

ANNUAL FINANCIAL REPORT • FISCAL YEAR 2024

# Toombs County Board of Education Lyons, Georgia

**Including Independent Auditor's Report** 



### **Toombs County Board of Education**

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**Financial** 



#### **INDEPENDENT AUDITOR'S REPORT**

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Mr. Barry Waller, Superintendent and Members of the
Toombs County Board of Education

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and fiduciary activities of the Toombs County Board of Education (School District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and fiduciary activities of the School District as of June 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Emphasis of Matter**

As discussed in Note 13 to the financial statements, in 2024, the School District restated the prior period financial statements to correct an error. Our opinions are not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the School District's internal control. Accordingly, no such
  opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient appropriate evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 28, 2025 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting

or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

They & This

Greg S. Griffin State Auditor

April 28, 2025

### INTRODUCTION

The discussion and analysis of the Toombs County Board of Education's (the School District) financial performance provides an overview of the School District's financial activities for the fiscal year ended June 30, 2024. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. Readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal year 2024 are as follows:

- For the government-wide financial statements, net position represents the difference between the assets and deferred outflow of resources, and the liabilities and deferred inflow of resources of the School District. As of June 30, 2024, the School District's net position was \$41.4 million, an increase of \$6.0 million from the restated net position of \$35.3 million as of June 30, 2023.
- General revenues accounted for \$17.7 million, or 33.4% of all revenues. Program specific revenues, including charges for services and sales, grants and contributions, accounted for \$35.3 million, or 66.6% of total revenues of \$53.0 million.
- The School District incurred \$47.0 million in expenses related to governmental activities. However, \$35.3 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues, primarily from taxes, totaled \$17.7 million and were adequate to provide for these programs.
- On May 21, 2024, Toombs County voters passed a one percent sales tax for educational purposes (ESPLOST) for another five-year period, from 2024 to 2029.
- Long-term debt decreased by \$2.0 million for 2024, primarily due to principal payments on outstanding general obligation bond debt.
- Among the major funds, the general fund had \$48.5 million in revenues and \$45.7 million in expenditures. The fund balance for the general fund increased by \$500 thousand, from \$13.4 million to approximately \$13.9 million.
- The deficit balance reflected in the unrestricted net provision is due to the recording of pensions per GASB No. 68, GASB No. 71, and GASB No. 75 relating to accounting and financial reporting for postemployment benefits. The amount of the School District's proportionate share of the collective net pension liability for the Teachers Retirement System cost sharing benefit pension plan was \$35.1 million. The amount of the School District's proportionate share of the collective net Other Post Employment Benefit (OPEB) liability was \$18.4 million.
- The comparative data presented for fiscal year 2023 has been restated to correct an error identified in fiscal year 2023. The error related to a \$120,000.00 payment that was improperly recorded as a prepaid asset in the capital projects fund and governmental activities. This amount did not meet the criteria for a prepaid item and should have been expensed in the period incurred. The restatement decreased the beginning fund balance of the capital projects fund and the beginning net position of governmental activities as of July 1, 2023.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts; management's discussion and analysis, the basic financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the Statement of Net Position and Statement of Activities. These statements provide information about the activities of the School District presenting both short-term and long-term information about the overall financial status.

The fund financial statements focus on individual parts, reporting the School District's operation in more detail. The governmental funds statements disclose how basic services are financed in the short-term as well as what remains for future spending. The fiduciary funds statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others.

The fund financial statements reflect the School District's most significant funds. For the year ending June 30, 2024, the general fund, capital projects fund, and debt service fund represent the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

### **Government-Wide Statements**

The government-wide financial statements are basically a consolidation of all of the School District's operating funds into one column called governmental activities. In reviewing the government-wide financial statements, a reader might ask the question about whether the School District is in a better financial position than last year? The Statement of Net Position and the Statement of Activities provides the basis for answering this question. These financial statements include all of the School District's non-fiduciary assets and liabilities and use the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting considers all of the current year's revenues and expenditures regardless of when cash is received or paid.

The two government-wide statements report the School District's net position and how it has changed. Net position, the difference between the School District's non-fiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, is one way to measure the School District's overall financial health or position. Over time, increases or decreases in net position are an indication of whether its financial health is improving or deteriorating. Changes may be the result of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District has one distinct type of activity:

➤ Governmental Activities – All of the School District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, food service, student activity accounts and various others.

#### **Fund Financial Statements**

The School District's fund financial statements provide detailed information about the most significant funds, not the School District as a whole. Some funds are required by State law and some by bond requirements. The School District's major governmental funds are the general fund, the capital projects fund, and the debt service fund.

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on the determination of financial position and change in financial position, not on income determination. These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled to the financial statements.

<u>Fiduciary Funds</u> - The School District is the trustee, or fiduciary, for assets that belong to others. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal years 2024 and 2023.

Table 1 Net Position

	Governmental Activities					
	-	Fiscal Year		Fiscal Year		Net
	_	2024		2023 (1)	_	Change
<u>ASSETS</u>						
Cash and Cash Equivalents	\$	26,233,680	\$	20,913,690	\$	5,319,990
Receivable, Net						
Taxes		1,654,713		1,408,729		245,984
State Government		3,068,648		3,263,338		(194,690)
Federal Government		1,401,681		1,959,218		(557,537)
Other		335,935		41,149		294,786
Inventories		82,718		79,738		2,980
Prepaid Items		380,126		339,404		40,722
Intangible Right-to-Use Assets (Net of Accumulated Amortization)		223,770		315,273		(91,503)
Subscription Right-to-Use Assets (Net of Accumulated Amortization)		578,934		173,200		405,734
Capital Assets, Non-Depreciable		1,041,112		2,205,667		(1,164,555)
Capital Assets, Depreciable						
(Net of Accumulated Depreciation)		59,972,138		58,613,957		1,358,181
Total Assets	•	94,973,455		89,313,363		5,660,092
DEFENDED OUTEL OWO OF DEPOLIPORA	-		_			
DEFERRED OUTFLOWS OF RESOURCES		44 = 40 400		10 -010		(= 0=0 4=0)
Related to Defined Benefit Pension Plans		11,512,406		18,764,579		(7,252,173)
Related to OPEB Plan	-	5,420,372		4,505,217	_	915,155
Total Deferred Outflows of Resources	-	16,932,778		23,269,796	_	(6,337,018)
<u>LIABILITIES</u>						
Accounts Payable		616,052		833,416		(217,364)
Salaries and Benefits Payable		4,231,565		3,888,053		343,512
Interest Payable		27,378		26,845		533
Deposits and Unearned Revenues		35,536		-		35,536
Net Pension Liability		35,091,101		39,357,606		(4,266,505)
Net OPEB Liability		18,380,483		16,308,362		2,072,121
Long-Term Liabilities						
Due Within One Year		2,314,424		2,201,943		112,481
Due in More Than One Year		317,604		2,437,277		(2,119,673)
Total Liabilities	-	61,014,143		65,053,502		(4,039,359)
	-				_	
DEFERRED INFLOWS OF OUTFLOWS		007.000		004.074		(0.4.000)
Related to Defined Benefit Pension Plans		867,309		961,671		(94,362)
Related to OPEB Plan	-	8,665,409		11,256,312	_	(2,590,903)
Total Deferred Inflows of Resources	-	9,532,718		12,217,983	_	(2,685,265)
NET ASSETS						
Net Investment in Capital Assets		59,416,227		56,901,177		2,515,050
Restricted for						
Continuation of Federal Programs		1,187,195		1,474,604		(287,409)
Debt Service		25,625		58,854		(33,229)
Capital Projects		5,804,726		4,258,449		1,546,277
Unrestricted (Deficit)		(25,074,401)		(27,381,410)		2,307,009
•	-	, ,			_	· · · · · · · · · · · · · · · · · · ·
Total Net Position	\$	41,359,372	\$	35,311,674	\$	6,047,698
	-	•	•	· · · · · · · · · · · · · · · · · · ·	_	

<sup>(1)</sup> Restated to correct an error related to a \$120,000.00 prepaid asset that was improperly recorded in FY23.

Total assets increased by \$5.7 million, driven by higher cash and cash equivalents resulting from increased state program revenues, investment earnings, property tax revenues, and collections from the Education Special Purpose Local Option Sales Tax (ESPLOST). Of this \$5.7 million increase, 9.0% was attributed to a rise in capital assets, net of accumulated depreciation and amortization, primarily due to the addition of the access control project for the system.

Total liabilities, excluding net pension and net OPEB liabilities, decreased by \$1.8 million, primarily due to a \$2.0 million reduction in long-term debt. Changes in pension and OPEB activity were driven by decreases in deferred outflows of resources, total liabilities, and deferred inflows of resources, resulting in a net decrease of \$1.5 million in net position.

Overall, the net position of the School District increased by \$6.0 million in fiscal year 2024.

Table 2 shows the changes in net position for fiscal years ending June 30, 2024 and June 30, 2023.

Table 2 Change in Net Position

	Governmental Activities					
	Fiscal Year	Fiscal Year	Net			
	2024	2023 (1)	Change			
Revenues						
Program Revenues:						
Charges for Services	\$ 369,147 \$	266,273 \$	102,874			
Operating Grants and Contributions	34,494,539	33,305,421	1,189,118			
Capital Grants and Contributions	440,550	912,929	(472,379)			
Total Program Revenues	35,304,236	34,484,623	819,613			
General Revenues:						
Taxes						
Property Taxes						
For Maintenance and Operations	8,506,074	7,409,733	1,096,341			
Railroad Cars	22,660	-	22,660			
Sales Taxes						
Special Purpose Local Option Sales Tax						
For Debt Service	-	2,257,675	(2,257,675)			
For Capital Projects	3,758,359	1,204,929	2,553,430			
Other Taxes	77,627	72,943	4,684			
Grants and Contributions not						
Restricted to Specific Programs	2,802,505	3,043,541	(241,036)			
Investment Earnings	1,182,269	603,879	578,390			
Miscellaneous	1,329,762	1,230,498	99,264			
Total General Revenues	17,679,256	15,823,198	1,856,058			
Total Revenues	52,983,492	50,307,821	2,675,671			
Program Expenses:						
Instruction	29,253,391	26,651,213	2,602,178			
Support Services						
Pupil Services	2,584,134	2,389,047	195,087			
Improvement of Instructional Services	1,829,592	1,442,826	386,766			
Educational Media Services	673,929	635,206	38,723			
General Administration	400,123	370,700	29,423			
School Administration	2,406,908	1,971,010	435,898			
Business Administration	489,698	370,475	119,223			
Maintenance and Operation of Plant	3,028,158	2,779,965	248,193			
Student Transportation Services	2,097,058	1,868,385	228,673			
Central Support Services	221,561	251,519	(29,958)			
Other Support Services	71,537	71,463	74			
Operations of Non-Instructional Services						
Enterprise Operations	413,709	237,656	176,053			
Community Services	76,110	40,031	36,079			
Food Services	3,311,979	3,014,379	297,600			
Interest on Long-Term Debt	77,907	139,196	(61,289)			
Total Expenses	46,935,794	42,233,071	4,702,723			
Increase in Net Position	\$ 6,047,698 \$	8,074,750 \$	(2,027,052)			

<sup>(1)</sup> Restated to correct an error related to a \$120,000.00 prepaid asset that was improperly recorded in FY23.

In fiscal year 2024, program revenues, which include charges for services, operating grants and contributions, and capital grants and contributions, increased by \$800 thousand for governmental activities. This increase is primarily due to additional revenues from state operating grants and contributions. General revenues increased by \$1.9 million during fiscal year 2024, attributed to higher property tax collections resulting from an increase in the School District's property tax digest value, along with increases in sales taxes revenues and investment earnings.

Program expenditures grew by \$4.7 million from 2023 to 2024, primarily due to a \$3.4 million increase in salaries and benefits expenditures, as well as actuarial estimates for higher pension expenditures for fiscal year 2024 as compared to the prior year.

### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. It identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

		Total Cost of Services				Net Cost	of Se	ervices
		Fiscal Year F		Fiscal Year	_	Fiscal Year		Fiscal Year
	_	2024	2023 (1)		_	2024	_	2023 (1)
Instruction	\$	29,253,391	\$	26,651,213	\$	5,818,950	\$	3,514,311
Support Services:								
Pupil Services		2,584,134		2,389,047		1,445,233		1,010,040
Improvement of Instructional Services		1,829,592	1,442,826			336,627		184,626
<b>Educational Media Services</b>		673,929		635,206		162,281		135,913
General Administration		400,123		370,700		(623,558)		(724,171)
School Administration		2,406,908		1,971,010		1,242,109		934,735
Business Administration		489,698		370,475		474,079		361,106
Maintenance and Operation of Plant		3,028,158		2,779,965		1,694,285		1,654,918
Student Transportation Services		2,097,058		1,868,385		612,037		363,970
Central Support Services		221,561	251,519			80,938		77,220
Other Support Services		71,537		71,463	34,975			42,170
Operations of Non-Instructional Services:								
Enterprise Operations		413,709		237,656		111,064		38,705
Community Services		76,110		40,031		-		-
Food Services		3,311,979		3,014,379		164,631		(224,291)
Interest on Long-Term Debt	_	77,907	-	139,196	_	77,907	_	139,196
Total Expenses	\$_	46,935,794	\$	42,233,071	\$_	11,631,558	\$_	7,508,448

<sup>(1)</sup> Restated to correct an error related to a \$120,000.00 prepaid asset that was improperly recorded in FY23.

Although program revenues make up a majority of the funding, the School District is still greatly dependent upon tax revenues for governmental activities. For 2024, 25.0% of expenditures were supplemented by taxes and other general revenues.

#### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The School District's governmental funds are accounted for using the modified accrual basis of accounting. For the fiscal year, the governmental funds reported total revenues and other financing sources of \$57.6 million, and total expenditures and other financing uses of \$52.8 million. This resulted in an increase in the fund balance of \$4.8 million for the governmental funds as a whole. The increase was primarily due to higher state operating grants and contributions, property tax revenues, as well as increases in sales tax revenues and investment earnings.

### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund, which includes local, state and federal funds collected and disbursed for the purpose of operating the school district. During the course of fiscal year 2024, the School District amended its general fund budget as needed.

The School District's budget is based on its overall mission and incorporates site-based budgeting into the budget process to control total site budgets but provide flexibility for site management.

For the general fund, actual revenues and other financing sources totaled \$48.7 million, exceeding the final budgeted amount of \$48.4 million by \$339 thousand. This variance (final actual vs. final budget) was primarily due to property tax revenues being collected at a higher percentage rate than budgeted.

Final actual expenditures and other financing uses for fiscal year 2024 totaled \$48.2 million, which was \$596 thousand less than the final budgeted amount of \$48.8 million. The decrease in actual expenditures compared to the final budget expenditures was due primarily due to elimination entries, including the reduction of indirect cost expenditures related to federal spending.

### CAPITAL ASSETS AND INTANGIBLE RIGHT-TO-USE ASSETS

At the fiscal year ended June 30, 2024, the School District had \$61.8 million invested in capital assets net of accumulated depreciation and intangible right-to-use assets net of accumulated amortization. These assets are made up of a broad range of capital assets, including land, buildings, transportation, food service and maintenance equipment. Table 4 reflects a summary of these balances, by class, net of accumulated depreciation and amortization.

Table 4
Capital Assets and Intangible Right-to-Use Assets
(Net of Depreciation and Amortization)

		Governmental Activities									
		Fiscal Year Fiscal Year Net									
	_	2024	_	2023	_	Change					
Land	\$	1,018,112	\$	1,018,112	\$	-					
Construction In Progress		23,000		1,187,555		(1,164,555)					
Building and Improvements		51,444,734		52,571,061		(1,126,327)					
Equipment		6,721,009		4,146,796		2,574,213					
Land Improvements		1,806,395		1,896,100		(89,705)					
Right-to-Use Equipment		223,770		315,273		(91,503)					
Right-to-Use Subscription Assets		578,934		173,200		405,734					
	•										
Total	\$	61,815,954	\$.	61,308,097	\$	507,857					

The overall capital assets increased by \$508 thousand in fiscal year 2024, primarily due to the addition of the assets related to the access control project, the purchase of six new school buses for student transportation, and the acquisition of new right-to-use subscription assets.

### **LONG-TERM LIABILITIES**

At June 30, 2024, the School District had \$2.6 million in total debt outstanding with \$2.3 million due within one year. Table 5 summarizes bond debt outstanding at June 30, 2024 and 2023.

Table 5
Long-term Debt at June 30

		Governmental Activities						
		Fiscal Year Fiscal Ye						
		2024	_	2023				
General Obligation Bonds Bond Premiums Amortized	\$	2,090,000 95,799	\$	4,095,000 210,757				
Leases		251,478		333,463				
Subscription Liabilities		194,751	_					
Total	\$_	2,632,028	\$ <u>_</u>	4,639,220				

### **CURRENT ISSUES**

The following statements provide an overview of the Toombs County School District's current financial position and the impact of ongoing economic conditions. The global coronavirus pandemic significantly affected Georgia's economy, particularly with the "stay at home" executive orders beginning in March 2020. The effects of the pandemic extended into the current fiscal year marking the final year of funding from the Elementary and Secondary School Emergency Relief (E.S.S.E.R.) and American Rescue Plan (A.R.P.) federal grants. These funds have been utilized to retain current employees, implement additional safety measures and address learning loss caused by the pandemic. While these grants will no longer be available in the future, the Toombs County Board of Education remains financially strong and optimistic about the School District's ability to effectively utilize its resources to continue providing quality education.

In fiscal year 2024, approximately 74.85% of general fund expenditures, the School District's primary operating fund, were allocated to salaries and employee benefits. Among certified personnel, 31.5% have 21 or more years of experience, and over 41% have 19 or more years, placing them at the highest state pay levels. Given the significant portion of the budget dedicated to personnel costs, it is challenging to offset mandated increases, such as contributions to the Teacher Retirement System (TRS) and health insurance premiums. Salary and benefit expenditures rose by 10.98% in fiscal year 2024.

Looking ahead to fiscal year 2025, the employer's contribution to the TRS pension is expected to increase by approximately \$390,000, while an anticipated rise in health insurance premiums for noncertified employees could add another \$350,000 to employee benefits costs. The School District continually assesses ways to spend funds more effectively, ensuring that resources are maximized to deliver quality education through highly qualified personnel.

The School District's millage rate for fiscal year 2024 was 14.000. The net digest increased from \$443.0 million in fiscal year 2023 to \$515.0 million in fiscal year 2024. This increase in the net digest generated approximately \$514,570 per mill. As shown in Table 3, property and sales tax revenues account for 25.0% of the School District's overall costs.

### CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Stephanie Smith, Finance Director for the Toombs County Board of Education, 600 Bulldog Road Unit 1, Lyons, GA 30436. You may also email your questions to stephanie.smith@toombs.k12.ga.us.



### TOOMBS COUNTY BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2024

	_	GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>		
Cash and Cash Equivalents	\$	26,233,679.80
Accounts Receivable, Net		
Taxes		1,654,712.47
State Government		3,068,647.93
Federal Government		1,401,681.01
Other		335,935.15
Inventories		82,718.26
Prepaid Items		380,126.05
Intangible Right-to-Use Assets (Net of Accumulated Amortization)		223,769.63
Subscription Right-to-Use Assets (Net of Accumulated Amortization)		578,934.00
Capital Assets, Non-Depreciable		1,041,112.49
Capital Assets, Depreciable (Net of Accumulated Depreciation)		59,972,138.35
Total Assets		94,973,455.14
<u>DEFERRED OUTFLOWS OF RESOURCES</u>		
Related to Defined Benefit Pension Plan(s)		11,512,406.00
Related to OPEB Plan		5,420,372.00
Total Deferred Outflows of Resources	_	16,932,778.00
LIABILITIES		
Accounts Payable		616,051.44
Salaries and Benefits Payable		4,231,565.08
Interest Payable		27,378.20
Deposits and Unearned Revenues		35,536.00
Net Pension Liability		35,091,101.00
Net OPEB Liability		18,380,483.00
Long-Term Liabilities		2 214 424 10
Due Within One Year		2,314,424.18
Due in More Than One Year		317,604.19
Total Liabilities	_	61,014,143.09
DEFERRED INFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plans		867,309.00
Related to OPEB Plan		8,665,409.00
Total Deferred Inflows of Resources	_	9,532,718.00
NET POSITION		
Net Investment in Capital Assets		59,416,226.82
Restricted for		55,410,220.02
Continuation of Federal Programs		1,187,195.49
Debt Service		25,624.96
Capital Projects		5,804,726.04
Unrestricted (Deficit)		(25,074,401.26)
Total Mat Profiles	<b>-</b>	41 250 272 25
Total Net Position	<sup>3</sup> =	41,359,372.05

### TOOMBS COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2024

			PROGRAM REVENUES							NET (EXPENSES)
	_	EXPENSES		CHARGES FOR SERVICES		OPERATING GRANTS AND CONTRIBUTIONS		CAPITAL GRANTS AND CONTRIBUTIONS	,	REVENUES AND CHANGES IN NET POSITION
GOVERNMENTAL ACTIVITIES										
Instruction	\$	29,253,390.53 \$		-	\$	23,434,440.48	\$	-	\$	(5,818,950.05)
Support Services										
Pupil Services		2,584,134.31		-		1,138,901.13		-		(1,445,233.18)
Improvement of Instructional Services		1,829,591.58		-		1,492,964.37		-		(336,627.21)
<b>Educational Media Services</b>		673,928.71		-		511,648.21		-		(162,280.50)
General Administration		400,122.78		-		1,023,680.62		-		623,557.84
School Administration		2,406,908.25		-		1,164,798.84		-		(1,242,109.41)
Business Administration		489,698.44		-		15,619.44		-		(474,079.00)
Maintenance and Operation of Plant		3,028,158.48		-		1,333,873.92		-		(1,694,284.56)
Student Transportation Services		2,097,057.77		-		1,044,470.95		440,550.00		(612,036.82)
Central Support Services		221,560.86		-		140,623.02		-		(80,937.84)
Other Support Services		71,537.40		-		36,562.65		-		(34,974.75)
Operations of Non-Instructional Services										
Enterprise Operations		413,708.76		302,644.62				-		(111,064.14)
Community Services		76,110.43		-		76,110.43		-		-
Food Services		3,311,978.71		66,502.64		3,080,845.34		-		(164,630.73)
Interest on Long-Term Debt	_	77,907.30	_	-		-		-	,	(77,907.30)
Total Governmental Activities	\$ <b>=</b>	46,935,794.31 \$	_	369,147.26	\$	34,494,539.40	\$	440,550.00	li.	(11,631,557.65)
		Taxes								
		Property Taxes	S							
		For Mainter	nar	nce and Operation	าร					8,506,073.93
		Railroad Ca	irs							22,659.43
		Sales Taxes								
		Special Purp	pos	se Local Option Sa	ales	Tax				
		For Ca	apit	tal Projects						3,758,359.19
		Other Sales	s Ta	ax						77,627.29
		Grants and Contr	rib	utions not Restric	ted	to Specific Program	ıs			2,802,505.00
		Investment Earni	ing	S						1,182,268.51
		Miscellaneous								1,329,762.20
		Total Ger	nei	ral Revenues						17,679,255.55
		Change i	in I	Net Position						6,047,697.90
		Net Position - Be	egir	nning of Year, as p	orev	iously presented				35,431,674.15
		Error Correction								(120,000.00)
		Net Position - Be	egir	nning of Year, as r	esta	ated				35,311,674.15
		Net Position - En	nd o	of Year					\$	41,359,372.05

# TOOMBS COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2024

	_	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	_	TOTAL
<u>ASSETS</u>						
Cash and Cash Equivalents	\$	13,472,178.54 \$	12,757,248.10	\$ 4,253.16	\$	26,233,679.80
Accounts Receivable, Net						
Taxes		1,337,488.21	317,224.26	-		1,654,712.47
State Government		3,068,647.93	-	-		3,068,647.93
Federal Government		1,401,681.01	-	-		1,401,681.01
Other		335,935.15	-	-		335,935.15
Inventories		82,718.26	-	-		82,718.26
Prepaid Items		380,126.05	-		_	380,126.05
Total Assets	\$ _	20,078,775.15 \$	13,074,472.36	\$ 4,253.16	\$	33,157,500.67
<u>LIABILITIES</u>						
Accounts Payable	\$	600,557.27 \$	11,994.17	\$ 3,500.00	\$	616,051.44
Salaries and Benefits Payable		4,231,565.08	-	-		4,231,565.08
Deposits and Unearned Revenue		35,536.00	-			35,536.00
Total Liabilities	_	4,867,658.35	11,994.17	3,500.00		4,883,152.52
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenue - Property Taxes		975,290.21	_	-		975,290.21
Unavailable Revenue - Federal Funds		390,026.05	_	-		390,026.05
Total Deferred Inflows of Resources	_	1,365,316.26	-	-		1,365,316.26
FUND BALANCES						
Nonspendable		72,818.26	_	_		72,818.26
Restricted		1,104,477.23	5,856,976.04	753.16		6,962,206.43
Assigned		577,460.91	7,205,502.15	-		7,782,963.06
Unassigned		12,091,044.14	-	-		12,091,044.14
Total Fund Balances	_	13,845,800.54	13,062,478.19	753.16		26,909,031.89
Total Liabilities, Deferred Inflows						
of Resources, and Fund Balances	\$	20,078,775.15 \$	13,074,472.36	\$	\$_	33,157,500.67

# TOOMBS COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2024

Total fund balances - governmental funds (Exhibit "C")			\$	26,909,031.89
Amounts reported for governmental activities in the Statement of Net Position are different because:				
different because.				
Capital assets used in governmental activities are not financial resources				
and therefore are not reported in the funds.				
Land	\$	1,018,112.49		
Construction in progress		23,000.00		
Buildings and improvements		65,956,887.99		
Equipment		12,354,355.26		
Land improvements		3,538,507.36		
Accumulated depreciation		(21,877,612.26)		61,013,250.84
Right-to-use assets used in governmental activities are not financial resources and				
therefore are not reported in the funds.				
Leased machinery and equipment	\$	327,201.72		
Subscription assets		856,257.00		
Accumulated amortization - Right-to-use assets		(380,755.09)		802,703.63
Some liabilities are not due and payable in the current period and,				
therefore, are not reported in the funds.				
Net pension liability	\$	(35,091,101.00)		
Net OPEB liability	·	(18,380,483.00)		(53,471,584.00)
Deferred outflows and inflows of resources related to pensions/OPEB are				
applicable to future periods and, therefore, are not reported in the funds.				
Related to pensions	\$	10,645,097.00		
Related to OPEB	ф	(3,245,037.00)		7,400,060.00
Related to OFED		(3,243,037.00)		7,400,000.00
Taxes that are not available to pay for current period expenditures are				
deferred in the funds.				975,290.21
Revenue that are not available to pay current period expenditures are				
deferred in the funds.				390,026.05
Long-term liabilities, and related accrued interest, are not due and payable				
in the current period and therefore are not reported in the funds.				
Bonds payable	\$	(2,090,000.00)		
Accrued interest payable		(27,378.20)		
Lease liability payable		(251,478.58)		
Subscription liability payable		(194,751.00)		
Unamortized bond premiums		(95,798.79)		(2,659,406.57)
Net position of governmental activities (Exhibit "A")			\$	41,359,372.05
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# TOOMBS COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2024

	_	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES					
Property Taxes	\$	8,415,593.13 \$	- \$	- \$	8,415,593.13
Sales Taxes		77,627.29	3,758,359.19	- -	3,835,986.48
State Funds		26,385,821.88	-	-	26,385,821.88
Federal Funds		11,215,392.43	-	_	11,215,392.43
Charges for Services		369,147.26	-	_	369,147.26
Investment Earnings		659,970.37	520,344.04	1,954.10	1,182,268.51
Miscellaneous		1,329,762.20	-	, =	1,329,762.20
Total Revenues		48,453,314.56	4,278,703.23	1,954.10	52,733,971.89
<u>EXPENDITURES</u>					
Current					
Instruction		27,501,216.76	-	-	27,501,216.76
Support Services					
Pupil Services		2,213,292.81	-	-	2,213,292.81
Improvement of Instructional Services		1,939,225.67	-	-	1,939,225.67
<b>Educational Media Services</b>		613,815.17	-	-	613,815.17
General Administration		369,999.66	-	-	369,999.66
School Administration		2,226,281.71	-	-	2,226,281.71
Business Administration		668,990.24	-	-	668,990.24
Maintenance and Operation of Plant		2,755,978.87	101,616.11	-	2,857,594.98
Student Transportation Services		2,621,098.18	-	-	2,621,098.18
Central Support Services		195,114.74	-	-	195,114.74
Other Support Services		70,395.40	-	-	70,395.40
Enterprise Operations		402,789.04	-	-	402,789.04
Community Services		76,110.43	-	-	76,110.43
Food Services Operation		3,323,069.38	-	-	3,323,069.38
Capital Outlay		573,869.00	169,754.41	-	743,623.41
Debt Services					
Principal		152,815.82	-	2,005,000.00	2,157,815.82
Dues and Fees		-	-	4,575.00	4,575.00
Interest		23,107.86	<u> </u>	164,650.00	187,757.86
Total Expenditures		45,727,170.74	271,370.52	2,174,225.00	48,172,766.26
Revenues over (under) Expenditures		2,726,143.82	4,007,332.71	(2,172,270.90)	4,561,205.63
OTHER FINANCING SOURCES (USES)					
Subscription Liability Proceeds		265,582.00	-	-	265,582.00
Transfers In		-	2,500,000.00	2,087,325.00	4,587,325.00
Transfers Out		(2,500,000.00)	(2,087,325.00)	<u> </u>	(4,587,325.00)
Total Other Financing Sources (Uses)	_	(2,234,418.00)	412,675.00	2,087,325.00	265,582.00
Net Change in Fund Balances	_	491,725.82	4,420,007.71	(84,945.90)	4,826,787.63
Fund Balances - Beginning, as previously reported		13,354,074.72	8,762,470.48	85,699.06	22,202,244.26
Error Correction	_	<u> </u>	(120,000.00)	<u> </u>	(120,000.00)
Fund Balances - Beginnng, as restated	_	13,354,074.72	8,642,470.48	85,699.06	22,082,244.26
Fund Balances - Ending	\$ _	13,845,800.54 \$	13,062,478.19 \$	753.16 \$	26,909,031.89

# TOOMBS COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

JUNE 30, 2024

Net change in fund balances total governmental funds (Exhibit "E")		\$ 4,826,787.63
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.  Capital outlay Intangible right-to-use outlay Depreciation expense	\$ 2,232,737.40 639,757.00 (2,039,110.70)	
Amortization Expense	 (325,526.38)	507,857.32
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		113,140.23
Federal revenue reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		390,026.05
Federal revenue deferred in the funds in the prior year but recognized as revenue in the current year.		(339,403.71)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement		
of Activities.  Subscription liability proceeds  Bond principal retirements  Lease liability payments  Subscription liability payments  Amortization of bond premium	\$ (265,582.00) 2,005,000.00 81,984.82 70,831.00 114,958.56	2,007,192.38
District pension/OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.		
Pension expense OPEB expense	\$ (2,891,306.00) 1,433,937.00	(1,457,369.00)
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(F22.00)
Net decrease in accrued interest		 (533.00)
Change in net position of governmental activities (Exhibit "B")		\$ 6,047,697.90

### TOOMBS COUNTY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2024

	 CUSTODIAL FUNDS
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 1,005,797.74
<u>LIABILITIES</u>	
Accounts Payable	 607,924.98
<u>NET POSITION</u>	
Restricted	
Southeastern Early College and Career Academy	\$ 397,872.76

# TOOMBS COUNTY BOARD OF EDUCATION STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS YEAR ENDED JUNE 30, 2024

	CUSTODIAL FUNDS
ADDITIONS	
Contributions	\$ 818,474.00
Interest	5,715.77
Miscellaneous	18,265.00
Total Additions	842,454.77
DEDUCTIONS	
Purchased Professional Services	625,899.44
Supplies and Other	145,511.16
Total Deductions	771,410.60
Change in Net Position	71,044.17
Net Position - Beginning	326,828.59
Net Position - Ending	\$ 397,872.76



# TOOMBS COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2024

### **NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY**

### **Reporting Entity**

The Toombs County (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

### **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

### **Basis of Presentation**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

### **Government-Wide Statements:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

- 1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
- 2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
- 3. Unrestricted net position consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

# TOOMBS COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2024

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### **Fund Financial Statements**

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and bond proceeds that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

 Custodial funds are used to report resources held by the School District in a purely custodial capacity.

### **Basis of Accounting**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

## TOOMBS COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2024

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under leases and subscriptions are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

### **New Accounting Pronouncements**

In fiscal year 2024, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 100, *Accounting Changes and Error Corrections*. The objective of this statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information for making decisions or assessing accountability. The adoption of this statement did not have a material impact on the School District's financial statements. This statement will be applied prospectively.

### **Cash and Cash Equivalents**

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

### **Receivables**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

### **Inventories**

### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue

### TOOMBS COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2024

when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

### **Prepaid Items**

Payments made to vendors for services that will benefit future accounting periods are recorded as prepaid items, in both the government-wide and governmental fund financial statements.

### **Capital Assets**

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Ca	apitalization	Estimated
		Policy	Useful Life
	·		
Land	Α	ny Amount	N/A
Land Improvements	\$	5,000.00	20 to 80 years
Buildings and Improvements	\$	5,000.00	Up to 80 years
Equipment	\$	5,000.00	5 to 25 years
Buses	\$	5,000.00	8 to 14 years
Intangible Assets	\$	200,000.00	5 to 10 years

### **Intangible Right-To-Use Assets**

Leases, as a lessee, are included as intangible right-to-use assets and lease obligations on the Statement of Net Position. Subscription-based information technology arrangements (SBITAs) result in an intangible right-to-use subscription asset and a subscription liability on the Statement of Net Position.

An intangible right-to-use asset represents the School District's right to use an underlying asset for the lease or subscription term. Lease and subscription obligations represent the School District's liability to make lease and subscription payments arising from the lease or subscription agreement. Intangible right-to-use assets, lease obligations and subscription liabilities are recognized based on the present value of lease or subscription payments over the lease term, where the initial term exceeds 12 months. Residual value guarantees and the value of an option to extend or terminate a lease or subscription are reflected to the extent it is reasonably certain to be paid or exercised. Variable payments based on

## TOOMBS COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2024

future performance or usage are not included in the measurement of the lease or subscription liability. Intangible right-to-use assets are amortized using a straight-line basis over the shorter of the lease or subscription term or useful life of the underlying asset. Prepayments made before the commencement of the lease or subscription are reported as intangible right-to-use assets-in-progress.

Capitalization thresholds of intangible right-to-use assets reported in the government-wide statements are capitalized in accordance with the guidelines set for similar capital asset categories whose purchase is financed through means other than a lease. Capitalization threshold of intangible right-to-use subscription assets is \$200,000.00.

#### Leases as Lessee

The School District is a lessee for noncancellable leases of copiers and subscription software owned by third parties.

At the commencement of a lease, the School District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The right-to-use lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on the straight-line basis over the shorter of the useful life of the asset or the lease term.

Key estimates and judgments related to leases include how the School District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments:

The lease agreements entered into by the School District as lessee do not contain stated interest rates. Therefore, the School District has used its estimated incremental borrowing rate as the discount rate for the leases. The School District has estimated this incremental borrowing rate to be 7.90% to 8.50% for the leases in which the School District is currently involved as the lessee.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments the School District will make over the lease term.

The School District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and lease liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with current and long-term debt on the statement of net position.

### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

# TOOMBS COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2024

### **Long-Term Liabilities and Bond Discounts/Premiums**

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Post-Employment Benefits Other Than Pensions (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-Employment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Fund Balances**

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Non-spendable** consists of resources that cannot be spent either because they are in a non-spendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

## TOOMBS COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2024

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

### **Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### **Property Taxes**

The Toombs County Board of Commissioners adopted the property tax levy for the 2023 tax digest year (calendar year) on September 15, 2023 (levy date) based on property values as of January 1, 2023. Taxes were due on December 20, 2023 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2023 tax digest are reported as revenue in the governmental funds for fiscal year 2024. The Toombs County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2024, for maintenance and operations amounted to \$7,117,280.98.

The tax millage rate levied for the 2023 tax digest year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations 14.00 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$1,275,652.72 during fiscal year ended June 30, 2024.

### **Sales Taxes**

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$3,758,359.19 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

# TOOMBS COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2024

### **NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of the amount budgeted for expenditures between any budget function within the same fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds is anticipated to exceed the total appropriation at the aggregate fund level, the Superintendent shall request Board approval for the budget amendment. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

### **NOTE 4: DEPOSITS AND CASH EQUIVALENTS**

### **Collateralization of Deposits**

O.C.G.A. §45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. §45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,

- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### **Categorization of Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2024, the School District had deposits with a carrying amount of \$9,715,191.47, and a bank balance of \$10,866,003.85. The bank balances insured by Federal depository insurance were \$750,000.00 and the bank balances collateralized with securities held by the pledging financial institution's trust department or agent in the School District's name were \$345,371.65.

At June 30, 2024, \$9,770,632.20 of the School District's bank balances was exposed to custodial credit risk. This balance was in the State's Secure Deposit Program (SDP).

The School District participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased in the amount of up to 125% if economic or financial conditions warrants. The program lists the types of eligible criteria. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents		
Statement of Net Position	\$	26,233,679.80
Statement of Fiduciary Net Position		1,005,797.74
Total cash and cash equivalents		27,239,477.54
Less:		
Investment pools reported as cash and cash equivalents		
Georgia Fund 1		17,524,286.07
Total carrying value of deposits - June 30, 2024	\$ _	9,715,191.47

#### **Categorization of Cash Equivalents**

The School District reported cash equivalents of \$17,524,286.07 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Fitch. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2024 was 33 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report, which is publicly available at <a href="https://sao.georgia.gov/statewide-reporting/acfr">https://sao.georgia.gov/statewide-reporting/acfr</a>.

#### **NOTE 5: CAPITAL ASSETS AND INTANGIBLE RIGHT-TO-USE ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	_	Balances July 1, 2023	Increases	Decreases		Transfers	Balances June 30, 2024
Governmental Activities							
Capital Assets,							
Not Being Depreciated: Land	\$	1,018,112.49 \$	- \$	_	\$	- \$	1,018,112.49
Construction in Progress	Ψ _	1,187,555.00	272,654.00		_	(1,437,209.00)	23,000.00
Total Capital Assets							
Not Being Depreciated	_	2,205,667.49	272,654.00			(1,437,209.00)	1,041,112.49
Capital Assets, Being Depreciated:							
Buildings and Improvements		65,881,324.99	63,163.00	-		12,400.00	65,956,887.99
Equipment		9,091,438.27	1,838,107.99	-		1,424,809.00	12,354,355.26
Land Improvements		3,479,694.95	58,812.41	-		-	3,538,507.36
Less Accumulated Depreciation for:							
Buildings and Improvements		13,310,264.25	1,201,889.64	-		-	14,512,153.89
Equipment		4,944,642.46	688,703.35	-		-	5,633,345.81
Land Improvements	_	1,583,594.85	148,517.71		_	<u> </u>	1,732,112.56
Total Capital Assets, Being Depreciated, Net	_	58,613,956.65	(79,027.30)			1,437,209.00	59,972,138.35
Governmental Activities Capital Assets - Net	\$ <u>_</u>	60,819,624.14 \$	193,626.70 \$	_	\$ <u></u>	\$	61,013,250.84
Current year depreciation	exr	ense by functi	on is as follow	rs:			
Instruction	0.1.		.011 10 40 10110 !!		\$	1,055,182.8	36
Support Service					Ψ	1,033,102.0	,0
Pupil Services			\$	287,785.1	7		
Improvement	ts of	Instructional Se	rvices	14,261.3	2		
Educational N				27,709.8			
General Adm				11,003.5			
School Admir							
			<b>-</b>	51,549.5			
		Operation of Pl	ant	158,593.0			
	•	tation Services		320,515.9			
Central Supp	ort S	Services		19,449.2	6	890,867.7	
Food Services						81,928.5	57
Enterprise Ope	ratio	ns				11,131.5	<u>55</u>
					\$	2,039,110.7	70
					_	_, 300, 1.0.1	<u> </u>

The following is a summary of changes in the intangible right-to-use assets for governmental activities during the fiscal year:

	Balances July 1, 2023	-	Increases		Decreases	_	Balance June 30, 2024
Governmental Activities							
Intangible Right-to-Use Assets							
Equipment	\$ 439,794.01	\$	-	\$	112,592.29	\$	327,201.72
Subscription Assets	216,500.00		639,757.00		-		856,257.00
Less Accumulated Amortization for:							
Equipment	124,521.00		91,503.38		112,592.29		103,432.09
Subscription Assets	43,300.00	-	234,023.00	1		-	277,323.00
Governmental Activities							
Intangible Right-to-Use Assets - Net	\$ 488,473.01	\$	314,230.62	\$	-	\$	802,703.63

Current year amortization expense by function is as follows:

Support Services		
Business Administration	\$	59,053.00
Maintenance and Operation of Plant		266,473.38
	·	
	\$	325,526.38

#### **NOTE 6: INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2024, consisted of the following:

		Transfers From					
	General	Capital Projects					
Transfers to	Fund	Fund	Total				
Capital Projects Fund	\$ 2,500,000.00	\$ - 9	\$ 2,500,000.00				
Debt Service Fund		2,087,325.00	2,087,325.00				
Total	\$ 2,500,000.00	\$ 2,087,325.00	\$_4,587,325.00				

Transfers are used to move property tax revenues collected by the general fund to the capital projects fund as required match or supplemental funding source for capital construction projects. Also, transfers are used to move Education Special Purpose Local Option Sales Tax (ESPLOST) revenues collected by the capital projects fund to the debt service fund for the payment of principal and interest on general long-term debt.

#### **NOTE 7: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	Governmental Activities									
		Balance						Balance		Due Within
	_	July 1, 2023	_	Additions	_	Deductions		June 30, 2024		One Year
General Obligation (G.O.) Bonds	\$	4,095,000.00	\$	-	\$	2,005,000.00	\$	2,090,000.00	\$	2,090,000.00
Unamortized Bond Premiums		210,757.35		-		114,958.56		95,798.79		95,798.79
Leases		333,463.40		-		81,984.82		251,478.58		59,297.39
Subscription Liabilities	_		_	265,582.00	_	70,831.00		194,751.00	_	69,328.00
	\$_	4,639,220.75	\$_	265,582.00	\$_	2,272,774.38	\$	2,632,028.37	\$	2,314,424.18

#### **General Obligation Bonds**

The School District's bonded debt consists of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District's outstanding bonds from direct placements related to governmental activities of \$2,090,000.00 as of June 30, 2024 contain a provision that in the event the entity is unable to make the principal and interest payments using proceeds from the Education Special Purpose Local Option Sales Tax (ESPLOST), the debt will be satisfied from a direct annual ad valorem tax levied upon all taxable property within the School District. Additional security is provided by the State of Georgia Intercept Program which allows for state appropriations entitled to the School District to be transferred to the Debt Service Account Custodian for the payment of debt.

General obligation bonds currently outstanding are as follows:

	Interest		Maturity	Amount	Amount
Description	Rates	Issue Date	Date	Issued	Outstanding
General Government - Series 2019	3.00% - 5.00%	6/18/2019	5/1/2025 \$	6,025,000.00	\$ 2,090,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

	_	General Ob	_	Unamortized		
Fiscal Year Ended June 30:		Principal		Interest		Bond Premium
2025	\$_	2,090,000.00	\$_	104,500.00	\$	95,798.79

#### Leases

The School District has acquired equipment under the provisions of various contracts that convey control of the right-to-use another entity's asset for a period of time in an exchange-like transaction. These contracts are classified as leases for accounting purposes.

The following is a summary of the carrying values of intangible right-to-use assets under lease at June 30, 2024:

	_	Governmental Activities
Equipment Less: Accumulated Amortization	\$	327,201.72 103,432.09
	\$	223,769.63

Leases currently outstanding are as follows:

	Interest				Amount
Description	Rate	Issue Date	Maturity Date	Amount Issued	Outstanding
				_	
Canon Copiers	7.92%	12/1/2022	4/30/2028 \$	327,201.72	\$ 251,478.58

The following is a schedule of total lease payments:

Fiscal Year Ended June 30:	_	Principal	Interest
2025	\$	59,297.39	\$ 17,795.29
2026		64,168.03	12,924.65
2027		69,438.75	7,653.93
2028	_	58,574.41	 2,061.97
Total Principal and Interest	\$	251,478.58	\$ 40,435.84

#### **Subscription Liabilities**

The School District has entered into certain subscription-based contracts to use vendor-provided information technology (IT) under the provisions of various contracts that convey control of the right-to-use another entity's asset for a period of time in an exchange or exchange-like transaction. These contracts are classified as subscription liabilities for accounting purposes. The subscription asset is amortized on the straight-line basis over the shorter of the useful life of the asset or the subscription-based information technology arrangement term.

There were no variable payments based on performance, nor termination penalties expensed for fiscal year ended June 30, 2024.

The following is a summary of the carrying values of intangible right-to-use assets under subscription at June 30, 2024:

	Governmental Activities
Subscription Assets Less: Accumulated Amortization	\$ 856,257.00 277,323.00
	\$ 578,934.00

During the current fiscal year, the School District entered into a subscription agreement for the right-to-use Your One Source Solution at a cost of \$203,316.00 with a down payment of \$45,000.00. This subscription liability qualifies as a subscription liability for accounting purposes, and, therefore, has been recorded at the present value of the future minimum subscription payments as of the date of inception.

During the current fiscal year, the School District renewed the subscription agreement for the right-to-use Softdocs at a cost of \$62,266.00 with a down payment of \$25,831.00. This subscription liability qualifies as a subscription liability for accounting purposes, and, therefore, has been recorded at the present value of the future minimum subscription payments as of the date of inception.

At the commencement of the subscription-based information technology arrangement (SBITA), the School District initially measures the subscription liability at the present value of payments expected to be made during the term of the SBITA. Subsequently, the subscription liability is reduced by the principal portion of SBITA payments made. The right-to-use subscription asset is initially measured as the initial amount of the subscription liability, adjusted for SBITA payments made at or before the SBITA commencement date, plus certain initial direct costs. Subsequently, the subscription asset is amortized on the straight-line basis over the shorter of the useful life of the asset or the SBITA term.

Subscription liabilities currently outstanding are as follows:

	Interest		Maturity				Amount
Purpose	Rates	Issue Date	Date	_	Amount Issued	_	Outstanding
YOSS HR/finance platform	8.50%	11/1/2023	10/31/2028	\$	203,316.00	\$	158,316.00
Softdocs Payroll/finance system	8.50%	9/1/2023	8/31/2025	_	62,266.00	_	36,435.00
				\$_	265,582.00	\$_	194,751.00

The following is a schedule of total subscription liability payments:

Fiscal Year Ended June 30:	Principal			Interest			
2025	\$	69,328.00	\$	16,554.00			
2026		37,080.00		10,661.00			
2027		41,663.00		7,509.00			
2028		46,680.00		3,968.00			
Total Principal and Interest	\$	194,751.00	\$	38,692.00			

#### **NOTE 8: RISK MANAGEMENT**

#### **Insurance**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters.

#### Georgia School Boards Association Risk Management Fund

The School District participates in the Georgia School Boards Association Risk Management Fund (the Fund), a public entity risk pool organized on August 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, errors and omissions liability, cyber risk and property damage, including safety engineering and other loss prevention and control techniques, and to administer the Fund including the processing and defense of claims brought against members of the Fund. The School District pays an annual contribution to the Fund for coverage. Reinsurance is provided to the Fund through agreements by the Fund with insurance companies according to their specialty for property (including coverage for flood and earthquake), machinery breakdown, general liability, errors and omissions, crime, cyber risk and automobile risks. Reinsurance limits and retentions vary by line of coverage.

#### **Workers' Compensation**

#### Georgia School Boards Association Workers' Compensation Fund

The School District participates in the Georgia School Boards Association Workers' Compensation Fund (the Fund), a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program to reduce the risk of loss from employee accidents. The School District pays an annual contribution to the Fund for coverage. The Fund provides statutory limits of coverage for Workers' Compensation coverage and a \$2,000,000 limit per occurrence for Employers' Liability coverage. Excess insurance coverage is provided through an agreement between the Fund and the Safety National Casualty Corporation to limit the Fund's exposure to large losses.

#### **Unemployment Compensation**

The School District is self-insured with regard to unemployment compensation claims. A premium is charged when needed by the general fund to each user program on the basis of the percentage of that fund's payroll to total payroll in order to cover estimated claims budgeted by management based on known claims and prior experience. The School District accounts for claims with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		Beginning		Claims and			
		of Year		Changes in		Claims	End of Year
	_	Liability	_	Estimates	_	Paid	Liability
	_				-		_
2023	\$	-	\$	17,155.00	\$	-	\$ 17,155.00
2024	\$	17,155.00	\$	-	\$	-	\$ 17,155.00

#### **Surety Bond**

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
Athletic Director	\$ 10,000.00

#### **NOTE 9: FUND BALANCE CLASSIFICATION DETAILS**

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2024:

Nonspendable				
Inventories			\$	72,818.26
Restricted				
Continuation of Federal Programs	\$	1,104,477.23		
Capital Projects		5,804,726.04		
Debt Service		53,003.16		6,962,206.43
Assigned	_			
Local Capital Outlay Projects	\$	7,205,502.15		
School Activity Accounts	_	577,460.91		7,782,963.06
Unassigned	_		·	12,091,044.14
				_
Fund Balance, June 30, 2024			\$	26,909,031.89

When multiple categories of fund balance are available for an expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### **NOTE 10: SIGNIFICANT CONTINGENT LIABILITIES**

#### **Federal Grants**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

#### **NOTE 11: OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

#### **Georgia School Personnel Post-Employment Health Benefit Fund**

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a payas-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$690,663.00 for the year ended June 30, 2024. Active employees are not required to contribute to the School OPEB Fund.

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2024, the School District reported a liability of \$18,380,483.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2023. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2022. An expected total OPEB liability as of June 30, 2023 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based

on employer contributions during the fiscal year ended June 30, 2023. At June 30, 2023, the School District's proportion was 0.167806%, which was an increase of 0.003128% from its proportion measured as of June 30, 2022.

For the year ended June 30, 2024, the School District recognized OPEB expense of (\$742,720.00). At June 30, 2024, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	ОРЕВ			
	Deferred Deferred			
	Outflows of		Inflows of	
	Resources		Resources	
Differences between expected and actual				
experience	\$ 535,761.00	\$	5,279,091.00	
Changes of assumptions	3,339,372.00		2,295,443.00	
Net difference between projected and actual earnings on OPEB plan investments	11,027.00		-	
Changes in proportion and differences between School District contributions and proportionate share of contributions	843,549.00		1,090,875.00	
School District contributions subsequent to the measurement date	690,663.00			
Total	\$ 5,420,372.00	\$	8,665,409.00	

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	_	OPEB
2025	¢	(1 552 250 00)
2025	\$	(1,553,258.00)
2026	\$	(1,154,878.00)
2027	\$	(1,172,921.00)
2028	\$	(325,631.00)
2029	\$	231,415.00
Thereafter	\$	39,573.00

**Actuarial Assumptions:** The total OPEB liability as of June 30, 2023 was determined by an actuarial valuation as of June 30, 2022 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023:

#### OPEB:

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.00%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	7.00%
Ultimate trend rate	4.50%
Year of Ultimate trend rate	2032

The Plan currently uses mortality tables that vary by age, gender, and health status (i.e. disabled or not disabled) as follows:

- For TRS members: Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% was used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.
- For PSERS members: Pre-retirement mortality rates were based on the Pub-2010 General Employee Mortality Table, with no adjustment, with the MP-2019 Projections scale applied generationally. Post-retirement mortality rates for service retirements were based on the Pub-2010 General Healthy Annuitant Mortality Table (ages set forward one year and adjusted 101% for males and 103% for females) with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for disability retirements were based on the Pub-2010 General Disabled Mortality Table (ages set back three years for males and adjusted 103% for males and 106% for females) with the MP-2019 Projections scaled applied generationally. Post-retirement mortality rates for beneficiaries were based on the Pub-2010 General Contingent Survivor Mortality Table (ages set forward two years and adjust 104% for males and 99% for females) with the MP-2019 Project scale applied generationally.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation with changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2022 valuation were based on a review of recent plan experience done concurrently with the June 30, 2022 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Real Rate of Return*
Fixed income Equities	30.00% 70.00%	1.50% 9.40%
Total	100.00%	

<sup>\*</sup> Net of inflation

**Discount Rate:** In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.68% was used as the discount rate, as compared with last year's rate of 3.57%. The plan's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate as used for the long-term rate of return was applied to all periods of projected benefit payments to determine total OPEB liability. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation bonds with an average rating of AA or higher (3.65% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employers will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2128.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate: The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.68%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.68%) or 1-percentage-point higher (4.68%) than the current discount rate:

	1% Decrease	C	Current Discount Rate		1% Increase
	 (2.68%)		(3.68%)	_	(4.68%)
School District's proportionate share					
of the Net OPEB liability	\$ 20,835,126.00	\$	18,380,483.00	\$	16,313,155.00

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates: The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Current Healthcare					
	_	1% Decrease		Cost Trend Rate	_	1% Increase
School District's proportionate share						
of the Net OPEB liability	\$	15,832,349.00	\$	18,380,483.00	\$	21,521,783.00

**OPEB Plan Fiduciary Net Position:** Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at <a href="https://sao.georgia.gov/statewide-reporting/acfr">https://sao.georgia.gov/statewide-reporting/acfr</a>.

#### **NOTE 12: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

#### **Teachers Retirement System of Georgia (TRS)**

**Plan Description:** All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at <a href="https://www.trsga.com/publications">www.trsga.com/publications</a>.

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and

compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2024. The School District's contractually required contribution rate for the year ended June 30, 2024 was 19.98% of annual School District payroll, of which 19.74% of payroll was required from the School District and 0.24% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$3,652,355.00 and \$45,217.25 from the School District and the State, respectively.

#### **Public School Employees Retirement System (PSERS)**

**Plan Description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at <a href="https://www.ers.ga.gov/financials">www.ers.ga.gov/financials</a>.

**Benefits Provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$16.00, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$45,379.00.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the School District reported a liability of \$35,091,101.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 35,091,101.00
State of Georgia's proportionate share of the net pension liability	
associated with the School District	 516,675.00
Total	\$ 35,607,776.00

The net pension liability for TRS was measured as of June 30, 2023. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2022. An expected total pension liability as of June 30, 2023 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2023.

At June 30, 2023, the School District's TRS proportion was 0.118855%, which was a decrease of 0.002350% from its proportion measured as of June 30, 2022.

At June 30, 2024, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$312,364.00.

The PSERS net pension liability was measured as of June 30, 2023. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2022. An expected total pension liability as of June 30, 2023 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2023.

For the year ended June 30, 2024, the School District recognized pension expense of \$6,663,637.81 for TRS and \$56,377.00 for PSERS and revenue of \$119,977.00 for TRS and \$56,377.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2024, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	TRS							
	_	Deferred		Deferred					
		Outflows of		Inflows of					
	_	Resources	_	Resources					
Differences between expected and actual experience	\$	1,781,879.00	¢	145,090.00					
схрененее	Ψ	1,701,075.00	Ψ	143,030.00					
Changes of assumptions		3,610,121.00		-					
Net difference between projected and actual earnings on pension plan investments		2,468,051.00		-					
Changes in proportion and differences between School District contributions and proportionate share of contributions		-		722,219.00					
School District contributions subsequent to the measurement date	_	3,652,355.00							
Total	\$_	11,512,406.00	\$	867,309.00					

The School District contributions subsequent to the measurement date for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	 TRS
	 _
2025	\$ 1,973,755.00
2026	\$ 1,282,744.00
2027	\$ 4,651,718.00
2028	\$ (915,475.00)

**Actuarial Assumptions:** The total pension liability as of June 30, 2023 was determined by an actuarial valuation as of June 30, 2022, using the following actuarial assumptions, applied to all periods included in the measurement:

#### **Teachers Retirement System:**

Inflation 2.50%

Salary increases 3.00% – 8.75%, average, including inflation

Investment rate of return 6.90%, net of pension plan investment

expense, including inflation

Post-retirement benefit increases 1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018.

#### **Public School Employees Retirement System:**

Inflation 2.50% Salary increases N/A

Investment rate of return 7.00%, net of pension plan investment

expense, including inflation

Post-retirement benefit increases 1.50% semi-annually

#### Mortality rates are as follows:

- The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service.
- The Pub-2010 Family of Tables projected generationally with the MP-2019 Scale and with further adjustments are used for post-retirement mortality assumptions as follows:

Participant Type	Membership Table	Set Forward (+)/ Setback (-)	<b>Adjustment to Rates</b>
Service Retirees	General Healthy Below- Median Annuitant	Male: +2; Female: +2	Male: 101%; Female: 103%
Disability Retirees	General Disabled	Male: -3; Female: 0	Male: 103%; Female: 106%
Beneficiaries	General Below-Median Contingent Survivors	Male: +2; Female: +2	Male: 104%; Female: 99%

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2014 – June 30, 2019.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	TRS/PSERS Target Allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	0.90%
Domestic large stocks	46.30%	9.40%
Domestic small stocks	1.20%	13.40%
International developed market stocks	12.30%	9.40%
International emerging market stocks	5.20%	11.40%
Alternative	5.00%	10.50%
Total	100.00%	

<sup>\*</sup> Rates shown are net of inflation

**Discount Rate:** The discount rate used to measure the total TRS pension liability was 6.90%. The discount rate used to measure the total PSERS pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 6.90%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

Teachers Retirement System:		1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
School District's proportionate share of	-	, ,	 ,	 
the net pension liability	\$	55,483,113.00	\$ 35,091,101.00	\$ 18,438,278.00

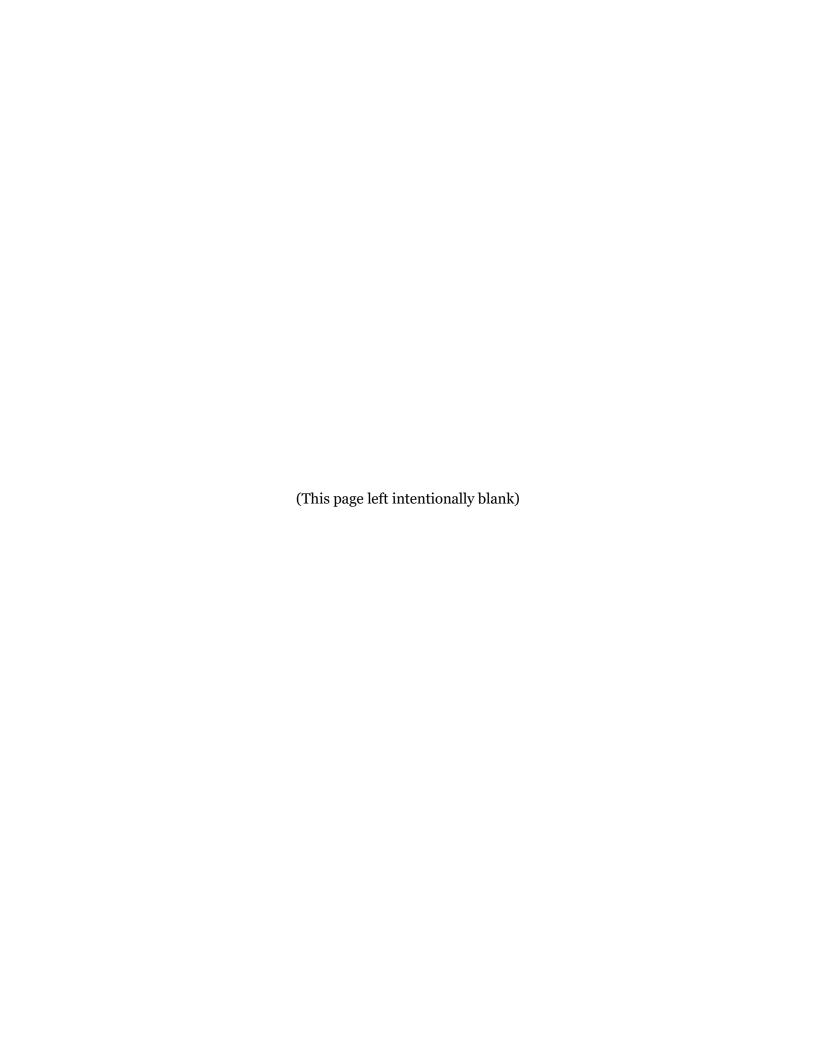
**Pension Plan Fiduciary Net Position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at <a href="https://www.trsga.com/publications">www.trsga.com/publications</a> and <a href="https://www.ers.ga.gov/financials">http://www.ers.ga.gov/financials</a>.

#### NOTE 13: RESTATEMENT OF PRIOR YEAR NET POSITION AND FUND BALANCE

During fiscal year 2024, the School District identified an error in the reporting of its financial statements for fiscal year 2023. A payment in the amount of \$120,000.00 was recorded as a prepaid asset in error. Upon review, it was determined that the payment did not meet the criteria for recognition as a prepaid item under GASB standards and should have been expensed in the period incurred.

As a result, the beginning fund balance of the capital projects fund and the beginning net position in the governmental activities on the government-wide financial statements has been restated as follows to correct this error:

Fund Balance, July 1, 2023, as previously reported	\$	8,762,470.48
Error Correction:  Correction of Prepaid asset at July 1, 2023		(120,000.00)
Fund Balance, July 1, 2023, as restated	\$_	8,642,470.48
Net Position, July 1, 2023, as previously reported	\$	35,431,674.15
Error Correction:  Correction of Prepaid asset at July 1, 2023	_	(120,000.00)
Net Position, July 1, 2023, as restated	\$	35,311,674.15



## TOOMBS COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHERS RETIREMENT SYSTEM OF GEORGIA

	School										Plan fiduciary
	District's			Stat	te of Georgia's					School District's	net position as
For the	proportion			prop	ortionate share					proportionate	a percentage
Year	of the	S	chool District's		of the NPL					share of the NPL as	of the total
Ended	Net Pension	pro	portionate share	asso	ciated with the			S	chool District's	a percentage of its	pension
June 30	Liability (NPL)		of the NPL	Sc	chool District	Total		covered payroll		covered payroll	liability
2024	0.118855%	\$	35,091,101.00	\$	516,675.00	\$	35,607,776.00	\$	17,631,681.20	199.02%	76.29%
2023	0.121205%	\$	39,357,606.00	\$	452,334.00	\$	39,809,940.00	\$	16,643,657.39	236.47%	72.85%
2022	0.122463%	\$	10,831,036.00	\$	124,351.00	\$	10,955,387.00	\$	16,128,614.59	67.15%	92.03%
2021	0.124317%	\$	30,114,443.00	\$	335,017.00	\$	30,449,460.00	\$	16,237,801.42	185.46%	77.01%
2020	0.127676%	\$	27,453,792.00	\$	319,100.00	\$	27,772,892.00	\$	15,762,764.09	174.17%	78.56%
2019	0.131125%	\$	24,339,609.00	\$	276,762.00	\$	24,616,371.00	\$	15,851,880.81	153.54%	80.27%
2018	0.135991%	\$	25,274,346.00	\$	47,578.00	\$	25,321,924.00	\$	15,658,673.37	161.41%	79.33%
2017	0.136703%	\$	28,203,353.00	\$	-	\$	28,203,353.00	\$	15,094,728.93	186.84%	76.06%
2016	0.140441%	\$	21,380,748.00	\$	-	\$	21,380,748.00	\$	14,824,395.13	144.23%	81.44%
2015	0.142080%	\$	17,949,934.00	\$	-	\$	17,949,934.00	\$	14,407,600.89	124.59%	84.03%

#### TOOMBS COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS TEACHERS RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	Contractually required contribution		ibutions in relation to ontractually required contribution	ution deficiency (excess)	chool District's overed payroll	Contribution as a percentage of covered payroll
2024	\$	3,652,355.00	\$ 3,652,355.00	\$ -	\$ 18,502,304.96	19.74%
2023	\$	3,473,609.00	\$ 3,473,609.00	\$ -	\$ 17,631,681.20	19.70%
2022	\$	3,260,599.00	\$ 3,260,599.00	\$ -	\$ 16,643,657.39	19.59%
2021	\$	3,039,250.00	\$ 3,039,250.00	\$ -	\$ 16,128,614.59	18.84%
2020	\$	3,394,191.00	\$ 3,394,191.00	\$ -	\$ 16,237,801.42	20.90%
2019	\$	3,256,569.93	\$ 3,256,569.93	\$ -	\$ 15,762,764.09	20.66%
2018	\$	2,634,844.45	\$ 2,634,844.45	\$ -	\$ 15,851,880.81	16.62%
2017	\$	2,230,298.64	\$ 2,230,298.64	\$ -	\$ 15,658,673.37	14.24%
2016	\$	2,154,017.82	\$ 2,154,017.82	\$ -	\$ 15,094,728.93	14.27%
2015	\$	1,949,407.96	\$ 1,949,407.96	\$ -	\$ 14,824,395.13	13.15%

## TOOMBS COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	ichool District's poortionate share of the NPL	pro	ate of Georgia's portionate share of the NPL ociated with the School District	Total	nool District's vered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2024	0.00%	\$ -	\$	312,364.00	\$ 312,364.00	\$ 770,166.86	N/A	85.67%
2023	0.00%	\$ -	\$	387,814.00	\$ 387,814.00	\$ 690,619.56	N/A	81.21%
2022	0.00%	\$ -	\$	38,010.00	\$ 38,010.00	\$ 652,499.19	N/A	98.00%
2021	0.00%	\$ -	\$	248,944.00	\$ 248,944.00	\$ 650,816.73	N/A	84.45%
2020	0.00%	\$ -	\$	291,092.00	\$ 291,092.00	\$ 764,044.93	N/A	85.02%
2019	0.00%	\$ -	\$	271,268.00	\$ 271,268.00	\$ 708,039.17	N/A	85.26%
2018	0.00%	\$ -	\$	261,394.00	\$ 261,394.00	\$ 728,391.07	N/A	85.69%
2017	0.00%	\$ -	\$	335,228.00	\$ 335,228.00	\$ 693,860.80	N/A	81.00%
2016	0.00%	\$ -	\$	235,801.00	\$ 235,801.00	\$ 740,925.09	N/A	87.00%
2015	0.00%	\$ -	\$	224,650.00	\$ 224,650.00	\$ 771,363.07	N/A	88.29%

## TOOMBS COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL OPEB FUND

For the Year Ended June 30	School District's proportion of the Net OPEB Liability (NOL)	ichool District's portionate share of the NOL	prop share asso	of Georgia's portionate of the NOL ciated with hool District	Total	_	chool District's vered-employee payroll	School District's proportionate share of the NOL as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2024	0.167806%	\$ 18,380,483.00	\$	-	\$ 18,380,483.00	\$	15,993,716.69	114.92%	6.05%
2023	0.164678%	\$ 16,308,362.00	\$	-	\$ 16,308,362.00	\$	15,635,912.18	104.30%	6.17%
2022	0.159877%	\$ 17,316,002.00	\$	-	\$ 17,316,002.00	\$	14,409,357.78	120.17%	6.14%
2021	0.165045%	\$ 24,241,267.00	\$	-	\$ 24,241,267.00	\$	13,788,312.97	175.81%	3.99%
2020	0.174936%	\$ 21,468,400.00	\$	-	\$ 21,468,400.00	\$	13,574,106.07	158.16%	4.63%
2019	0.179165%	\$ 22,771,322.00	\$	-	\$ 22,771,322.00	\$	13,859,309.24	164.30%	2.93%
2018	0.178888%	\$ 25,133,693.00	\$	-	\$ 25,133,693.00	\$	13,362,633.48	188.09%	1.61%

#### TOOMBS COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS SCHOOL OPEB FUND

For the Year Contractually required Ended June 30 contribution		the co	outions in relation to ntractually required contribution	tion deficiency excess)	chool District's vered-employee payroll	Contribution as a percentage of covered-employee payroll	
2024	\$	690,663.00	\$	690,663.00	\$ -	\$ 17,466,728.48	3.95%
2023	\$	644,565.00	\$	644,565.00	\$ -	\$ 15,993,716.69	4.03%
2022	\$	595,435.00	\$	595,435.00	\$ -	\$ 15,635,912.18	3.81%
2021	\$	594,714.00	\$	594,714.00	\$ -	\$ 14,409,357.78	4.13%
2020	\$	558,143.00	\$	558,143.00	\$ -	\$ 13,788,312.97	4.05%
2019	\$	942,154.00	\$	942,154.00	\$ -	\$ 13,574,106.07	6.94%
2018	\$	928,594.00	\$	928,594.00	\$ -	\$ 13,859,309.24	6.70%
2017	\$	932,733.00	\$	932,733.00	\$ -	\$ 13,362,633.48	6.98%
2016	\$	740,708.00	\$	740,708.00	\$ -	\$ 12,755,874.89	5.81%

### TOOMBS COUNTY BOARD OF EDUCATION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2024

#### **Teachers Retirement System**

Change of benefit terms: There have been no changes in benefit terms.

Changes of assumptions: On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teacher Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On May 11, 2022, the Board adopted recommended changes to the long-term assumed rate of return and payroll growth assumption utilized by the System. The long-term assumed rate of return was changed from 7.25% to 6.90%, and the payroll growth assumption was changed from 3.00% to 2.50%.

#### **Public School Employees Retirement System**

Changes of benefit terms: There have been no changes in benefit terms.

**Changes of assumptions:** On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

A new funding policy was initially adopted by the Board on March 15, 2018, and most recently amended on December 17, 2020. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation and further reduced from 7.40% to 7.30% for the June 30, 2018 actuarial valuation.

On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System based on the experience study prepared for the five-year period ending June 30, 2019. Primary among the changes were the updates to rates or mortality, retirement, disability, and withdrawal. This also included a change to the long-term assumed investment rate of return to 7.00%. These assumption changes are reflected in the calculation of the June 30, 2021 Total Pension Liability.

#### School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes in assumptions: June 30, 2022 valuation: The tobacco use assumption and aging factors were revised.

June 30, 2020 valuation: Decremental assumptions were changed to reflect the Employees' Retirement System's experience study. Approximately 0.10% of employees are members of the Employees' Retirement System.

June 30, 2019 valuation: Decremental assumptions were changed to reflect the Teachers Retirement System's experience study.

June 30, 2018 valuation: The inflation assumption was lowered from 2.75% to 2.50%.

June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised.

June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.

June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017, to 3.87% as of June 30, 2018, back to 3.58% as of June 30, 2019, to 2.22% as of June 30, 2020, to 2.20% as of June 30, 2021, to 3.57% as of June 30, 2022, and to 3.68% as of June 30, 2023.

### TOOMBS COUNTY BOARD OF EDUCATION GENERAL FUND

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2024

	NONAPPROPRIATE	D BUDGETS	ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
<u>REVENUES</u>				
Property Taxes	\$ 7,392,134.00 \$	8,104,303.00 \$	8,415,593.13 \$	311,290.13
Sales Taxes	55,000.00	70,000.00	77,627.29	7,627.29
State Funds	23,556,443.00	26,453,164.61	26,385,821.88	(67,342.73)
Federal Funds	11,263,594.00	11,947,432.73	11,215,392.43	(732,040.30)
Charges for Services	57,000.00	150,000.00	369,147.26	219,147.26
Investment Earnings	50,965.00	656,885.85	659,970.37	3,084.52
Miscellaneous	384,000.00	865,915.37	1,329,762.20	463,846.83
Total Revenues	42,759,136.00	48,247,701.56	48,453,314.56	205,613.00
<u>EXPENDITURES</u>				
Current				
Instruction	26,502,317.58	27,495,297.76	27,501,216.76	(5,919.00)
Support Services				
Pupil Services	2,203,913.33	2,492,675.59	2,213,292.81	279,382.78
Improvement of Instructional Services	1,871,978.75	2,013,769.12	1,939,225.67	74,543.45
Educational Media Services	627,968.23	646,751.79	613,815.17	32,936.62
General Administration	561,528.28	656,966.34	369,999.66	286,966.68
School Administration	2,144,395.69	2,219,190.00	2,226,281.71	(7,091.71)
Business Administration	385,956.00	404,969.00	668,990.24	(264,021.24)
Maintenance and Operation of Plant	2,506,917.18	2,839,835.77	2,755,978.87	83,856.90
Student Transportation Services	2,005,250.04	2,752,754.00	2,621,098.18	131,655.82
Central Support Services	218,991.74	215,340.82	195,114.74	20,226.08
Other Support Services	54,110.04	88,307.73	70,395.40	17,912.33
Enterprise Operation	50,000.00	113,827.37	402,789.04	(288,961.67)
Community Services	116,905.00	76,110.43	76,110.43	-
Food Services Operation	3,534,185.90	3,594,407.25	3,323,069.38	271,337.87
Capital Outlay	645,319.00	581,765.00	573,869.00	7,896.00
Debt Services	=	-	175,923.68	(175,923.68)
Total Expenditures	43,429,736.76	46,191,967.97	45,727,170.74	464,797.23
Excess of Revenues over (under) Expenditures	(670,600.76)	2,055,733.59	2,726,143.82	670,410.23
	( , , , , , , , , , , , , , , , , , , ,	,,	, ,	,
OTHER FINANCING SOURCES(USES)				
Lease Liability Proceeds	-	-	265,582.00	265,582.00
Other Sources	86,579.00	131,960.00	-	(131,960.00)
Other Uses	(86,579.00)	(2,631,960.00)	(2,500,000.00)	131,960.00
Total Other Financing Sources (Uses)		(2,500,000.00)	(2,234,418.00)	265,582.00
Net Change in Fund Balances	(670,600.76)	(444,266.41)	491,725.82	935,992.23
Fund Balances - Beginning	13,354,074.72	13,354,074.72	13,354,074.72	-
Adjustments	60,516.61	2,980.62	<u> </u>	(2,980.62)
Fund Balances - Ending	\$ <u>12,743,990.57</u> \$	12,912,788.93 \$	13,845,800.54 \$	933,011.61

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

<sup>(1)</sup> Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are \$939,274.94 and \$863,517.38, respectively.

### TOOMBS COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2024

FUNDING AGENCY	ASSISTANCE LISTING	PASS- THROUGH ENTITY ID	EXPENDITURES
PROGRAM/GRANT	NUMBER	NUMBER	IN PERIOD
Agriculture, U.S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	245GA324N1199	\$ 685,696.05
National School Lunch Program	10.555	245GA324N1199	2,235,552.94
COVID-19 - National School Lunch Program	10.555	225GA324N1099	79,997.10
Fresh Fruit and Vegetable Program	10.582	245GA324N1199	88,989.85
Total Child Nutrition Cluster			3,090,235.94
Others Decreases			
Other Programs			
Pass-Through From Bright From the Start			
Georgia Department of Early Car and Learning Child and Adult Care Food Program	10.558	245GA368N2020	29,006.41
Pass-Through From Georgia Department of Education		243GA300N2020	29,000.41
Food Services			
State Administrative Expenses for Child Nutrition	10.560	245GA904N2533	12,638.37
Total Other Programs		2 13 0/130 11 12333	41,644.78
Total U.S. Department of Agriculture			3,131,880.72
· · · · · · · · · · · · · · · · · · ·			
Education, U.S. Department of			
Education Stabilization Fund			
Pass-Through From Georgia Department of Education			
COVID-19 - American Rescue Plan Elementary and Secondary School			
Emergency Relief Fund	84.425U	S425U210012	4,230,770.80
COVID-19 - American Rescue Plan Elementary and Secondary School			
Emergency Relief Fund - Homeless Children and Youth	84.425W	S425W210011	31,003.86
Total Education Stabilization Fund			4,261,774.66
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education	84.027A	110274210072	46 507 60
Grants to States Grants to States	84.027A	H027A210073 H027A220073	46,587.60 155,314.50
Grants to States	84.027A	H027A230073	633,273.47
Preschool Grants	84.173A	H173A230073	26,486.10
Total Special Education Cluster		11173/250001	861,661.67
Total Special Education Cluster			001,001.01
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A220010	3,062.00
Career and Technical Education - Basic Grants to States	84.048A	V048A230010	51,636.00
Comprehensive Literacy Development	84.371C	S371C190016	945,218.93
English Language Acquisition State Grants	84.365A	S365A220010	4,038.00
English Language Acquisition State Grants	84.365A	S365A230010	25,283.16
Migrant Education State Grant Program	84.011A	S011A220011	140,039.47
Migrant Education State Grant Program	84.011A	S011A230011	49,904.86
Rural and Low-Income School Program	84.358B	S358F220010	28,066.00
Rural and Low-Income School Program	84.358B	S358F230010	84,952.07
Student Support and Academic Enrichment Program	84.424A 84.424A	S424A220011	6.00
Student Support and Academic Enrichment Program	84.424A 84.424F	S424A230011	126,392.50
Student Support and Academic Enrichment Program	84.367A	S424F220011	1,000.00
Supporting Effective Instruction State Grants	84.367A	S367A220001	15,997.00
Supporting Effective Instruction State Grants	84.010A	S367A230001	116,850.05
Title I Grants to Local Educational Agencies	84.010A	S010A220010	142,024.38
Title I Grants to Local Educational Agencies	01.010/	S010A230010	1,601,533.64
Total Other Programs  Total U.S. Department of Education			3,336,004.06 8,459,440.39
Total 0.5. Department of Education			U,+5,0,0++,0,03
Total Expenditures of Federal Awards			\$ 11,591,321.11

### TOOMBS COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2024

#### Notes to the Schedule of Expenditures of Federal Awards

#### Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Toombs County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

#### Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### Note 4. Transfers Between Programs

Funds totaling \$51,960.00 were transferred from the Supporting Effective Instruction State Grants program (ALN 84.367A) and expended in the Title I Grants to Local Education Agencies program (ALN 84.010A) during Fiscal Year 2024.

#### TOOMBS COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2024

GOVERNMENTAL FUND

	GO'	VERNMENTAL FUND TYPES
		GENERAL
<u>ENCY/FUNDING</u>		FUND
GRANTS  Bright From the Start:		
Bright From the Start:  Georgia Department of Early Care and Learning		
Pre-Kindergarten Program	\$	975,968.46
Education, Georgia Department of	•	973,900.40
Quality Basic Education		
Direct Instructional Cost		
Kindergarten Program		1,076,460.01
Kindergarten Program - Early Intervention Program		297,887.00
Primary Grades (1-3) Program		2,383,046.00
Primary Grades - Early Intervention (1-3) Program		758,399.00
Upper Elementary Grades (4-5) Program		1,232,161.00
Upper Elementary Grades - Early Intervention (4-5) Program		444,198.00
Middle School (6-8) Program		2,361,928.00
High School General Education (9-12) Program		2,051,038.00
Vocational Laboratory (9-12) Program		1,003,780.0
Students with Disabilities		4,745,746.0
Gifted Student - Category VI		272,422.0
Remedial Education Program		290,525.0
Alternative Education Program		173,468.0
English Speakers of Other Languages (ESOL)		335,930.0
Media Center Program		423,988.0
20 Days Additional Instruction		130,809.0
Staff and Professional Development		76,219.0
Principal Staff and Professional Development		1,641.0
Indirect Cost		
Central Administration		644,181.99
School Administration		933,806.0
Facility Maintenance and Operations		790,117.0
Categorical Grants		
Pupil Transportation		
Regular		555,260.0
Nursing Services		67,872.0
Sparsity		40,315.0
Education Equalization Funding Grant		2,802,505.00
Other State Programs		
Food Services		74,794.0
Hygiene Products		2,249.00
Instructional Supports and Teacher Training to Address Readiness in Literacy		6,173.0
Math and Science Supplements		22,146.4
One Time QBE Adjustment		319,475.0
Preschool Disability Services		81,999.00
Pupil Transportation - State Allotment		88,110.00
Pupil Transportation - State Bonds		352,440.00
School Security Grant		250,000.00
Teachers Retirement		45,217.25
Vocational Education		149,450.4
Vocational Supervisors		14,437.9
Office of the State Treasurer		
Public School Employees Retirement		45,379.00
CONTRACT		
Human Resources, Georgia Department of		
Family Connections		64,280.39

\$ 26,385,821.88



### TOOMBS COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2024

<u>PROJECT</u>	_	ORIGINAL ESTIMATED COST (1)		CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETION DATE
SPLOST #5					
<ul> <li>a. The payment of principal and interest on general obligation debt incurred for constructing and equipping Toombs County High School;</li> </ul>	\$	4,342,000.00	\$	4,095,000.00	Completed
<ul> <li>b. Constructing and equipping a new athletic facility at Toombs County High School;</li> </ul>		3,350,000.00		4,122,518.43	Completed
<ul> <li>c. Constructing, make additions to and/or renovating, modifying and equipping Toombs Central Elementary School and other school system facilities and making critical infrastructure and security improvements to existing facilities;</li> </ul>		4,598,000.00		4,598,000.00	6/30/2026
d. Purchasing School buses;		500,000.00		500,000.00	6/30/2026
e. Purchasing textbooks (including e-books), furniture, technology and software, additional instructional materials and equipment for all facilities.	_	1,250,000.00	_	1,250,000.00	6/30/2026
Total	\$	14,040,000.00	\$	14,565,518.43	

### TOOMBS COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2024

<u>PROJECT</u>	_	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	 AMOUNT EXPENDED IN PRIOR YEARS (3) (4)		TOTAL COMPLETION COST	. <u>-</u>	EXCESS PROCEEDS NOT EXPENDED
SPLOST #5							
<ul> <li>a. The payment of principal and interest on general obligation debt incurred for constructing and equipping Toombs County High School;</li> </ul>	\$	-	\$ 4,095,000.00	\$	4,095,000.00	\$	-
b. Constructing and equipping a new athletic facility at Toombs County High School;		31,275.00	4,091,243.43		4,122,518.43		-
c. Constructing, make additions to and/or renovating, modifying and equipping Toombs Central Elementary School and other school system facilities and making critical infrastructure and security improvements to existing facilities;		104,572.00	2,042,083.76		-		-
d. Purchasing School buses;		-	-		-		-
e. Purchasing textbooks (including e-books), furniture, technology and software, additional instructional materials and equipment for all facilities.	-	89,194.60	 527,134.26	_	-	. <u>-</u>	<u>-</u>
Total	\$_	225,041.60	\$ 10,755,461.45	\$	8,217,518.43	\$	<u> </u>

<sup>(1)</sup> The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

<sup>(4)</sup> In addition to the expenditures shown above, the School District has incurred interest to provide advance funding as follows:

Prior Years	\$	935,825.13
Current Year		164,650.00
Total	\$ <u></u>	1,100,475.13

<sup>(2)</sup> The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

<sup>(3)</sup> The voters of Toombs County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

#### Section II

**Compliance and Internal Control Reports** 



### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Mr. Barry Waller, Superintendent and Members of the
Toombs County Board of Education

We have audited the financial statements of the governmental activities, each major fund, and fiduciary activities of the Toombs County Board of Education (School District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated April 28, 2025. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

They S. Lufy.

Greg S. Griffin State Auditor

April 28, 2025



### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Mr. Barry Waller, Superintendent and Members of the
Toombs County Board of Education

#### **Report on Compliance for Each Major Federal Program**

#### Opinion on Each Major Federal Program

We have audited the Toombs County Board of Education's (School District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2024. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

In our opinion, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the School District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of the School District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the School District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance

requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

They S. Lligg.

Greg S. Griffin State Auditor

April 28, 2025

#### Section III

Auditee's Response to Prior Year Findings and Questioned Costs

# TOOMBS COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2024

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS

No matters were reported.

#### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

**Section IV** 

Findings and Questioned Costs

#### TOOMBS COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2024

#### I SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued:

Governmental Activities, Each Major Fund, and Fiduciary Activities

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?Significant deficiency(ies) identified?

No None Reported

Noncompliance material to financial statements noted:

No

#### **Federal Awards**

Internal control over major programs:

Material weakness(es) identified?Significant deficiency(ies) identified?

No

None Reported

Type of auditor's report issued on compliance for major programs:

All major programs

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

No

Identification of major programs:

<u>Assistance Listing Number</u> <u>Assistance Listing Program or Cluster Title</u>

84.010 Title I Grants to Local Education Agencies 84.371 Comprehensive Literacy Development

Dollar threshold used to distinguish between Type A and Type B programs:

\$750,000.00

Auditee qualified as low-risk auditee?

Yes

#### II FINANCIAL STATEMENT FINDINGS

No matters were reported.

#### III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.