,239.72		-		101,913.44		-		(182,326.28)
Educational Media Services		108,076.14		-		58,893.60		-		(49,182.54)
General Administration		522,520.17		-		414,974.43		-		(107,545.74)
School Administration		586,016.69		-		182,451.82		-		(403,564.87)
Business Administration		136,607.76		-		3,424.79		-		(133,182.97)
Maintenance and Operation of Plant		814,507.81		-		220,015.95		-		(594,491.86)
Student Transportation Services		467,929.57		-		198,409.56		154,440.00		(115,080.01)
Other Support Services		39,891.04		-		3,650.79		-		(36,240.25)
Operations of Non-Instructional Services										
Enterprise Operations		25,039.06		4,479.70		-		-		(20,559.36)
Food Services		523,949.89		13,963.00		118,052.02		-		(391,934.87)
Interest on Long-Term Debt	_	80,025.37	•			-			-	(80,025.37)
Total Governmental Activities	\$_	8,553,609.81	\$	42,960.26	\$	4,282,744.94	\$	154,440.00	-	(4,073,464.61)
	C	General Revenu	es							
		Taxes								
		Property	Ta	axes						
				Maintenance and	d C	perations				3,568,084.23
		R	ailı	oad Cars						48,107.31
		Sales Tax	kes	5						
		Specia	l F	urpose Local Op	otio	n Sales Tax				
		F	or	Debt Services						315,623.32
For Capital Projects							328,125.43			
Other Sales Tax								38,119.81		
Investment Earnings								1,783.32		
		Miscellaned	us							40,026.17
		Tota	al (	General Revenue	S					4,339,869.59
		Cha	ng	e in Net Positior	1					266,404.98
		Net Position	n -	Beginning of Ye	ear	(Restated)			-	6,207,655.57
		Net Position	n -	End of Year					\$	6,474,060.55

# TALBOT COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2021

	_	GENERAL FUND	_	CAPITAL PROJECTS FUND	_	DEBT SERVICE FUND		TOTAL
<u>ASSETS</u>								
Cash and Cash Equivalents	\$	2,605,991.53	\$	588,827.52	\$	-	\$	3,194,819.05
Investments		65,000.00		-		-		65,000.00
Accounts Receivable, Net								
Taxes		321,513.15		79,689.95		-		401,203.10
State Government		316,978.68		-		-		316,978.68
Federal Government		106,129.96		-		-		106,129.96
Other		11,825.52		-		-		11,825.52
Inventories	_	20,228.31	_	-	_	-		20,228.31
Total Assets	\$_	3,447,667.15	\$_	668,517.47	\$_		\$_	4,116,184.62
LIABILITIES								
Accounts Payable	\$	54,623.75	\$	-	\$	-	\$	54,623.75
Salaries and Benefits Payable		561,602.89		-		-		561,602.89
Payroll Withholdings Payable		469.15		-		-		469.15
Contracts Payable		-		240,469.55		-		240,469.55
Retainages Payable		-		32,153.53		-		32,153.53
Total Liabilities	_	616,695.79	_	272,623.08		-		889,318.87
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Taxes		204,200.28		-		-		204,200.28
Unavailable Revenue - Grants		5,000.00		-		-	_	5,000.00
Total Deferred Inflows of Resources		209,200.28	_	-	_	-		209,200.28
FUND BALANCES								
Nonspendable		20,228.31		-		-		20,228.31
Restricted		198,823.70		395,894.39		-		594,718.09
Assigned		22,191.17		-		-		22,191.17
Unassigned		2,380,527.90		-		-	_	2,380,527.90
Total Fund Balances	_	2,621,771.08	_	395,894.39	_	-		3,017,665.47
Total Liabilities, Deferred Inflows								
of Resources, and Fund Balances	\$_	3,447,667.15	\$_	668,517.47	\$_	-	<b>\$</b>	4,116,184.62

## TALBOT COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

JUNE 30, 2021

Total fund balances - governmental funds (Exhibit "C")	9	\$ 3,017,665.47
Amounts reported for governmental activities in the Statement of Net Position are		
different because:		
Capital assets used in governmental activities are not financial resources		
and therefore are not reported in the funds.		
Land	\$ 379,857.93	
Construction in progress	4,970,218.66	
Buildings and improvements	14,060,918.30	
Equipment	1,719,297.09	
Land improvements	1,411,233.02	
Accumulated depreciation	 (4,873,058.23)	17,668,466.77
Some liabilities are not due and payable in the current period and,		
therefore, are not reported in the funds.		
Net pension liability	\$ (6,809,342.00)	
Net OPEB liability	 (6,862,227.00)	(13,671,569.00)
Deferred outflows and inflows of resources related to pensions/OPEB are		
applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions	\$ 1,688,675.43	
Related to OPEB	 838,342.00	2,527,017.43
Taxes that are not available to pay for current period expenditures are		
deferred in the funds.		204,200.28
Grants that are not available to pay for current period expenditures are		
deferred in the funds.		5,000.00
Long-term liabilities, and related accrued interest, are not due and payable		
in the current period and therefore are not reported in the funds.		
Bonds payable	\$ (2,525,000.00)	
Accrued interest payable	(32,316.67)	
Lease liability payable	(531,434.73)	
Unamortized bond premiums	 (187,969.00)	 (3,276,720.40)
Net position of governmental activities (Exhibit "A")	9	\$ 6,474,060.55

# TALBOT COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2021

	_	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>REVENUES</u>					
Property Taxes	\$	3,624,372.10 \$	- \$	- \$	3,624,372.10
Sales Taxes	•	38,119.81	328,125.43	315,623.32	681,868.56
State Funds		3,262,122.45	-	, -	3,262,122.45
Federal Funds		1,166,066.49	-	-	1,166,066.49
Charges for Services		42,960.26	-	-	42,960.26
Investment Earnings		1,438.43	344.89	-	1,783.32
Miscellaneous		40,026.17	-	-	40,026.17
Total Revenues	_	8,175,105.71	328,470.32	315,623.32	8,819,199.35
EXPENDITURES					
Current					
Instruction		3,796,414.49	-	-	3,796,414.49
Support Services					
Pupil Services		353,600.03	-	-	353,600.03
Improvement of Instructional Services		262,616.29	-	-	262,616.29
Educational Media Services		98,366.09	-	-	98,366.09
General Administration		505,016.80	-	-	505,016.80
School Administration		535,109.74	-	-	535,109.74
Business Administration		88,845.96	65.00	-	88,910.96
Maintenance and Operation of Plant		744,506.05	-	-	744,506.05
Student Transportation Services		516,986.80	-	-	516,986.80
Other Support Services		39,891.04	-	-	39,891.04
Enterprise Operations		25,039.06	-	-	25,039.06
Food Services Operation		487,417.81	-	-	487,417.81
Capital Outlay		-	246,612.48	-	246,612.48
Debt Services					
Principal		54,784.63	-	330,000.00	384,784.63
Interest		15,765.37	-	96,950.00	112,715.37
Total Expenditures	_	7,524,360.16	246,677.48	426,950.00	8,197,987.64
Revenues over (under) Expenditures	_	650,745.55	81,792.84	(111,326.68)	621,211.71
OTHER FINANCING SOURCES (USES)					
Transfers In		-	1,000.00	-	1,000.00
Transfers Out		(1,000.00)	-	-	(1,000.00)
Total Other Financing Sources (Uses)		(1,000.00)	1,000.00	-	-
Net Change in Fund Balances		649,745.55	82,792.84	(111,326.68)	621,211.71
Fund Balances - Beginning (Restated)	_	1,972,025.53	313,101.55	111,326.68	2,396,453.76
Fund Balances - Ending	\$_	2,621,771.08 \$	395,894.39 \$	- \$	3,017,665.47

#### EXHIBIT "F"

#### TALBOT COUNTY BOARD OF EDUCATION

### RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### TO THE STATEMENT OF ACTIVITIES

JUNE 30, 2021

Net change in fund balances total governmental funds (Exhibit "E")		\$	621,211.71
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.			
Capital outlay	\$	335,312.48	
Depreciation expense		(368,426.20)	(33,113.72)
The net effect of various miscellaneous transactions involving capital assets			
(i.e., sales, trade-ins, donations, and disposals) is to increase net position.			8,907.04
Taxes reported in the Statement of Activities that do not provide current			
financial resources are not reported as revenues in the funds.			(8,180.56)
Grants reported in the Statement of Activities that do not provide current			
financial resources are not reported as revenues in the funds.			5,000.00
The issuance of long-term debt provides current financial resources to			
governmental funds, while the repayment of the principal of long-term debt			
consumes the current financial resources of governmental funds. Neither			
transaction, however, has any effect on net position. Also, governmental funds			
report the effect of premiums, discounts and the difference between the			
carrying value of refunded debt and the acquisition cost of refunded debt when			
debt is first issued. These amounts are deferred and amortized in the Statement			
of Activities.			
Bond principal retirements	\$	330,000.00	
Capital lease payments		54,784.63	
Amortization of bond premium	_	32,690.00	417,474.63
District pension/OPEB contributions are reported as expenditures in the			
governmental funds when made. However, they are reported as deferred			
outflows of resources in the Statement of Net Position because the reported			
net pension/OPEB liability is measured a year before the District's report date.			
Pension/OPEB expense, which is the change in the net pension/OPEB liability			
adjusted for changes in deferred outflows and inflows of resources related			
to pensions/OPEB, is reported in the Statement of Activities.			
Pension expense	\$	(412,944.12)	
OPEB expense		(331,950.00)	(744,894.12)
Change in net position of governmental activities (Exhibit "B")		\$	266,404.98

#### TALBOT COUNTY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2021

	PRIVATE PURPOSE TRUSTS		CUSTODIAL FUNDS	
\$	2,815.34	\$	-	
	-		8,820.25	
\$	2,815.34	\$	8,820.25	
		\$	6,703.42	
			199.00	
			6,902.42	
¢	2.045.24			
<b>→</b>	2,013.34	\$	1,917.83	
		PURPOSE TRUSTS  \$ 2,815.34	\$ 2,815.34 \$  \$ 2,815.34 \$	

# TALBOT COUNTY BOARD OF EDUCATION STATEMENT OF CHANGES IN FIDCUCIARY NET POSITION FIDUCIARY FUNDS YEAR ENDED JUNE 30, 2021

	PRIVATE PURPOSE TRUSTS			CUSTODIAL FUNDS		
<u>ADDITIONS</u>						
Miscellaneous	\$	-	\$	47,946.85		
<u>DEDUCTIONS</u>						
Other Deductions		-		46,029.02		
Change in Net Position		-		1,917.83		
Net Position - Beginning		2,815.34				
Net Position - Ending	\$	2,815.34	\$	1,917.83		

#### NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

#### **Reporting Entity**

The Talbot County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

#### **Basis of Presentation**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

#### Government-Wide Statements:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

- 1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
- 2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position consists of resources not meeting the definition of the two
  preceding categories. Unrestricted net position often has constraints on resources imposed by
  management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Financial Statements

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general longterm principal and interest.

The School District reports the following fiduciary fund types:

- Private purpose trust funds are used to report all trust arrangements, other than those properly
  reported elsewhere, in which principal and income benefit individuals, private organizations or
  other governments.
- Custodial funds are used to report resources held by the School District in a purely custodial capacity.

#### **Basis of Accounting**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

#### **New Accounting Pronouncements**

In fiscal year 2021, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and post-employment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The cumulative effect of the GASB Statement No. 84 is described in the restatement note.

In fiscal year 2021, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 90, *Majority Equity Interests*. It defines a majority equity interest and specifies that majority equity interest in a legal separate organization should be reported as an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The adoption of this statement did not have an impact on the School District's financial statements.

#### Cash and Cash Equivalents

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### Investments

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

#### **Receivables**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

#### **Inventories**

#### Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

#### **Capital Assets**

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization		Estimated
	Policy		Useful Life
Land		All	N/A
Land Improvements	\$	10,000.00	20 to 70 years
Buildings and Improvements	\$	10,000.00	Up to 70 years
Equipment	\$	10,000.00	5 to 25 years
Intangible Assets	\$	100,000.00	15 to 50 years

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

#### Long-Term Liabilities and Bond Discounts/Premiums

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Post-Employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-Employment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Fund Balances**

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

#### **Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Property Taxes**

The Talbot County Board of Commissioners adopted the property tax levy for the 2020 tax digest year (calendar year) on August 26, 2020 (levy date) based on property values as of January 1, 2020. Taxes were due on December 20, 2020 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2020 tax digest are reported as revenue in the governmental funds for fiscal year 2021. The Talbot County Tax Commissioner bills and collects the property taxes for the School District, withholds 1.25% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2021, for maintenance and operations amounted to \$3,243,423.34.

The tax millage rate levied for the 2020 tax digest year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

14.052 mills

School Operations

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$332,841.45 during fiscal year ended June 30, 2021.

#### Sales Taxes

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$643,748.75 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

#### **NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The

approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of no more than 5% of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than 5% of the budgeted amount, the Superintendent shall request Board approval for the budget amendment. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

#### NOTE 4: DEPOSITS AND CASH EQUIVALENTS

#### Collateralization of Deposits

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### Categorization of Deposits

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2021, the School District had deposits with a carrying amount of \$2,879,897.00, and a bank balance of \$3,433,638.39. The bank balances insured by Federal depository insurance were \$443,073.04 and the bank balances collateralized with securities held by the pledging financial institution's trust department or agent in the School District's name were \$2,990,565.35.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents	
Statement of Net Position	\$ 3,194,819.05
Statement of Fiduciary Net Position	(3,888.08)
Total cash and cash equivalents	3,190,930.97
Add:	
Deposits with original maturity of three months or more reported	
as investments	65,000.00
Less:	
Investment pools reported as cash and cash equivalents	
Georgia Fund 1	376,033.97
Total carrying value of deposits - June 30, 2021	\$ 2,879,897.00

#### Categorization of Cash Equivalents

The School District reported cash equivalents of \$376,033.97 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2021 was 36 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report, which is publicly available at https://sao.georgia.gov/statewide-reporting/acfr.

#### **NOTE 5: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2020	_	Increases	_	Decreases		Adjustments	Balances June 30, 2021
Governmental Activities								
Capital Assets,								
Not Being Depreciated:								
Land \$	379,857.93	\$	-	\$	-	\$	- \$	379,857.93
Construction in Progress	4,723,606.18	_	246,612.48	_	-	_		4,970,218.66
Total Capital Assets								
Not Being Depreciated	5,103,464.11	_	246,612.48	_	-			5,350,076.59
Capital Assets								
Being Depreciated								
Buildings and Improvements	14,060,918.30		-		-		-	14,060,918.30
Equipment	2,423,172.01		88,700.00		-		(792,574.92)	1,719,297.09
Land Improvements	1,411,233.02		-		-		-	1,411,233.02
Less Accumulated Depreciation for:								
Buildings and Improvements	2,816,926.01		214,707.12		-		(2,467.61)	3,029,165.52
Equipment	1,937,127.20		89,055.39		-		(799,014.35)	1,227,168.24
Land Improvements	552,060.78	_	64,663.69	_	-	_	<u> </u>	616,724.47
Total Capital Assets,								
Being Depreciated, Net	12,589,209.34		(279,726.20)	_		. <u>-</u>	8,907.04	12,318,390.18
Governmental Activities								
Capital Assets - Net \$	17,692,673.45	\$_	(33,113.72)	\$_	-	\$_	8,907.04 \$	17,668,466.77
Current year depreciation expense	by function is	s as	follows:					
Instruction					\$		245,194.21	
Support Services								
General Administra	tion		\$	347	7.79			
Maintenance and C	peration of Pla	ant	37,2	294	.34			
Student Transporta	tion Services		75,	,715	.02		113,357.15	
Food Services							9,874.84	
					\$		368,426.20	

#### **NOTE 6: INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2021, consisted of the following:

		Transfers From				
	General					
Transfers to		Fund				
	-					
Capital Projects Fund	\$	1,000.00				

Transfers are used to move property tax revenues collected by the general fund to capital projects fund as required match or supplemental funding source for capital construction projects.

#### **NOTE 7: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	_	Governmental Activities									
	_	Balance July 1, 2020 Additions			Deductions			Balance June 30, 2021		Due Within One Year	
General Obligation (G.O.) Bonds Unamortized Bond Premiums Capital Leases	\$	2,855,000.00 220,659.00 586,219.36	\$	- - -	\$	330,000.00 32,690.00 54,784.63	\$	2,525,000.00 187,969.00 531,434.73	\$	340,000.00 32,690.00 56,303.35	
	\$_	3,661,878.36	\$	-	\$	417,474.63	\$	3,244,403.73	\$	428,993.35	

#### **General Obligation Debt Outstanding**

The School District's bonded debt consists of general obligation bonds that are generally callable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District had no unused line of credit or outstanding notes from direct borrowings and direct placements related to governmental activities as of June 30, 2021. In the event the entity is unable to make the principal and interest payments using proceeds from the Education Special Purpose Local Option Sales Tax (ESPLOST), the debt will be satisfied from a direct annual ad valorem tax levied upon all taxable property within the School District. Additional security is provided by the State of Georgia Intercept Program which allows for state appropriations entitled to the School District to be transferred to the Debt Service Custodian for the payment of debt.

General obligation bonds currently outstanding are as follows:

			Maturity		Amount
Description	Interest Rates	Issue Date	Date	Amount Issued	Outstanding
General Government - Series 2017	2.00% - 4.00%	6/13/2017	3/1/2028 \$	3,500,000.00	2,525,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

		General Ob		Unamortized		
Fiscal Year Ended June 30:		Principal		Interest		Bond Premium
	-		-		•	
2022	\$	340,000.00	\$	87,050.00	\$	32,690.00
2023		345,000.00		76,850.00		32,690.00
2024		350,000.00		66,500.00		32,690.00
2025		360,000.00		56,000.00		32,690.00
2026		370,000.00		45,200.00		32,690.00
2027 - 2028		760,000.00		45,800.00		24,519.00
	-			_	•	
Total Principal and Interest	\$	2,525,000.00	\$	377,400.00	\$	187,969.00

#### **Capital Leases**

The School District has acquired stadium lighting under the provisions of a long-term lease agreement classified as a capital lease for accounting purposes because it provides for a bargain purchase option or a transfer of ownership by the end of the lease term.

The following assets were acquired through capital leases and are reflected in the capital asset note at fiscal year-end:

	Governmental
_	Activities
-	
\$	728,465.00
	54,634.88
-	
\$	673,830.12

The capital lease currently outstanding is as follows:

	Interest		Maturity			Amount
Purpose	Rate	Issue Date	Date	Amount Issued		Outstanding
					_	_
Stadium Lighting	2.75%	10/15/2019	10/15/2029	\$ 728,465.00	\$	531,434.73

The following is a schedule of total capital lease payments:

Fiscal Year Ended June 30:	Principal			Interest		
2022	\$	56,303.35	\$	14,246.65		
2023		57,864.18		12,685.82		
2024		59,468.26		11,081.74		
2025		61,116.83		9,433.17		
2026		62,811.08		7,738.92		
2027 - 2030		233,871.03		12,653.97		
	_		_			
Total Principal and Interest	\$_	531,434.73	\$_	67,840.27		

#### **NOTE 8: RISK MANAGEMENT**

#### Insurance

#### Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

The School District has elected to self-insure for losses related to natural disasters. The School District has not experienced any losses related to this risk in the past three years.

#### **Unemployment Compensation**

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		Beginning	Claims and		
		of Year	Changes in	Claims	End of Year
		Liability	Estimates	Paid	Liability
	-				
2020	\$	-	\$ 1,082.00	\$ 1,082.00	\$ -
2021	\$	-	\$ 3,423.47	\$ 3,423.47	\$ -

#### **Surety Bond**

The School District purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount				
Superintendent	\$	30,000.00			
Finance Director	\$	10,000.00			
Payroll Clerk	\$	10,000.00			

#### NOTE 9: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2021:

Nonspendable				
Inventories			\$	20,228.31
Restricted				
Continuation of Federal Programs	\$	133,083.70		
Bus Replacement		65,740.00		
Capital Projects		352,369.39		
Debt Service		43,525.00		594,718.09
Assigned	_		_	
School Activity Accounts				22,191.17
Unassigned				2,380,527.90
Fund Balance, June 30, 2021			\$_	3,017,665.47

When multiple categories of fund balance are available for an expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### NOTE 10: SIGNIFICANT CONTINGENT LIABILITIES

#### **Federal Grants**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

#### Litigation

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

#### NOTE 11: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

#### Georgia School Personnel Post-Employment Health Benefit Fund

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a payas-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$170,660.00 for the year ended June 30, 2021. Active employees are not required to contribute to the School OPEB Fund.

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2021, the School District reported a liability of \$6,862,227.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2020. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2019. An expected total OPEB liability as of June 30, 2020 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2020. At June 30, 2020, the School District's proportion was 0.046721%, which was an increase of 0.001219% from its proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the School District recognized OPEB expense of \$502,610.00. At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	OPEB				
		Deferred		Deferred		
		Outflows of		Inflows of		
	_	Resources	_	Resources		
Differences between expected and actual						
experience	\$	-	\$	749,142.00		
Changes of assumptions		1,134,860.00		610,591.00		
Net difference between projected and						
actual earnings on OPEB plan investments		17,886.00		-		
Changes in proportion and differences						
between School District contributions and						
		074 660 00				
proportionate share of contributions		874,669.00		-		
School District contributions subsequent to						
the measurement date		170,660.00		_		
ule measulement date	-	170,000.00	-			
Total	\$	2,198,075.00	\$	1,359,733.00		
	=	-				

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB	
2022	\$	93,635.00
2023	\$	93,155.00
2024	\$	113,380.00
2025	\$	152,298.00
2026	\$	165,335.00
Thereafter	\$	49,879.00

**Actuarial Assumptions:** The total OPEB liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020:

#### **OPEB:**

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.30%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.00%
Medicare Eligible	5.25%
Ultimate trend rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2029
Medicare Eligible	2023

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree Mortality Table projected generationally with MP-2019 projection scale (set forward one year and adjusted 106%) is used for death prior to retirement and for service retirements and beneficiaries. The Pub-2010 Teachers Mortality Table for Disabled Retirees projected generationally with MP-2019 Projection scale (set forward one year and adjusted 106%) is used for disability retirements. For both, rates of improvement were reduced by 20% for all years prior to the ultimate rate.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB. There is a margin for future morality improvement in the tables used by the plan.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation which was changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2019 valuation were based on a review of recent plan experience done concurrently with the June 30, 2019 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Real Rate of Return*			
Fixed income	30.00%	0.50%			
Equities	70.00%	9.20%			
Total	100.00%				

<sup>\*</sup>Net of Inflation

**Discount Rate:** In order to measure the total OPEB liability for the School OPEB, a single equivalent interest rate of 2.22% was used as the discount rate, as compared with last year's rate of 3.58%. This is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation bonds with an average rating of AA or higher (2.21% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2118.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate: The following presents the School District's proportionate share of the net OPB liability calculated using the discount rate of 2.22%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.22%) or 1-percentage-point higher (3.22%) than the current discount rate:

		1% Decrease		Current Discount Rate (2.22%)		1% Increase (3.22%)	
	_	(1.22%)					
School District's proportionate share							
of the Net OPEB liability	\$	8,061,984.00	\$	6,862,227.00	\$	5,902,756.00	

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates: The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Current Healthcare					
	1% Decrease	_	Cost Trend Rate		1% Increase	
School District's proportionate share						
of the Net OPEB liability	\$ 5,713,494.00	\$	6,862,227.00	\$	8,349,503.00	

**OPEB plan fiduciary net position:** Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at <a href="https://sao.georgia.gov/statewide-reporting/acfr">https://sao.georgia.gov/statewide-reporting/acfr</a>.

#### **NOTE 12: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

#### Teachers Retirement System of Georgia (TRS)

**Plan Description:** All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by O.C.G.A §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at <a href="https://www.trsga.com/publications">www.trsga.com/publications</a>.

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and

# TALBOT COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2021

compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2021. The School District's contractually required contribution rate for the year ended June 30, 2021 was 19.06% of annual School District payroll. For the current fiscal year, employer contributions to the pension plan were \$673,411.43 from the School District.

#### **Public School Employees Retirement System (PSERS)**

**Plan Description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at <a href="https://www.ers.ga.gov/financials">www.ers.ga.gov/financials</a>.

**Benefits Provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.50, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$16,451.00.

# TALBOT COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2021

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the School District reported a liability of \$6,809,342.00 for its proportionate share of the net pension liability for TRS.

The net pension liability for TRS was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2020.

At June 30, 2020, the School District's TRS proportion was 0.028110%, which was a decrease of 0.001228% from its proportion measured as of June 30, 2019.

At June 30, 2021, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$101,610.00.

The PSERS net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2020.

For the year ended June 30, 2021, the School District recognized pension expense of \$1,080,094.00 for TRS and \$20,447.00 for PSERS and revenue of \$20,447.00 for PSERS. The revenue is support provided by the State of Georgia.

# TALBOT COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2021

At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Outflows of Inflows of Resources  Differences between expected and actual experience \$296,549.00 \$-  Changes of assumptions 701,370.00 -
Differences between expected and actual experience \$ 296,549.00 \$ -  Changes of assumptions 701,370.00 -
Differences between expected and actual experience \$ 296,549.00 \$ -  Changes of assumptions 701,370.00 -
experience       \$ 296,549.00       \$ -         Changes of assumptions       701,370.00       -
experience       \$ 296,549.00       \$ -         Changes of assumptions       701,370.00       -
Changes of assumptions 701,370.00 -
Net difference between projected and actual
earnings on pension plan investments 164,004.00 -
Changes in proportion and differences
between School District contributions and
proportionate share of contributions 42,484.00 189,143.00
School District contributions subsequent to the
measurement date 673,411.43 -
Total \$ 1,877,818.43 \$ 189,143.00

The School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:		TRS
	_	
2022	\$	213,549.00
2023	\$	338,297.00
2024	\$	341,173.00
2025	\$	122,245.00

# TALBOT COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2021

**Actuarial Assumptions:** The total pension liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

#### Teachers Retirement System:

Inflation 2.50%

Salary increases 3.00% – 8.75%, average, including inflation

Investment rate of return 7.25%, net of pension plan investment expense,

including inflation

Post-retirement benefit increases 1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018.

#### Public School Employees Retirement System:

Inflation 2.75%

Salary increases N/A

Investment rate of return 7.30%, net of pension plan investment expense,

including inflation

Post-retirement benefit increases 1.50% semi-annually

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

## TALBOT COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2021

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	TRS Target Allocation	PSERS Target Allocation	Long-term expected real rate of return*
Fixed Income	30.00%	30.00%	(0.10)%
Domestic large stocks	51.00%	46.20%	8.90%
Domestic small stocks	1.50%	1.30%	13.20%
International developed market stocks	12.40%	12.40%	8.90%
International emerging market stocks	5.10%	5.10%	10.90%
Alternative	<del>-</del>	5.00%	12.00%
Total	100.00%	100.00%	

<sup>\*</sup> Rates shown are net of the 2.75% assumed rate of inflation with the exception of TRS, which assumed a rate of 2.50% rate of inflation.

**Discount Rate:** The discount rate used to measure the total TRS pension liability was 7.25%. The discount rate used to measure the total PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease	Current Discount Rate		1% Increase
Teachers Retirement System:	(6.25%)	(7.25%)	_	(8.25%)
School District's proportionate share of			= .	
the net pension liability	\$ 10,797,991.00	\$ 6,809,342.00	\$	3,539,794.00

# TALBOT COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2021

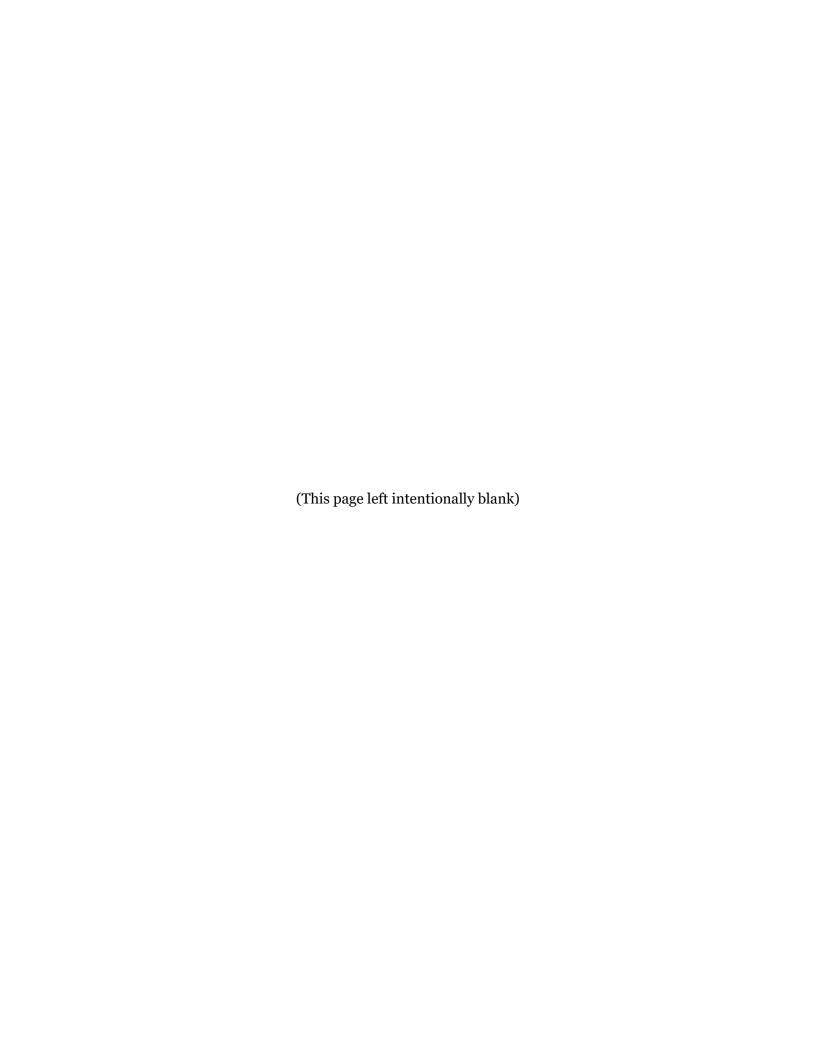
**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at <a href="https://www.trsga.com/publications">www.trsga.com/publications</a> and <a href="https://www.ers.ga.gov/financials">http://www.ers.ga.gov/financials</a>.

#### NOTE 13: RESTATEMENT OF PRIOR YEAR NET POSITION AND FUND BALANCE

For fiscal year 2021, the School District made prior period adjustments due to the adoption of GASB Statement No, 84, as described in "New Accounting Pronouncements," which requires the restatement of the June 30, 2020 net position in governmental activities and fund balance in the general fund. These changes are in accordance with generally accepted accounting principles.

Net Position, July 1, 2020 as previously reported Prior Period Adjustment - Implementation of GASB No. 84:	\$	6,199,889.72
School Activity Account Reclassification	_	7,765.85
Net Position, July 1, 2020, as restated	\$	6,207,655.57
Fund Balance (General Fund), July 1, 2020, as previously reported Prior Period Adjustment - Implementation of GASB No. 84:	\$	1,964,259.68
School Activity Account Reclassification	_	7,765.85
Fund Balance (General Fund), July 1, 2020, as restated	\$ =	1,972,025.53

Funds held for others of \$7,765.85, previously held in fiduciary funds, was reclassified to net position and fund balance (general fund).



# TALBOT COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHERS RETIREMENT SYSTEM OF GEORGIA

			S	tate of						Plan fiduciary
	School		Ge	eorgia's					School District's	net position
	District's		prop	ortionate					proportionate	as a
For the	proportion		share	of the NPL					share of the NPL	percentage
Year	of the	School District's	assoc	iated with					as a percentage	of the total
Ended	Net Pension	proportionate	the	School			Sc	hool District's	of its covered	pension
June 30	Liability (NPL)	share of the NPL		istrict	Total		covered payroll		payroll	liability
		-	<u> </u>	_		_				_
2021	0.028110%	\$ 6,809,342.00	\$	-	\$	6,809,342.00	\$	3,653,843.74	186.36%	77.01%
2020	0.029338%	\$ 6,308,463.00	\$	-	\$	6,308,463.00	\$	3,580,476.69	176.19%	78.56%
2019	0.029212%	\$ 5,422,373.00	\$	-	\$	5,422,373.00	\$	3,484,577.21	155.61%	80.27%
2018	0.029144%	\$ 5,416,502.00	\$	-	\$	5,416,502.00	\$	3,346,411.50	161.86%	79.33%
2017	0.028494%	\$ 5,878,630.00	\$	-	\$	5,878,630.00	\$	3,125,519.13	188.08%	76.06%
2016	0.029732%	\$ 4,526,402.00	\$	-	\$	4,526,402.00	\$	3,138,384.64	144.23%	81.44%
2015	0.030388%	\$ 3,839,123.00	\$	-	\$	3,839,123.00	\$	3,100,171.01	123.84%	84.03%

# TALBOT COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS TEACHERS RETIREMENT SYSTEM OF GEORGIA

			Cont	ributions in relation					Contribution as a	
For the Year	ear Contractually required		to	the contractually	Cont	ribution deficiency	Sc	hool District's	percentage of	
Ended June 30		contribution	required contribution			(excess)	covered payroll		covered payroll	
2021	\$	673,411.43	\$	673,411.43	\$	-	\$	3,533,113.55	19.06%	
2020	\$	772,422.55	\$	772,422.55	\$	-	\$	3,653,843.74	21.14%	
2019	\$	748,320.00	\$	748,320.00	\$	-	\$	3,580,476.69	20.90%	
2018	\$	585,757.42	\$	585,757.42	\$	-	\$	3,484,577.21	16.81%	
2017	\$	477,541.23	\$	477,541.23	\$	-	\$	3,346,411.50	14.27%	
2016	\$	446,011.58	\$	446,011.58	\$	-	\$	3,125,519.13	14.27%	
2015	\$	412,697.58	\$	412,697.58	\$	-	\$	3,138,384.64	13.15%	
2014	\$	380,692.79	\$	380,692.79	\$	-	\$	3,100,171.01	12.28%	
2013	\$	383,370.28	\$	383,370.28	\$	-	\$	3,359,949.87	11.41%	
2012	\$	386,730.40	\$	386,730.40	\$	-	\$	3,761,968.87	10.28%	

# TALBOT COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA

	School								School District's	Plan fiduciary
	District's			State	e of Georgia's				proportionate	net position as
For the	proportion of			oportionate				share of the NPL	a percentage	
Year	the Net	Scho	ol District's	sha	re of the NPL				as a percentage	of the total
Ended	Pension	prop	ortionate	ass	ociated with		School District's		of its covered	pension
June 30	Liability (NPL)	share	of the NPL	the S	School District	Total	covered payroll		payroll	liability
2021	0.00%	\$	-	\$	101,610.00	\$ 101,610.00	\$	270,543.06	N/A	84.45%
2020	0.00%	\$	-	\$	90,669.00	\$ 90,669.00	\$	248,819.98	N/A	85.02%
2019	0.00%	\$	-	\$	85,902.00	\$ 85,902.00	\$	214,025.43	N/A	85.26%
2018	0.00%	\$	-	\$	77,602.00	\$ 77,602.00	\$	227,137.34	N/A	85.69%

# TALBOT COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL OPEB FUND

										School District's			
										proportionate			
				State	of Georgia's					share of the	Plan fiduciary		
	School			pro	portionate					NOL as a	net position		
For the	District's			share	of the NOL			S	chool District's	percentage of	as a		
Year	proportion of	S	chool District's	asso	ciated with				covered-	its covered-	percentage		
Ended	the Net OPEB	F	oroportionate	th	e School				employee	employee	of the total		
June 30	Liability (NOL)	sh	are of the NOL		District		Total		Total payroll		payroll	payroll	OPEB liability
		_	6 060 007 00			_		_	2 42 4 252 22	405.040	2.000/		
2021	0.046721%	\$	6,862,227.00	\$	-	\$	6,862,227.00	\$	3,484,362.83	196.94%	3.99%		
2020	0.045502%	\$	5,584,072.00	\$	-	\$	5,584,072.00	\$	3,402,237.58	164.13%	4.63%		
2019	0.043131%	\$	5,481,818.00	\$	-	\$	5,481,818.00	\$	3,374,356.11	162.46%	2.93%		
2018	0.038590%	\$	5,421,880.00	\$	-	\$	5,421,880.00	\$	3,174,208.92	170.81%	1.61%		

# TALBOT COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS SCHOOL OPEB FUND

									Contribution as a
			Contrib	outions in relation to			Sc	hool District's	percentage of
For the Year	For the Year Contractually required			ontractually required	Contrib	ution deficiency	covered-employee		covered-employee
Ended June 30		contribution		contribution	(excess)		payroll		payroll
2021	\$	170,660.00	\$	170,660.00	\$	-	\$	3,185,925.52	5.36%
2020	\$	158,001.00	\$	158,001.00	\$	-	\$	3,484,362.83	4.53%
2019	\$	245,062.00	\$	245,062.00	\$	-	\$	3,402,237.58	7.20%
2018	\$	223,544.00	\$	223,544.00	\$	-	\$	3,374,356.11	6.62%

## TALBOT COUNTY BOARD OF EDUCATION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2021

#### Teachers Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teacher Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

#### Public School Employees Retirement System

Changes of benefit terms: The member contribution rate was increased from \$4.00 to \$10.00 per month for members joining the System on or after July 1, 2012. The monthly benefit accrual rate was increased from \$14.75 to \$15.00 per year of credible service effective July 1, 2017. The monthly benefit accrual was increased from \$15.00 to \$15.25 per year of credible service effective July 1, 2018. The monthly benefit accrual was increased from \$15.25 to \$15.50 per year of credible service effective July 1, 2019. A 2% cost-of-living adjustment (COLA) was granted to certain retirees and beneficiaries effective July 2016, another July 2017, and another July 2018. Two 1.5% COLAs were granted to certain retirees and beneficiaries effective July 2019 and January 2020.

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. The assumed investment rate of return remained at 7.30% for the June 30, 2019 valuation.

#### School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes in assumptions: The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to State OPEB fund based on their last employer payroll location; irrespective of retirement affiliation.

The June 30, 2019 decremental valuation were changed to reflect the Teachers Retirement Systems experience study.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018, to 3.58% as of June 30, 2019, and to 2.22% as of June 30, 2020.

#### TALBOT COUNTY BOARD OF EDUCATION GENERAL FUND

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2021

	NONAPPROPRIAT	TED BUDGETS	ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	\$ 3,229,870.00 \$	3,229,870.00 \$	3,624,372.10 \$	394,502.10
Sales Taxes	4,535.78	4,535.78	38,119.81	33,584.03
State Funds	2,854,553.72	2,854,553.72	3,262,122.45	407,568.73
Federal Funds	415,070.00	831,174.50	1,166,066.49	334,891.99
Charges for Services	-	-	42,960.26	42,960.26
Investment Earnings	596.00	596.00	1,438.43	842.43
Miscellaneous	75,344.00	75,344.00	40,026.17	(35,317.83)
Total Revenues	6,579,969.50	6,996,074.00	8,175,105.71	1,179,031.71
<u>EXPENDITURES</u>				
Current				
Instruction	4,249,127.65	4,719,957.62	3,796,414.49	923,543.13
Support Services				
Pupil Services	490,022.00	548,080.53	353,600.03	194,480.50
Improvement of Instructional Services	225,855.84	373,320.84	262,616.29	110,704.55
Educational Media Services	138,374.00	145,076.00	98,366.09	46,709.91
General Administration	460,840.00	475,534.00	505,016.80	(29,482.80)
School Administration	452,733.00	568,898.00	535,109.74	33,788.26
Business Administration	99,439.00	104,023.31	88,845.96	15,177.35
Maintenance and Operation of Plant	839,803.00	1,043,629.69	744,506.05	299,123.64
Student Transportation Services	394,837.00	439,365.97	516,986.80	(77,620.83)
Other Support Services	35,250.00	37,250.00	39,891.04	(2,641.04)
Enterprise Operations	-	-	25,039.06	(25,039.06)
Food Services Operation	595,000.00	605,177.03	487,417.81	117,759.22
Debt Service	-	-	70,550.00	(70,550.00)
Total Expenditures	7,981,281.49	9,060,312.99	7,524,360.16	1,535,952.83
Excess of Revenues over (under) Expenditures	(1,401,311.99)	(2,064,238.99)	650,745.55	2,714,984.54
OTHER FINANCING USES				
Other Uses	 	<u> </u>	(1,000.00)	(1,000.00)
Net Change in Fund Balances	(1,401,311.99)	(2,064,238.99)	649,745.55	2,713,984.54
Fund Balances - Beginning (Restated)	1,709,808.07	1,709,808.07	1,972,025.53	262,217.46
Adjustments	 4,823.34	(1,461.04)		1,461.04
Fund Balances - Ending	\$ 313,319.42 \$	(355,891.96) \$	2,621,771.08 \$	2,977,663.04

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

<sup>(1)</sup> Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are \$47,155.19 and \$33,306.13, respectively.

## TALBOT COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2021

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture II S Department of			
Agriculture, U. S. Department of Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	215GA324N1199	\$ 38,485.26
National School Lunch Program	10.555	215GA324N1199	411,997.57
Total Child Nutrition Cluster	10.555	2130/324(11)3	450,482.83
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
Fresh Fruit and Vegetable Program	10.582	215GA324L1603	9,344.55
Total U. S. Department of Agriculture	10.302	2130A324E1003	459,827.38
Education II C Department of			
Education, U. S. Department of Education Stabilization Fund			
Pass-Through From Georgia Department of Education	84.425D	S425D200012	244,166.58
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D 84.425D	S425D200012 S425D210012	•
COVID-19 - Elementary and Secondary School Emergency Relief Fund COVID-19 - American Rescue Plan Elementary and Secondary School	04.423D	34230210012	7,713.52
Emergency Relief Fund	84.425U	S425U210012	88,262.00
Total Education Stabilization Fund	04.4230	34230210012	340,142.10
Special Education Cluster Pass-Through From Georgia Department of Education Special Education			
Grants to States	84.027A	H027A190073	63,112.40
Grants to States	84.027A 84.027A	H027A200073	38,142.52
Preschool Grants	84.027A 84.173A	H173A200073	15,000.00
Total Special Education Cluster	04.173A	111/3A200081	116,254.92
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A200010	7,261.08
Rural Education	84.358B	S365B190010	2,074.44
Student Support and Academic Enrichment Program	84.424A	S424A190011	11,027.28
Student Support and Academic Enrichment Program	84.424A	S424A200011	13,775.46
Supporting Effective Instruction State Grants	84.367A	S367A190001	27,550.25
Supporting Effective Instruction State Grants	84.367A	S367A200001	5,769.39
Title I Grants to Local Educational Agencies	84.010A	S010A190010	104,774.24
Title I Grants to Local Educational Agencies	84.010A	S010A200010-20A	225,720.59
Total Other Programs	00.07.1	30.07.2000.0 207.	397,952.73
Total U. S. Department of Education			854,349.75
Defense, U. S. Department of Direct			
Department of the Army			
R.O.T.C. Program	12. UNKNOWN		66,135.98
Total Expenditures of Federal Awards		9	\$ 1,380,313.11

## TALBOT COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2021

#### Notes to the Schedule of Expenditures of Federal Awards

#### Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Talbot County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

#### Note 2. Summary of Significant Accounting Policies

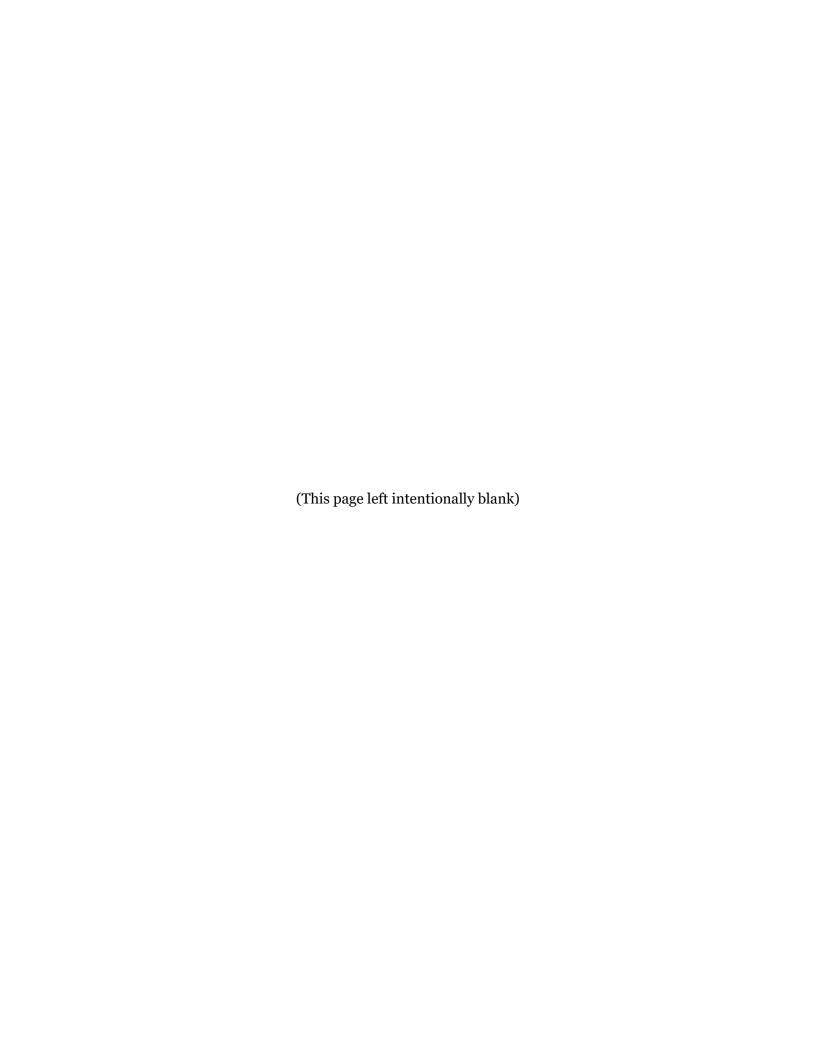
Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### TALBOT COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2021

		GOVERNMENTAL FUND TYPE	
		GENERAL	
AGENCY/FUNDING		FUND	
GRANTS	_		
Bright From the Start:			
Georgia Department of Early Care and Learning			
Pre-Kindergarten Program	\$	88,301.40	
Education, Georgia Department of			
Quality Basic Education			
Direct Instructional Cost			
Kindergarten Program		159,008.00	
Primary Grades (1-3) Program		315,115.00	
Primary Grades - Early Intervention (1-3) Program		34,707.00	
Upper Elementary Grades (4-5) Program		165,069.00	
Upper Elementary Grades - Early Intervention (4-5) Program		34,641.00	
Middle School (6-8) Program		329,511.00	
High School General Education (9-12) Program		294,808.00	
Vocational Laboratory (9-12) Program		97,207.00	
Students with Disabilities		437,937.00	
Remedial Education Program		1,481.00	
Alternative Education Program		25,697.00	
Media Center Program		49,475.00	
20 Days Additional Instruction		16,358.00	
Staff and Professional Development		7,956.00	
Principal Staff and Professional Development		242.00	
Indirect Cost			
Central Administration		280,255.00	
School Administration		128,172.00	
Facility Maintenance and Operations		97,212.00	
Amended Formula Adjustment		(81,302.00)	
Categorical Grants			
Pupil Transportation			
Regular		142,761.00	
Bus Replacement		77,220.00	
Nursing Services		45,000.00	
Sparsity		311,774.00	
Other State Programs		•	
Computer Science Capacity Grant (CS4GA) Grant		8,460.78	
Food Services		10,128.00	
Hygiene Products		648.00	
Pupil Transportation - State Bonds		77,220.00	
Vocational Education		15,927.00	
Governor's Office of Student Achievement		-,-	
Connections for Classroom Grant		74,682.27	
Office of the State Treasurer		-,	
Public School Employees Retirement		16,451.00	
	\$	3,262,122.45	



## TALBOT COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2021

PROJECT	_	Original Estimated Cost (1)	· <del>-</del>	CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETION DATE
(1) Adding to, constructing, renovating, furnishing, and/or equipping an athletic complex and related facilities, including a stadium, a track, softball field and any related lighting; (2) acquiring equipment for physical education and the athletic departments; (3) acquiring safety security and/or fire protection equipment; (4) acquiring buses, vehicles, and/or transportation equipment: and/or; (5) acquiring property.	\$	2.800.000.00	\$	5.704.015.01	6/30/2022

## TALBOT COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2021

	A	TNUOMA	AMOUNT			
	E	XPENDED	EXPENDED	TOTAL		EXCESS
	IN	CURRENT	IN PRIOR	COMPLETIO	N	PROCEEDS NOT
PROJECT	,	YEAR (3	YEARS (3)	COST		EXPENDED
(1) Adding to, constructing, renovating, furnishing, and/or equipping						
an athletic complex and related facilities, including a stadium, a						
track, softball field and any related lighting; (2) acquiring equipment						
for physical education and the athletic departments; (3) acquiring						
safety security and/or fire protection equipment; (4) acquiring buses,						
vehicles, and/or transportation equipment: and/or; (5) acquiring						
property.	\$ 3	343,562.48	\$ 4,975,550.01	\$ -	\$	-

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Talbot County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt.

  Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

#### Section II

Compliance and Internal Control Reports



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Dr. James Catrett, Superintendent and Members of the
Talbot County Board of Education

We have audited the financial statements of the governmental activities, each major fund, and fiduciary activities of the Talbot County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated January 24, 2023. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying *Schedule of Findings and Questioned Costs*, we did identify a certain deficiency in internal control that we consider to be a material weakness and certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying *Schedule of Findings and Questioned Costs* in finding FS 2021-004 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying *Schedule of Findings and Questioned Costs* in findings FS 2021-001, FS 2021-002, and FS 2021-003 to be significant deficiencies.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### School District's Response to Findings

The School District's response to the findings identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

They S. Lufy

Greg S. Griffin State Auditor

January 24, 2023



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Dr. James Catrett, Superintendent and Members of the
Talbot County Board of Education

#### Report on Compliance for Each Major Federal Program

We have audited the Talbot County Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our qualified opinions on compliance for the major federal programs. However, our audit does not provide a legal determination of the School District's compliance.

## Basis for Qualified Opinion on Education Stabilization Fund (84.425) and Title I Grants to Local Educational Agencies (84.010)

As described in the accompanying *Schedule of Findings and Questioned Costs*, the School District did not comply with requirements regarding the Education Stabilization Fund (84.425) as described in finding FA 2021-001 for Cash Management and Title I Grants to Local Educational Agencies (84.010) as described in findings FA 2021-001 and FA 2021-002 for Cash Management and Reporting. Compliance with such requirements is necessary, in our opinion, for the School District to comply with requirements applicable to those programs.

## Qualified Opinion on Education Stabilization Fund (84.425) and Title I Grants to Local Educational Agencies (84.010)

In our opinion, except for the noncompliance described in the "Basis for Qualified Opinion" paragraph, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the Education Stabilization Fund (84.425) and Title I Grants to Local Educational Agencies (84.010) for the year ended June 30, 2021.

#### **Other Matters**

The School District's response to the noncompliance findings identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control over compliance, described in the accompanying *Schedule of Findings and Questioned Costs* in findings FA 2021-001 and FA 2021-002 that we consider to be material weaknesses.

The School District's response to the internal control over compliance findings identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

They S. Thipp

Greg S. Griffin State Auditor

January 24, 2023

# Section III Auditee's Response to Prior Year Findings and Questioned Costs

### TALBOT COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE

#### SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS

FS 2020-001 Internal Control Procedures

Repeat of Prior Year Finding: FS 2019-001, FS 2018-001, FS 2017-001, FS 2016-001,

FS 2015-001, FS 2014-001, FS 7301-13-01

Finding Status: Unresolved

The Finance Director will meet with all parties involved to discuss the findings, examine our current procedures, and seek ways to diminish all the risks. We will make adjustments to procedures as needed. We will meet periodically to share ideas, discuss adjustments to procedures, and provide additional training.

FS 2019-001 Internal Control Procedures

Repeat of Prior Year Finding: FS 2018-001, FS 2017-001, FS 2016-001, FS 2015-001,

FS 2014-001, FS 7301-13-01

Finding Status: Partially Resolved

See response to finding number FS 2020-001.

FS 2018-001 Internal Control Procedures

Repeat of Prior Year Finding: FS 2017-001, FS 2016-001, FS 2015-001, FS 2014-001,

FS 7301-13-01

Finding Status: Partially Resolved

See response to finding number FS 2020-001.

FS 2017-001 Internal Control Procedures

Repeat of Prior Year Finding: FS 2016-001, FS 2015-001, FS 2014-001, FS 7301-13-01

Finding Status: Partially Resolved

See response to finding number FS 2020-001.

# TALBOT COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS

#### YEAR ENDED JUNE 30, 2021

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS

FS 2016-001 Internal Control Procedures

Repeat of Prior Year Finding: FS 2015-001, FS 2014-001, FS 7301-13-01

Finding Status: Partially Resolved

See response to finding number FS 2020-001.

FS 2015-001 Inadequate Internal Control Procedures

Repeat of Prior Year Finding: FS 2014-001, FS 7301-13-01

Finding Status: Partially Resolved

See response to finding number FS 2020-001.

FS 2014-001 Inadequate Internal Control Procedures

Repeat of Prior Year Finding: FS 7301-13-01

Finding Status: Partially Resolved

See response to finding number FS 2020-001.

FS 7301-13-01 Inadequate Internal Control Procedures

Finding Status: Partially Resolved

See response to finding number FS 2020-001.

FS 2020-002 Internal Controls over Agency Fund Accounts

Repeat of Prior Year Finding: FS 2019-002, FS 2018-002, FS 2017-002, FS 2016-002,

FS 2015-002, FS 2014-002, FS 7301-13-02

Finding Status: Further Action Not Warranted

#### TALBOT COUNTY BOARD OF EDUCATION

#### **AUDITEE'S RESPONSE**

## SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS

FS 2019-002 Internal Controls over Agency Fund Accounts

Repeat of Prior Year Finding: FS 2018-002, FS 2017-002, FS 2016-002, FS 2015-002,

FS 2014-002, FS 7301-13-02

Finding Status: Further Action Not Warranted

FS 2018-002 Internal Controls over Agency Fund Accounts

Repeat of Prior Year Finding: FS 2017-002, FS 2016-002, FS 2015-002, FS 2014-002,

FS 7301-13-02

Finding Status: Further Action Not Warranted

FS 2017-002 Internal Controls over School Activity Accounts

Repeat of Prior Year Finding: FS 2016-002, FS 2015-002, FS 2014-002, FS 7301-13-02

Finding Status: Further Action Not Warranted

FS 2016-002 Internal Controls over School Activity Accounts

**Repeat of Prior Year Finding:** FS 2015-002, FS 2014-002, FS 7301-13-02

Finding Status: Further Action Not Warranted

FS 2015-002 Inadequate Internal Controls over School Activity

Accounts

Repeat of Prior Year Finding: FS 2014-002, FS 7301-13-02

Finding Status: Further Action Not Warranted

FS 2014-002 Inadequate Internal Controls over School Activity

Accounts

Repeat of Prior Year Finding: FS 7301-13-02

Finding Status: Further Action Not Warranted

# TALBOT COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS

FS 7301-13-02 Inadequate Internal Controls over School Activity

**Accounts** 

Finding Status: Further Action Not Warranted

FS 2020-003 Internal Controls at the Central Office

**Repeat of Prior Year Finding:** FS 2019-004, FS 2018-005, FS 2017-005, FS 2016-005

Finding Status: Unresolved

The finance officer will review the accounting procedures and ensure that internal controls are in place. In addition, the School District will review the current accounting procedures and controls and will implement procedures to help strengthen the internal controls.

FS 2019-004 Internal Controls at the Central Office

**Repeat of Prior Year Finding:** FS 2018-005, FS 2017-005, FS 2016-005

Finding Status: Partially Resolved

See response to finding number FS 2020-003.

FS 2018-005 Internal Controls at the Central Office

Repeat of Prior Year Finding: FS 2017-005, FS 2016-005

Finding Status: Partially Resolved

See response to finding number FS 2020-003.

FS 2017-005 Internal Controls at the Central Office

Repeat of Prior Year Finding: FS 2016-005

Finding Status: Partially Resolved

*See response to finding number FS* 2020-003.

# TALBOT COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS

FS 2016-005 Internal Controls at the Central Office

Finding Status: Partially Resolved

See response to finding number FS 2020-003.

FS 2020-004 Internal Controls over Financial Reporting

**Repeat of Prior Year Finding:** FS 2019-005, FS 2018-006, FS 2017-006, FS 2016-006

Finding Status: Unresolved

The finance officer will review the accounting procedures and ensure that internal controls are in place. In addition, the School District will review the current accounting procedures and controls and will implement procedures to help strengthen the internal controls.

FS 2019-005 Internal Controls over Financial Reporting Repeat of Prior Year Finding: FS 2018-006, FS 2017-006, FS 2016-006

Finding Status: Unresolved

See response to finding number FS 2020-004.

FS 2018-006 Internal Controls over Financial Reporting

Repeat of Prior Year Finding: FS 2017-006, FS 2016-006

Finding Status: Unresolved

See response to finding number FS 2020-004.

FS 2017-006 Internal Controls over Financial Reporting

Repeat of Prior Year Finding: FS 2016-006

Finding Status: Unresolved

See response to finding number FS 2020-004.

## TALBOT COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE

## SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS

FS 2016-006 Internal Controls over Financial Reporting

Finding Status: Unresolved

See response to finding number FS 2020-004.

#### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2020-001 Improve Controls over Cash Management
Federal Awarding Agency: U.S. Department of Education
Pass-Through Entity: Georgia Department of Education

Repeat of Prior Year Finding: FA 2019-001, FA 2018-001, FA 2017-002, FA 2016-001,

FA 2015-002, FA 2014-003

Finding Status: Unresolved

Management has implemented procedures to monitor the cash monthly balances for all programs when requesting reimbursement for federal and state programs.

FA 2019-001 Improve Controls over Cash Management

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Repeat of Prior Year Finding: FA 2018-001, FA 2017-002, FA 2016-001, FA 2015-002,

FA 2014-003

Finding Status: Unresolved

See response to finding number FA 2020-001.

FA 2018-001 Improve Controls Over Cash Management

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Repeat of Prior Year Finding: FA 2017-002, FA 2016-001, FA 2015-002, FA 2014-003

Finding Status: Unresolved

See response to finding number FA 2020-001.

# TALBOT COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2017-001 Improve Controls Over the Cash Management Process

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Repeat of Prior Year Finding: FA 2016-001, FA 2015-002, FA 2014-003

Finding Status: Unresolved

See response to finding number FA 2020-001.

FA 2016-001 Improve Controls over the Cash Management Process

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Repeat of Prior Year Finding: FA 2015-002, FA 2014-003

Finding Status: Unresolved

See response to finding number FA 2020-001.

FA 2015-002 Controls over the Cash Management Process

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Finding Status: Unresolved

See response to finding number FA 2020-001.

FA 2014-003 Internal Controls over the Cash Management Process

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Finding Status: Unresolved

See response to finding number FA 2020-001.

# TALBOT COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2019-002 Strengthen Controls over Financial Reporting

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Finding Status: Unresolved

The financial officer will oversee the accounting procedures. The financial officer will monitor monthly/yearly expenditure to ensure the completion reports are both in agreement at the end of each grant period.

#### Section IV

Findings and Questioned Costs

## I SUMMARY OF AUDITOR'S RESULTS

#### Financial Statements

Type of auditor's report issued:

Governmental Activities, Each Major Fund, and Fiduciary Activities

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?Significant deficiency(ies) identified?

Yes Yes

Noncompliance material to financial statements noted:

No

#### Federal Awards

Internal Control over major programs:

Material weakness(es) identified?Significant deficiency(ies) identified?

Yes

None Reported

Type of auditor's report issued on compliance for major programs:

Education Stabilization Fund (84.425) Title I Grants to Local Educational Agencies (84.010) Qualified Qualified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Yes

Identification of major programs:

<u>Assistance Listing Number</u> <u>Assistance Listing Program or Cluster Title</u>

84.010 Title I Grants to Local Educational Agencies

84.425 Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee?

No

## II FINANCIAL STATEMENT FINDINGS

FS 2021-001 Internal Control Over Cash and Cash Equivalents

Internal Control Impact: Significant Deficiency

Compliance Impact: None

Repeat of Prior Year Finding: FS 2020-001, FS 2019-001, FS 2018-001, FS 2017-001,

FS 2016-001, FS 2015-001, FS 2014-001, FS 7301-13-01

## **Description:**

The accounting procedures of the School District continue to be insufficient to provide adequate internal controls over the cash and cash equivalents functions.

#### Criteria:

The School District management is responsible for designing and maintaining internal controls over cash and cash equivalents. Further, management is responsible for implementing corrective action to findings from previous engagements.

## Condition:

The following cash and cash equivalents related deficiencies were noted:

- Bank reconciliations were not performed by someone independent of the general ledger function.
- Misstatements were noted on Note Disclosure 4 for the carrying amount, the bank balance amount, the amount insured by Federal depository insurance and the amount collateralized with securities held by the pledging financial institution's trust department or agent in the School District's name.
- One of nine bank reconciliations and bank statements was not provided to the auditors for review.
- Three of nine bank accounts were not properly reconciled to the June 30, 2021 general ledger balance, totaling \$27,321.87.
- One of nine bank accounts was not clerically accurate.
- One of nine bank reconciliations had reconciling items that did not agree to supporting detailed listings by \$106.00.
- Two of nine bank reconciliations contained no evidence of a review date.
- Eight of nine bank reconciliations were not performed and/or reviewed within 45 days.

#### Cause

In discussing these deficiencies with the School District, they stated that the cause was a direct result of the lack of time and resources to fully separate the duties to ensure that the internal controls were sufficient.

## Effect:

Failure to maintain adequate internal controls over cash activity increases the risk significant misstatements could occur in the financial statements due to error or fraud. In addition, failure to implement corrective actions from findings in previous years raises concerns about the School District's management of local, state and federal funds. Given the increased level of risk of misstatement or fraud, the auditors must consider increasing audit procedures.

## II FINANCIAL STATEMENT FINDINGS

#### Recommendation:

Management should take appropriate steps to ensure the time and resources are made available to implement controls over cash to ensure monthly bank reconciliations are preformed accurately and in a timely manner by someone independent of the general ledger.

## Views of Responsible Officials:

We concur with this finding.

FS 2021-002 Internal Control over Capital Assets

Internal Control Impact: Significant Deficiency

Compliance Impact: None Repeat of Prior Year Finding: No

## **Description:**

The accounting procedures of the School District were insufficient to provide adequate internal controls over capital assets.

#### Criteria:

The School District management is responsible for designing and maintaining internal controls over capital assets. Chapter IV-7 *Implementing a Capital Assets Management System* of the <u>Financial Management for Georgia Local Units of Administration</u> provides that School Districts must establish capital asset policies, define system requirements, implement a capital asset system and maintain capital asset inventory reports.

#### Condition:

A review of the School District's capital asset records revealed the following deficiencies:

- Evidence of a physical inventory of capital assets performed within the past five years was not provided.
- Twenty—three fully depreciated assets with a cost of \$792,574.92 and accumulated depreciation of \$792,570.92 were disposed of in prior years; however, they were still maintained on the capital asset listing and the general ledger. An adjustment to the notes to the financial statements was proposed by the auditors and accepted by the School District.
- Construction in progress was understated by \$136,369.95 on the financial statements and capital asset listing due to an unrecorded contract payable for the Athletic Complex project. An adjustment to the financial statements and the notes to the financial statements was proposed by the auditors and accepted by the School District.
- Accumulated depreciation was overstated by \$13,342.04 on the financial statements and capital asset listing due to the School District not consistently applying their depreciation policy.

## Cause:

These issues were a result of the School District's inadequate internal control and review procedures over capital assets.

## II FINANCIAL STATEMENT FINDINGS

#### Effect:

Failure to maintain adequate internal controls over capital assets increases the risk significant misstatements could occur in the financial statements due to error or fraud. In addition, it can lead to inaccurate internal and external reporting, as well as, noncompliance with generally accepted accounting principles.

#### Recommendation:

Management should correct the capital asset listing and strengthen internal controls over the capital assets process to ensure that capital assets are properly recorded an maintained in accordance with the School District's approved capital asset policy and generally accepted accounting principles.

## Views of Responsible Officials:

We concur with this finding.

FS 2021-003 Internal Controls at the Central Office

Internal Control Impact: Significant Deficiency

Compliance Impact: None

Repeat of Prior Year Finding: FS 2020-003. FS 2019-004, FS 2018-005, FS 2017-005,

FS 2016-005

## **Description:**

The accounting procedures of the School District continue to be insufficient to provide adequate internal controls at the Central Office.

#### Criteria:

The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are processed appropriately. Further, management is responsible for implementing reported corrective action to findings from previous engagements.

## Condition:

Accounting Controls (Overall):

- The School District does not have adequate logical access controls in place to ensure only appropriate users have access to significant financial applications and supporting infrastructure. We noted several users with access rights that exceeded their need to complete their assigned job functions. Further, the access granted did not adequately separate the functions of initiating, authorizing, and recording transactions, reconciliations, and maintaining the custody of assets.
- Inadequate physical access controls are in place over the server rooms. It was noted that the server room is unlocked during working hours.
- There are no established written organizational standards or procedures over IT functions and key processes. Considering the School District has only one full time IT personnel, formal written procedures such as back-up policies, job scheduling, and IT risk assessment is crucial.
- Backup and recovery procedures for the student information system and school food service point of sale system are not adequate.
- There is no procedure for testing backups to ensure they are working properly.

## II FINANCIAL STATEMENT FINDINGS

- There is no formal policy for managing user access to the financial application, student information system, and school food service point of sale system.
- The School District did not have adequate password policies over the network, student information system, and school food service point of sale system.

## Expenditures/Liabilities/Disbursements

• The School District was unable to provide an accounts payable listing that agreed to the financial statements. The listing provided did not agree to the general fund or government-wide financial statements by \$18,803.67.

## **Employee Compensation**

• The School District was unable to provide a listing supporting salaries and benefits payable in the amount of \$561,602.89 which is material to the general fund and government-wide financial statements.

## General Ledger:

Our examination of forty-six journal entries revealed the following deficiencies:

- Supporting documentation for twenty-five journal entries could not be provided by the School District.
- Eight of twenty-one journal entries provided by the School District lacked evidence of supervisory review and approval. One journal entry lacked adequate documentation.

#### Cause:

In discussing these deficiencies with the School District, they stated that these issues were a result of management's failure to ensure that internal controls were established, implemented and functioning.

## Effect:

Without satisfactory accounting controls and procedures in place, the School District could place itself in a position where potential misappropriation of assets could occur. In addition, the lack of proper controls impacts its reporting and financial position and results of operations. Failure to implement corrective actions from findings in previous years raises concerns about the School District's management of local, state and federal funds. Given the increased level of risk of misstatement or fraud, the auditors must consider increasing audit procedures.

## Recommendation:

The School District should implement procedures to ensure that key accounting functions are appropriately separated and/or utilize management oversight for these incompatible activities. In addition, the School District should ensure server rooms are properly safeguarded and monitored, and adequate protection from cyber threats exists on all workstations. The School District should review accounting procedures in place and design and implement procedures relative to expenditures, employee compensation and journal entries to strengthen the internal controls over the accounting function.

## **Views of Responsible Officials:**

We concur with this finding.

## **II FINANCIAL STATEMENT FINDINGS**

FS 2021-004 Strengthen Controls over Financial Reporting

Internal Control Impact: Material Weakness

Compliance Impact: None

Repeat of Prior Year Finding: FS 2020-004, FS 2019-005, FS 2018-006, FS 2017-006,

FS 2016-006

## **Description:**

The School District continues to not have adequate controls in place over the financial statement reporting process to ensure all required activity was correctly included in the financial statement information presented for audit. The original financial statements, as presented for audit, contained numerous material and significant errors and omissions.

#### Criteria:

Management is responsible for having adequate controls over the preparation of financial statements in accordance with generally accepted accounting principles (GAAP). The School District's internal controls over GAAP financial reporting should include adequately trained personnel with the knowledge, skills, and experience to prepare GAAP based financial statements and include all disclosures as required by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 34, *Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments* (Statement), requires governments to present government-wide and fund financial statements as well as summary reconciliation of the (a) total governmental funds balances to the net position of governmental activities in the Statement of Net Position, and (b) total changes in governmental fund balances to the change in the net position of governmental activities in the Statement of Activities. In addition, the statement requires information about the government's major and nonmajor funds in the aggregate, to be provided in the fund financial statements.

Chapter II–2, *Annual Financial Reporting* of the <u>Financial Management for Georgia Local Units of Administration</u> provides that School Districts must prepare their financial statements in accordance with generally accepted accounting principles.

#### Condition:

The following errors and omissions were noted in the School District's financial statement presented for audit:

- Due to posting errors, Special Purpose Local Option Sales Tax (SPLOST) revenues, accounts receivable taxes, and cash and cash equivalents were understated by \$176,639.95, \$79,689.95, and \$96,950.00 respectively, on the government-wide statements and fund statements. These adjustments were material to the capital projects fund. An adjustment was proposed by the auditors and accepted by the School District.
- Due to posting errors, a misclassification of \$421,260.24 between capital assets depreciable and capital assets nondepreciable was noted. An adjustment was proposed by the auditors and accepted by the School District.

## **II FINANCIAL STATEMENT FINDINGS**

- The School District improperly classified accounts receivable federal in the amount of \$319,156.56 and accounts receivable- taxes of \$104,694.80 as accounts receivable state. These adjustments were material to the general fund. An adjustment was proposed by the auditors and accepted by the School District.
- Net investment in capital assets net position was understated, and unrestricted net position was overstated by \$418,423.66. An adjustment was proposed by the auditors and accepted by the School District.
- Contracts payable was understated by \$240,469.55 and retainages payable was overstated by \$164,506.15. This is material to the capital projects fund. An adjustment was proposed by the auditors and accepted by the School District.
- Accounts receivable taxes, deferred inflows of resources unavailable revenue property taxes and property tax revenue were understated by \$238,305.06, \$204,200.28 and \$34,104.78 respectively. An adjustment was proposed by the auditors and accepted by the School District.
- Cash was overstated by \$48,475.00 in the debt service fund and understated in the capital projects fund. This was material to both the debt service fund and the capital projects fund. An adjustment was proposed by the auditors and accepted by the School District.
- Due to posting errors, cash was overstated in the amount of \$90,900.37 in the general fund and governmental activities. An adjustment was proposed by the auditors and accepted by the School District.
- During a review of accounts receivable, it was noted there were \$224,451.09 of invalid accounts receivable recorded in accounts receivable federal. An adjustment was proposed by the auditors and accepted by the School District.
- Total expenditures reported on the Schedule of Expenditures of Federal Awards was overstated by \$143,537.88. An adjustment was proposed by the auditors and accepted by the School District.
- Family Connections grant was incorrectly included in the general fund and should have been in custodial funds. This was material to the custodial fund. An adjustment was proposed by the auditors and accepted by the School District.
- A review of federal grant fund balances revealed that several grants were not properly closed out at year-end. Federal programs should be reviewed each year to determine if funds should be refunded to the grantor or if a transfer or receivable is necessary to cover a deficit balance.
- Numerous other audit adjustments and reclassifications were proposed by auditors and accepted by the School District to properly present the financial statements and note disclosures.

#### Cause:

In discussing these deficiencies with the School District, they stated that the cause was a direct result of the lack of review of the financial statements and note disclosures as prepared by their consultant.

#### Effect:

Material and significant misstatements and misclassifications were included in the financial statements presented for audit. Numerous adjustments were necessary for the School District's financial statements to be in conformity with GAAP. The lack of controls and monitoring could impact the reporting of the School District's financial position and results of operations. Failure to implement corrective actions from findings in previous years raises concerns about the School District's management of local, state and federal funds. Given the increased level of risk of misstatement or fraud, the auditors must consider increasing audit procedures.

## II FINANCIAL STATEMENT FINDINGS

#### Recommendation:

The School District should strengthen their internal controls and preparation and review procedures over financial reporting to ensure that the financial statements, including disclosures, presented for audit are complete and accurate. These procedures should be performed by a properly trained individual(s) possessing a thorough understanding of the applicable GAAP, GASB pronouncements and knowledge of the School District's activities and operations. The School District should also consider implementing the use of a review checklist to assist in the review process over the financial statements.

## Views of Responsible Officials:

We concur with this finding.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2021-001 Improve Controls over Cash Management
Compliance Requirement: Cash Management
Internal Control Impact: Material Weakness

Compliance Impact: Material Noncompliance

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Assistance Listing Number and Title: Title I Grants to Local Educational Agencies (84.010A)

Federal Award Numbers: S010A190010 (Year: 2020), S010A200010 (Year: 2021)

Questioned Costs: None Identified

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Assistance Listing Numbers and Titles: COVID-19 - Elementary and Secondary School

Emergency Relief Fund (84.425D)

COVID-19 – American Rescue Plan Elementary and Secondary School Emergency Relief Fund (84.425U)

Federal Award Numbers: S425D200012 (Year: 2020), S4250210012 (Year: 2021),

S425U210012 (Year: 2021)

Questioned Costs: None Identified

Repeat of Prior Year Findings: FA 2020-001, FA 2019-001, FA 2018-001, FA 2017-002,

FA 2016-001, FA 2015-002, FA 2014-003

## **Description:**

The School District made cash drawdowns in excess of immediate cash needs for the Title I Grants to Local Educational Agencies and Elementary and Secondary School Emergency Relief Fund programs.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

## **Background Information:**

The School District may request Title I Grants to Local Educational Agencies (Title I) and Elementary and Secondary Emergency Relief (ESSER) Fund program funds from the Georgia Department of Education (GaDOE) once per month. GaDOE requires the School District to submit DE-0147 – Requests for Reimbursement of Monthly Cash Disbursements through the Grants Accounting Online Reporting System to receive program funds. When a DE-0147 request is submitted and approved, the funds are typically disbursed to the School District through an electronic payment process the next week. The School District submitted DE-0147 requests to receive a total of \$338,645 in Title I program funds and a total of \$320,954 in ESSER funds from GaDOE during the fiscal year under review.

#### Criteria:

As a recipient of federal awards, the Institution is required to establish and maintain effective internal control over federal awards that provides reasonable assurance of managing the federal awards in compliance with federal statutes, regulations, and the terms and conditions of the federal awards pursuant to Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), Section 200.303 – Internal Controls.

Provisions included in the Uniform Guidance Section 200.305(b) state that for "For non-Federal entities other than states, payments methods must minimize the time elapsing between the transfer of funds from... the pass-through entity and the disbursement by the non-Federal entity." In addition, the Uniform Guidance Section 200.302(b)(6) requires that the entity develop written cash management procedures.

Further, as noted in the Uniform Guidance Section 200.511, management is responsible for implementing reported corrective action to findings from previous audits.

## Condition:

A review of all cash drawdowns and disbursements related to the Title I and ESSER programs was performed to determine if any excessive cash balances were maintained during the fiscal year under review. Cash balances in excess of program materiality were maintained for the Title I program for 354 days and the ESSER program for 140 days. Additionally, it was noted that the School District did not have appropriate internal controls in place over the cash drawdown process.

#### Cause:

In discussing this issue with the School District, they indicated that the lack of review of federal grants resulted in excess cash drawdown requests.

#### Effect:

The School District was not in compliance with the Uniform Guidance and Georgia Department of Education guidance. In addition, the School District could potentially accrue an interest liability that would be owed to the federal government. Furthermore, when the School District cannot meet the requirement to minimize the time elapsing between the transfer of funds and disbursement of those funds, provisions included in the Uniform Guidance allow GaDOE to change the method by which the School District is transferred funds and delay the School District's receipt of these funds. This may include a requirement by GaDOE to submit invoices prior to being reimbursed for program expenditures.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

## Recommendation:

The School District should establish procedures to accurately forecast the cash needs of the Title I and ESSER programs and minimize the time elapsing between the transfer of funds from GaDOE and the disbursement of such funds by the School District. In addition, these procedures should be documented in writing in accordance with the Uniform Guidance Section 200.302(b)(6). Furthermore, management should develop and implement a monitoring process to ensure that these procedures are followed.

## Views of Responsible Officials:

We concur with this finding.

FA 2021-002 Strengthen Controls over Financial Reporting

Compliance Requirement: Reporting

Internal Control Impact: Material Weakness

Compliance Impact: Material Noncompliance

Federal Awarding Agency: U.S. Department of Education

Pass-Through Entity: Georgia Department of Education

Assistance Listing Number and Title: Title I Grants to Local Educational Agencies (84.010A) Federal Award Numbers: S010A190010 (Year: 2020), S010A200010 (Year: 2021)

Questioned Costs: \$117,962

Repeat of Prior Year Finding: FA 2019-002

## **Description:**

The School District did not file accurate completion reports for the Title I Grants to Local Educational Agencies program.

## **Background Information:**

The Georgia Department of Education (GaDOE) requires the School District to submit a completion report by October 30 after the 15-month period of performance associated with the Title I Grants to Local Educational Agencies (Title I) program ends. These completion reports are filed through the Grants Application section of the MyGaDOE webportal and reflect budgeted and actual expenditure information for the Title I program for the reporting period. If the total expenditures reflected on the completion report are more than the Title I program funds received by the School District for the grant period, a DE-0147 – Request for Reimbursement of Monthly Cash Disbursements will be automatically generated and the additional funds due to the School District will be disbursed appropriately. Conversely, if the total funds received for the grant period exceed the total expenditures reflected on the completion report, the Grants Application will prompt the School District to enter a check number for the required refund of excess funds drawn down. Therefore, it is imperative that completion reports are filed by the School District in an accurate and timely manner.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

## Criteria:

As a recipient of federal awards, the Institution is required to establish and maintain effective internal control over federal awards that provides reasonable assurance of managing the federal awards in compliance with federal statutes, regulations, and the terms and conditions of the federal awards pursuant to Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), Section 200.303 – Internal Controls.

Provisions included in the Uniform Guidance Section 200.302(a) state in part that "the non-Federal entity's financial management systems must... be sufficient to permit the preparation of reports required by general and program-specific terms and conditions." In addition, Provisions included in the Uniform Guidance Section 200.302(b)(2) state in part that the non-Federal entity's financial management systems must provide for "accurate, current, and complete disclosure of the financial results of each Federal award or program in accordance with the reporting requirements."

Further, as noted in the Uniform Guidance Section 200.511, management is responsible for implementing reported corrective action to findings from previous audits.

#### Condition:

A review of the School District's accounting records and the completion reports related to the Title I program revealed the following deficiencies:

- 1. The Title I-A, Improving Academic Achievement completion report for the period ending September 30, 2021 was over reported by \$110,991.
- 2. The Title I-A, School Improvement completion report for the period ending September 30, 2021 was over reported by \$6,971.

## **Questioned Costs:**

Questioned costs of \$117,962 were identified for cash drawdowns in excess of reimbursable expenditures.

#### Cause:

In discussing this deficiency with the School District, they stated these issues were a result of turnover within the Central Office.

#### Effect:

The School District was not in compliance with the Uniform Guidance and GaDOE guidance. Failure to accurately report federal award expenditures through the completion report process could lead to the filing of DE-0147 reimbursement requests with GaDOE that do not support actual expenditures. Therefore, the School District obtained more federal funding than they were eligible to receive. Additionally, this funding must be returned to GaDOE.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### Recommendation:

The School District should establish internal control procedures to ensure that completion reports submitted to the Georgia Department of Education are supported by the accounting records and DE-0147 reimbursement requests are prepared based upon actual expenditures incurred. In addition, management should develop and implement a monitoring process to ensure that control procedures are being followed

# Views of Responsible Officials:

We concur with this finding.

# Section V

Management's Corrective Action



Dr. James F. Catrett, Superintendent



Cynthia Epps, Asst. Superintendent cycpps@talbot.k12.ga.us

Board Members
Sharleta Hall-Chair, D-3
James Steverson-Vice Chair, D-2
Julia Leonard D-1
Carlton Mahone, D-4
Mildred Biggs, D-5

#### CORRECTIVE ACTION PLANS - FINANCIAL STATEMENT FINDINGS

#### FS 2021-001 Internal Control over Cash and Cash Equivalents

**Internal Control Impact:** 

Significant Deficiency

Compliance Impact:

None

Repeat of Prior Year Finding:

FS 2020-001, FS 2019-001, FS 2018-001, FS 2017-001,

FS 2016-001, FS 2015-001, FS 2014-001, FS 7301-13-01

## **Description:**

The accounting procedures of the School District continue to be insufficient to provide adequate internal controls over cash and cash equivalent functions.

#### **Corrective Action Plans:**

- Bank Reconciliations will be prepared and signed by Contracted Bookkeeper, reviewed and signed by CFO and reviewed and signed off by Superintendent
- CFO will make sure that all documentation is kept and maintained
- Bank Reconciliations are to be done within 20 days of Month's Ending
- CFO will make sure that the financial statement is correct based on data.

Estimated Completion Date: January 1, 2023

Contact Person: Torrence H. Freeman III, CFO

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#### FS 2021-002 Internal Controls over Capital Assets

**Internal Control Impact:** 

Significant Deficiency

Compliance Impact:

None

Repeat of Prior Year Finding:

No

## Description:

The accounting procedures of the School District were insufficient to provide adequate internal controls over capital asset.

#### **Corrective Action Plans:**

- Physical inventory of capital assets will be performed on a yearly basis
- CFO will make sure that fully depreciated assets are removed from the general ledger in a timely manner
- CFO will make sure construction progress is properly recorded

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Dr. James F. Catrett, Superintendent

• CFO will make sure that depreciation of all capital assets are consistently updated

Estimated Completion Date: January 1, 2023

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#### FS 2021-003 Internal Controls at the Central Office

**Internal Control Impact:** 

Significant Deficiency

**Compliance Impact:** 

None

Repeat of Prior Year Finding:

FS 2020-003, FS 2019-004, FS 2018-005, FS 2017-005,

FS 2016-005

Description:

The accounting procedures of the School District continue to be insufficient to provide adequate internal controls at the Central Office.

#### **Corrective Action Plans:**

- Talbot County has hired a Bookkeeper to separate the functions of initiating, authorizing and recording transactions and reconciliations and maintaining the custody of assets.
- Board office will be renovated in FY23 with a dedicated server area that will be locked and only accessed by authorized personnel\*
- IT policy book has been established with procedures for back-up systems, restriction of user access and termination of employees.
- Backup will be tested on a 3 month basis
- IT policy book includes information on managing user access to financial application, SIS and School Food Service POS system
- IT policy book includes information on password policies
- Employee Compensation-all salary scales have been updated and contracts reflect pay based on scales unless noted in contract.
- General Ledger- All journal entries will consist of packets which will include copies of supporting documentation.
- General Ledger- After supporting documentation is reviewed, Journal entries will be signed by superintendent for approval

Estimated Completion Date: January 1, 2023, December 31, 2023\*

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FS 2021-004 Strengthen Controls over Financial Reporting



Dr. James F. Catrett, Superintendent

**Internal Control Impact:** 

Material Weakness

**Compliance Impact:** 

None

Repeat of Prior Year Finding:

FS 2020-004, FS 2019-005, FS 2018-006, FS 2017-006,

FS 2016-006

Description:

The School District continues to not have adequate internal controls in place over the financial statement reporting process to ensure all required activity was correctly included in the financial statement information presented for audit. The original financial statements, as presented for audit, contained numerous material and significant errors and omissions.

#### **Corrective Action Plans:**

 Financial statement will be done in a timely manner to allow for CFO to review and make correction as needed

Estimated Completion Date: January 1, 2023

Contact Person: Torrence H. Freeman III, CFO

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## CORRECTIVE ACTION PLANS - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

## FA 2021-001 Improve Controls over Cash Management

Compliance Requirement:

Cash Management

**Internal Control Impact:** 

Material Weakness

Compliance Impact:

Material Noncompliance

Federal Awarding Agency:

U.S. Department of Education

Pass-Through Entity:

Georgia Department of Education

**Assistance Listing Number and Title:** 

Title I Grants to Local Educational Agency (84.010) COVID-19 – Elementary and Secondary School

Emergency Relief Fund (84.425D)

COVID-19 – American Rescue Plan Elementary and Secondary School Emergency Relief Fund (84.425U)

Federal Award Number:

S010A190010, S010A200010

S425D200012, S4250210012, S425U210012

Repeat of Prior Year Finding:

FA 2020-001, FA 2019-001, FA 2018-001, FA 2017-002,

FA 2016-001, FA 2015-002, FA 2014-003

## **Description:**

The School District made cash draw downs in excess of immediate cash needs for the Title I Grants to Local Educational Agencies and Elementary and Secondary School Emergency Relief Fund programs.

#### **Corrective Action Plans:**

 Research will be done to correct those fund balances so that they correctly shows expenditures verses revenue.



Dr. James F. Catrett, Superintendent

CFO will make sure that expenditure reimbursement is signed off by Federal Program
Director before requesting drawdown

Estimated Completion Date: January 1, 2023

Contact Person: Torrence H. Freeman III, CFO

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## FA 2021-001 Improve Controls over Financial Reporting

**Compliance Requirement:** 

Cash Management

**Internal Control Impact:** 

Material Weakness

Compliance Impact:

Material Noncompliance

Federal Awarding Agency: Pass-Through Entity:

U.S. Department of Education Georgia Department of Education

**Assistance Listing Number and Title:** 

Title I Grants to Local Educational Agency (84.010)

Federal Award Number:

S010A190010, S010A200010

**Ouestioned Cost:** 

\$117,961.95

Repeat of Prior Year Finding:

FA 2019-002

#### **Description:**

The School District did not file accurate completion reports for the Title I Grants to Local Educational Agencies program.

#### **Corrective Action Plans:**

• CFO will make sure that all completion reports are done in a timely manner and will review completion reports to make sure that expenditures claimed agrees with general ledger.

Estimated Completion Date: January 1, 2023

Contact Person: Torrence H. Freeman III, CFO

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Email: tfreeman@talbot.k12.ga.us

Signature:

Superintendent